

THE CORPORATION OF THE
CITY OF WHITE ROCK
CORPORATE REPORT



DATE: March 27, 2023

TO: Mayor and Council

FROM: Jim Gordon, P.Eng., Director, Engineering & Municipal Operations

SUBJECT: Solid Waste Collection – City Pickup

RECOMMENDATIONS

THAT Council:

1. Approve the collection of multi-family residential solid waste to include buildings from seven to fifteen units with placement of garbage, recycling, and green waste to only occur at the curb and in residential containers; and
2. Direct staff to update the Collection Removal, Disposal and Recycling of Solid Waste Bylaw No. 2084 to reflect this direction, as per Council’s January 16, 2023, Motion numbered 2023-010.

EXECUTIVE SUMMARY

On January 16, 2023, Council approved that the status quo private collection of multi-family and commercial solid waste is to remain in effect. The existing exception to this private collection paradigm is that multi-family buildings with six or less units are given the option of city collection.

As directed by Council on February 13, 2023, this report addresses the feasibility of extending the existing multi-family exception option for city collection to buildings with seven to ten units and notes the number of buildings with eleven to fifteen units and sixteen to twenty-one units for consideration.

PREVIOUS COUNCIL DIRECTION

Motion # & Meeting Date	Motion Details
2023-060 February 13, 2023	<p>THAT Council:</p> <ol style="list-style-type: none"> 1. Direct staff to bring forward a corporate report that outlines the feasibility of bringing multifamily buildings of 7 to 10 units under garbage collection to be done by the City of White Rock and further 2. Include information as to how many unit buildings there are for 7 to 10 units per strata as well as the 11 to 15 units per strata and 16 to 20 units per strata. <p style="text-align: right;">CARRIED</p>

<p>2023-010 January 16, 2023</p>	<p>THAT Council receive for information the corporate report dated January 16, 2023, from the Director, Engineering and Municipal Operations, titled “Multi-Family and Commercial Solid Waste Transition Update”; and Direct staff to:</p> <ol style="list-style-type: none"> 1. Stay with the status quo whereby multi-family and commercial solid waste collection is privately managed; and 2. Contact the Waste Management Association of BC and request that they meet with their members to develop a plan to reduce traffic congestion, noise and GHG emissions from solid waste collection vehicles in the City of White Rock. <p style="text-align: right;">CARRIED</p>
<p>2022-365 September 20, 2022</p>	<p>THAT Council table / postpone consideration of the corporate report dated September 20, 2022, from the Director, Engineering and Municipal Operations, titled “Multi-Family and Commercial Solid Waste Transition Update” until there is more information.</p> <p style="text-align: right;">CARRIED</p>
<p>2022-325 July 25, 2022</p>	<p>THAT Council:</p> <ol style="list-style-type: none"> 1. Receive for information the corporate report dated July 25, 2022, from the Director of Engineering and Municipal Operations, titled “Progress Update on MF & ICI Solid Waste Transition”; 2. Direct staff continue preparing the RFP documents; 3. Endorse the project schedule outlined in this Corporate Report including recommendation for awarding of the contract at Council’s regular meeting on October 3, 2022. <p style="text-align: right;">CARRIED</p>
<p>2021-440 November 8, 2021</p>	<p>THAT Council give final reading “White Rock Financial Plan (2021-2025) Bylaw, 2021, No. 2377, Amendment No. 2, 2021, No. 2403”.</p> <p>Bylaw 2403 – A bylaw to amend the Financial Plan for 2021 to 2025 to include:</p> <p>\$111K to the 2021 Financial Plan for a new regular full time Solid Waste Coordinator position starting in December 2021, \$8K to 2021 and \$103K to 2022, funded from Reserves;</p> <p>\$50K to the 2021 Financial Plan for a consultant to assist with the Request for Proposal for a Solid Waste Contractor funded from Reserves; and</p> <p>Add \$650K for the Centre Street Walkway Project funded from CAC’s.</p> <p style="text-align: right;">CARRIED</p>
<p>2021-408 October 25, 2021</p>	<p>THAT Council give final reading to “Collection, Removal, Disposal and Recycling of Solid Waste, 2015, Bylaw No. 2084, Amendment Bylaw, 2021, No. 2402”.</p> <p style="text-align: right;">CARRIED</p>

<p>2021-381 October 4, 2021</p>	<p>THAT Council give first, second and third reading to “Collection, Removal, Disposal and Recycling of Solid Waste, 2015, Bylaw No. 2084, Amendment Bylaw, 2021, No 2402”.</p> <p style="text-align: right;">CARRIED</p>
<p>2021-360 October 4, 2021</p>	<p>THAT Council:</p> <ol style="list-style-type: none"> 1. Receive the October 4, 2021, corporate report from the Director of Engineering and Municipal Operations, titled “Solid Waste Bylaw Update;” 2. Approve the Regular full time Solid Waste Coordinator position in advance of adopting the 2022 Financial Plan to enable recruitment for this position in Fall 2021; 3. Direct staff to procure a contractor to provide solid waste collection services for multifamily (MF) and institutional, commercial, and industrial (ICI) properties, and user-pay bulky waste collection services for single family (SF), MF and (ICI); and 4. Consider approving the Collection, Removal, Disposal and Recycling of Solid Waste Bylaw which stipulates that MF and ICI properties can opt into the City managed collection services beginning January 30, 2023, and must transition by March 27, 2023, or the termination date of any private solid waste service agreement that was entered into prior to the Bylaw adoption date. <p style="text-align: right;">CARRIED</p>
<p>2021-084 February 22, 2021</p>	<p>THAT Council:</p> <ol style="list-style-type: none"> 1. Direct staff to conduct a financial analysis and review funding models that would enable the City to provide solid waste collection for Multi- Family (MF) and Institutional, Commercial and Industrial (ICI) buildings by a City managed contractor; and 2. Direct staff to obtain a legal opinion to determine if the City through bylaw can request private property owners to terminate contracts with private solid waste haulers. <p style="text-align: right;">CARRIED</p>
<p>2020-490 October 5, 2020</p>	<p>THAT Council:</p> <ol style="list-style-type: none"> 1. Direct staff to prepare a 2020 Financial Plan Amendment that would include a \$985K adjustment for the purchase of the three solid waste vehicles discussed in this report; and 2. Approve the purchase of the three solid waste collection vehicles in the amount of \$1.131M (excluding GST) upon adoption of the 2020 Financial Plan Amendment Bylaw. <p style="text-align: right;">CARRIED</p>
<p>2020-394 July 27, 2020</p>	<p>THAT Council:</p> <ol style="list-style-type: none"> 1. Approves the purchase of two (2) recycling replacement vehicles from the 2020 Financial Plan in the amount of \$820K (excluding GST) from Rollins Machinery Ltd; and

