

THE CORPORATION OF THE  
**CITY OF WHITE ROCK**  
**CORPORATE REPORT**



**DATE:** June 23, 2025

**TO:** Mayor and Council

**FROM:** Candice Gartry, Director, Financial Services

**SUBJECT:** White Rock Financial Plan (2025-2029) Bylaw, 2025, No. 2534, Amendment No. 1, 2025, No. 2539

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**RECOMMENDATIONS**

THAT Council receive the June 23, 2025, corporate report from the Director, Financial Services, titled “White Rock Financial Plan (2025-2029) Bylaw, 2025, No. 2534, Amendment No. 1, 2025, No. 2539;” and

1. Give first, second and third readings to the draft Bylaw attached as Appendix A.

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**EXECUTIVE SUMMARY**

The purpose of this corporate report is to introduce the White Rock Financial Plan (2025-2029) Bylaw, 2025, No. 2534, Amendment No. 1, 2025, No. 2539. The amendments captured in this bylaw include:

- Carryforwards of budgeted but unspent capital items from 2024, which are being carried over into the 2025 financial year;
- Carryforwards of some budgeted but unspent operating items from 2024, which are being carried over in to the 2025 financial year;
- Removal of the budget for the Warming Centre for 2026 – 2029; and
- Updated capital amounts for new or increased capital projects approved by Council since the presentation of the first draft of the 2025 Financial Plan.

These amendments do not change the 2025 utility user rates or property tax rates which have already been approved by Council.

**PREVIOUS COUNCIL DIRECTION**

Motion # & Meeting Date	Motion Details
2025-180 June 9, 2025	THAT Council provide the following direction to staff in regard to a warming centre operation for the 2025-2026 winter season (option 3 as noted in the June 9, 2025 Corporate Report): Do not move forward with the operation of the daytime warming centre from November 15, 2025 to March 13, 2026 but continue to work with the City of Surrey, the province and

	<p>local stakeholders to advocate for permanent supportive housing on the peninsula.</p> <p style="text-align: right;">CARRIED</p>
2025-154 May 12, 2025	<p>THAT Council give final reading to "Annual Property Tax Rates Bylaw, 2025, No. 2536".</p> <p style="text-align: right;">CARRIED</p>
2025-119 April 14, 2025	<p>THAT Council:</p> <ol style="list-style-type: none"> <li>1. Approve the award of construction of the Generations Playground Splash Pad, excluding the dry river component, to GPM Civil Contracting Inc. in the amount of \$1,150,000 (excluding GST);</li> <li>2. Authorize the pre-approved contingency of \$330,300 (approximately 24% of design and construction cost) to support the project;</li> <li>3. Approve the purchase and relocation of outdoor exercise equipment as per option two in this report for the estimated cost of \$140K</li> <li>4. Approve additional funding of \$428K from the Growing Community Fund Reserve, \$68K from Water capital reserves, \$26K from Drainage capital reserves, and \$115K from Sanitary capital reserves for the project budget</li> <li>5. Authorize the Director of Engineering and Municipal Operations to execute all contract documentation required for the Project.</li> </ol> <p style="text-align: right;">CARRIED</p>
2025-117 April 14, 2025	<p>THAT Council:</p> <ol style="list-style-type: none"> <li>1. Receive the April 14, 2025, corporate report from the Director of Financial Services, titled "Estimated 2024 General Fund Operating Surplus Allocation;" and</li> <li>2. Direct staff to distribute \$310K of the estimated 2024 Unallocated General Fund Surplus to the General Operating Fund Accumulated Surplus reserve to maintain a General Operating Fund accumulated surplus of 15%; and</li> <li>3. Direct staff to distribute the balance of the estimated Unallocated General Fund Surplus to the Community Hub Reserve fund.</li> </ol> <p style="text-align: right;">CARRIED</p>
2025-116 April 14, 2025	<p>THAT Council receive the corporate report dated April 14, 2025, from the Director of Financial Services, titled "2024 Capital Project Budgets Carried Over Into 2025."</p> <p style="text-align: right;">CARRIED</p>
2025-105 March 31, 2025	<p>THAT Council gives final reading to "White Rock Financial Plan (2025-2029) Bylaw, 2025, No. 2534".</p> <p style="text-align: right;">CARRIED</p>

2025-093 March 31, 2025	<p>THAT Council:</p> <ol style="list-style-type: none"> <li>1. Receive the March 31, 2025, corporate report from the Directors of Engineering and Municipal Operations and Recreation and Culture titled "Contract Award - Generations Playground Splash Pad"; and</li> <li>2. Approve Option 2 as outlined within the corporate report as follows: Terminate the RFP issued for the Generations Playground Splash Pad project and negotiate a reduced scope for the project.</li> </ol> <p style="text-align: right;">CARRIED</p>
2025-081 March 10, 2025	<p>THAT Council direct staff to install informative signs, as presented during the Committee's February 20, 2025, meeting, at the north and south entrances of the following walkways:</p> <ul style="list-style-type: none"> <li>·Vidal Street;</li> <li>·Foster Street;</li> <li>·Helen Fathers Centre Street; and</li> <li>·Cypress Street.</li> </ul> <p style="text-align: right;">CARRIED</p>
2025-042 January 27, 2025	<p>THAT Council give final reading to "Sewer Connection and Rental Charges Bylaw, 1970, No. 396, Amendment No. 34, 2025, No. 2529".</p> <p style="text-align: right;">CARRIED</p>
2025-041 January 27, 2025	<p>THAT Council give final reading to "Collection, Removal, Disposal and Recycling of Solid Waste Bylaw 2015, No. 2084, Amendment No. 12, 2025 No. 2528".</p> <p style="text-align: right;">CARRIED</p>
2025-040 January 27, 2025	<p>THAT Council give final reading to "White Rock Drainage Utility User Fee Bylaw, 2004, No. 1739, Amendment No. 12, 2025, No. 2526".</p> <p style="text-align: right;">CARRIED</p>
2024-455 December 9, 2024	<p>THAT Council give final reading to "Water Services Bylaw, 2015, No. 2117, Amendment No. 14, 2024, No. 2525".</p> <p style="text-align: right;">CARRIED</p>
2024-454 December 9, 2024	<p>THAT Council give final reading to "2025 Fees and Charges Bylaw, 2024, No. 2514".</p> <p style="text-align: right;">CARRIED</p>