	2. Approves an increase of \$304K for the purchase of the two recommended vehicles that would be reallocated from funding that was to have been for the purchase of the three (3) residential collection vehicles. CARRIED
2018-395 November 19, 2018	THAT Council receives for information the corporate report dated November 19, 2018 from the Director of Engineering and Municipal Operations titled "Solid Waste Management: Current Status of the Program". CARRIED
2015-114 April 10, 2015	THAT Council endorses option three (3) as outlined in April 10, 2015 corporate report titled “Multi-Family Solid Waste Collection Additional Information” endorsing the City “Provide technical assistance to transition to private collection for multi-family properties.” CARRIED

INTRODUCTION/BACKGROUND

As directed by Council on February 13, 2023, this report addresses the feasibility of extending the option for city solid waste collection to buildings with seven to ten units and notes the number of buildings with eleven to fifteen units and sixteen to twenty-one units.

The city provides solid waste collection to a total of 4111 curbside residential customers, including 3,968 units in single family households and 143 units in multifamily complexes. For residential customers that receive the city’s solid waste collection, the service is performed manually by city staff, and residents are allotted per unit:

- up to two garbage containers (≤50lbs);
- up to ten organics containers, bundles, or kraft paper bags for yard trimmings and food scraps (≤50lbs);
- the city’s blue box recycling system which consists of a blue box for mixed container packaging, a yellow bag for mixed paper materials, and a red box for glass packaging.

Since 2015, the city has been collecting from three buildings with more than 6 units. It is feasible to formalize and extend this collection practice to buildings with up to and including 15 units, provided that each building puts garbage out at the curb in residential containers. Each unit within the building would then be charged the annual solid waste utility fee of \$355.

Multi-family complexes that require centrally located solid waste collection that cannot be performed manually must opt for a private waste hauler to perform solid waste collection.

Due to the challenges ascertaining how many suites there are in individually taxed apartment buildings, staff can only approximate the number of buildings with suites in the categories shown below:

- Seven to ten units inclusive- 18 properties, one of which is collected by the city.
- Eleven to fifteen units inclusive - 23 properties, two collected by city.
- Sixteen to twenty one units inclusive – 48 properties, no city collection.

The Collection Removal, Disposal and Recycling of Solid Waste Bylaw No. 2084 will need to be modified to reflect recommendations in this report and Council direction as per motion 2023-010 dated January 16, 2023.

FINANCIAL IMPLICATIONS

Each residential unit in a multi-family building that qualifies for city solid waste collection services that are currently not receiving this service from the city, will need to pay the annual utility fee of \$355 should the multi-family building decide to opt into the service. It is anticipated that these fees will cover the additional costs of providing this service.

LEGAL IMPLICATIONS

The Collection Removal, Disposal and Recycling of Solid Waste Bylaw No. 2084 will need to be modified to reflect recommendations in this report and Council direction as per motion 2023-010 dated January 16, 2023.

COMMUNICATION AND COMMUNITY ENGAGEMENT IMPLICATIONS

Staff will reach out to those properties of up to and including 15 units and advise them of the opportunity to participate in city collection provided that they can put their solid waste at the curb in residential containers and as per residential practice. They will also be advised of the per unit utility fee of \$355.

INTERDEPARTMENTAL INVOLVEMENT/IMPLICATIONS

Financial Services Department staff will work with staff in Engineering & Municipal Operations to register and collect from new participants.

ALIGNMENT WITH STRATEGIC PRIORITIES

Aligns with the strategic priority of Community Foster a livable city with connected residents enjoying distinctive places and activities.

OPTIONS / RISKS / ALTERNATIVES

The following alternate option is available for Council's consideration:

1. Council does not extend the opportunity for residential solid waste collection to multi-family properties from 7 to 15 units (as current status quo includes six or less units); however, this would eliminate a potential option for residents to participate in a service that more closely matches their needs in terms of price and service.

CONCLUSION

It is recommended that Council expand the opportunity for city solid waste collection service to residents in multi-family buildings from six or less units to up to and including 15 units, be given the option of city solid waste collection if garbage is placed out at the curb in residential containers. Each unit within the building would then be charged the annual solid waste utility fee of \$355.

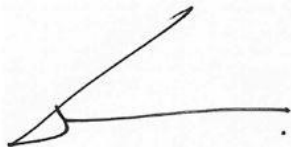
Respectfully submitted,

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Jim Gordon, P.Eng.,
Director, Engineering & Municipal Operations

Comments from the Chief Administrative Officer

I concur with the recommendations of this corporate report.

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Guillermo Ferrero
Chief Administrative Officer