## **INTRODUCTION/BACKGROUND**

Sections 165 and 173 of the *Community Charter* establish the legal framework for municipal financial planning. Under Section 165, municipalities must annually adopt a five-year financial plan by bylaw. Section 165(2) permits amendments to the plan at any time to provide greater

certainty. Section 173(1) prohibits municipalities from making expenditures that are not included in the financial plan for that year.

This bylaw amendment updates the 2025 Financial Plan in four key areas:

- Carryforward of capital projects budgeted but not completed in 2024;
- Carryforward of select operating items budgeted in 2024 but delayed;
- Removal of the Warming Centre budget for years 2026–2029; and
- Revisions to capital budgets to reflect updated cost estimates or new projects identified since the initial adoption of the 2025 plan.

### **Capital Carryforwards**

Capital carryforwards relate to projects approved and budgeted in 2024 that were not completed due to delays such as limited staff capacity, shifting organizational priorities, or pending external funding (e.g., the pier restoration project). These projects remain a priority and require continued funding in 2025. Council reviewed the list of capital carryforwards at its April 14, 2025, regular meeting. As these amounts were already included in the 2024 plan, carrying them forward does not impact the property tax or utility rates set for 2025.

### **Operating Carryforwards**

Operating carryforwards represent budgeted initiatives from 2024 that were delayed and not fully completed by year-end. The delays were largely due to staffing constraints, reallocation of resources, or operational hurdles. These items align with Council's strategic priorities and long-term objectives. Some were identified only after completing the City's year-end review and include funding for:

- The North Bluff corridor study.
- Continued implementation of provincial housing legislation.
- Placemaking initiatives.
- Furniture and IT equipment for positions not yet staffed.
- Consulting support for permit reviews and inspections.
- Updates to the bylaw adjudication framework.
- Development of a jurisdictional atlas.

Carrying forward these operating funds enables the City to complete the intended work without increasing the 2025 property tax requirement.

### **Updated Capital Amounts**

This bylaw also includes updates to several capital project budgets to reflect new information, refined cost estimates, and evolving project requirements. Notable changes include additional funding for the Generations Playground and Splashpad project, increased costs for the Street Light LED Upgrade project, and supplementary budget for the relocation of the Emergency Operations Centre from the Fire Hall to the White Rock Community Centre. A new budget has also been established for an Affordable Housing initiative, along with funding for the installation of informative signage across the city. Other adjustments involve internal reallocations or changes to funding sources based on updated assumptions regarding project scope, timing, or costs. These budget changes do not impact the 2025 property tax or utility rates previously approved by Council.

## **FINANCIAL IMPLICATIONS**

The updates included in this bylaw amendment result in additional expenditures being incorporated into the 2025–2029 Financial Plan. However, these changes do not impact the property tax and utility user rates already approved by Council for 2025. All adjustments have been accommodated within existing funding sources, through the use of reserves, carryforward balances, or reallocations, ensuring there is no effect on the City’s approved taxation or utility revenue requirements for the current year.

## **COMMUNICATION AND COMMUNITY ENGAGEMENT IMPLICATIONS**

Once this bylaw is approved and the larger financial plan document updated, the final 2025 – 2029 Financial Plan will be made available on the city’s website.

## **INTERDEPARTMENTAL INVOLVEMENT/IMPLICATIONS**

Engineering and Municipal Operations will proceed with the tender and construction of the various asset improvement projects. The operating projects will continue to be undertaken in 2025 via their respective departments.

## **ALIGNMENT WITH STRATEGIC PRIORITIES**

Maintaining infrastructure to provide safe, reliable, and sustainable infrastructure for the community while minimizing impacts on the environment, and managing delivery of services efficiently and effectively, are Council priorities.

## **OPTIONS / RISKS / ALTERNATIVES**

The *Charter* states that municipalities must not make an expenditure other than those that are included for that year in its financial plan. To comply with the *Charter* it is recommended to adopt a bylaw amending the 2025-2029 Financial Plan to include the required aforementioned items prior to the awarding of a contract or start of services for those items.

Should Council decide not to adopt a bylaw amending the 2025-2028 Financial Plan to include the aforementioned items, the City risks:

1. Delays of important capital and operating projects planned for 2025, impacting service delivery to residents
2. Reduced financial stability and uncertainty in project planning and delivery

## **CONCLUSION**

Staff recommend that Council:

1. Receive the June 23, 2025, corporate report from the Director, Financial Services, titled “White Rock Financial Plan (2025-2029) Bylaw, 2025, No. 2534, Amendment No. 1, 2025, No. 2539;” and
2. Give first, second and third readings to the draft Bylaw attached as Appendix A.

Respectfully submitted,



Candice Gartry, CPA, CGA  
Director, Financial Services

**Comments from the Chief Administrative Officer**

I concur with the recommendation of this corporate report.

Guillermo Ferrero  
Chief Administrative Officer

Appendix A White Rock Financial Plan (2025-2029) Bylaw, 2025, No. 2534, Amendment No.  
1, 2025, No. 2539