### The Corporation of the CITY OF WHITE ROCK



### Finance and Audit Committee AGENDA

Monday, December 5, 2022, 5:00 p.m.

#### City Hall Council Chambers

15322 Buena Vista Avenue, White Rock, BC, V4B 1Y6

\*Live Streaming/Telecast: Please note that all Committees, Task Forces, Council Meetings, and Public Hearings held in the Council Chamber are being recorded and broadcasted as well included on the City's website at: www.whiterockcity.ca
T. Arthur, Director of Corporate Administration

**Pages** 

#### 1. CALL TO ORDER

Councillor Lawrence, Chairperson

#### 2. ADOPTION OF AGENDA

#### RECOMMENDATION

THAT the Finance and Audit Committee adopt the agenda for December 5, 2022 as circulated.

#### 3. ADOPTION OF MINUTES

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#### RECOMMENDATION

THAT the Finance and Audit Committee adopt the minutes of the June 27, 2022 meeting as circulated.

### 4. KPMG - AUDIT PLANNING REPORT FOR THE YEAR ENDING DECEMBER 31, 2022

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Kurtis Beaumont and Brandon Ma, of KPMG Enterprise (City Auditors) to provide a presentation titled "City of White Rock Audit Planning Report for the year ending December 31, 2022".

### 5. CONCLUSION OF THE DECEMBER 5, 2022 FINANCE AND AUDIT COMMITTEE MEETING



#### **Finance and Audit Committee**

#### **Minutes**

June 27, 2022, 4:30 p.m.
City Hall Council Chambers
15322 Buena Vista Avenue, White Rock, BC, V4B 1Y6

PRESENT: Mayor Walker

Councillor Chesney

Councillor Johanson (via electronic means)

Councillor Kristjanson (arrived at 4:34 p.m. via electronic means)

Councillor Manning
Councillor Trevelyan

STAFF: Guillermo Ferrero, Chief Administrative Officer

Tracey Arthur, Director of Corporate Administration

Anne Berry, Director of Planning and Development Services

Candice Gartry, Director of Financial Services

Shannon Johnston, Manager of Budgets and Accounting

Debbie Johnstone, Deputy Corporate Officer

PUBLIC: 1

#### 1. CALL TO ORDER

Councillor Manning, Chairperson

The meeting was called to order at 4:30 p.m.

#### 2. ADOPTION OF AGENDA

Motion Number: 2022-F&A-060 It was MOVED and SECONDED

THAT the Finance and Audit Committee adopt the agenda for June 27, 2022 as circulated.

Absent (1): Councillor Kristjanson

Motion CARRIED (5 to 0)

#### 3. ADOPTION OF MINUTES

Motion Number: 2022-F&A-061 It was MOVED and SECONDED

THAT the Finance and Audit Committee adopt the April 12, 2022 meeting minutes as presented.

Absent (1): Councillor Kristjanson

Motion CARRIED (5 to 0)

#### 4. DRAFT 2021 FINANCIAL STATEMENTS

Corporate report dated June 27, 2022 from the Director of Financial Services and the Manager Budgets & Accounting titled "Draft 2021 Financial Statements".

Councillor Kristjanson arrived at the meeting via electronic means at 4:34 p.m.

The Manager of Budgets and Accounting provided a PowerPoint that gave an overview of the City's 2021 Financial Statements.

The following discussion point was noted:

 In future it was requested that Protective Services be divided showing information for each Police, Fire and Bylaw Enforcement, staff noted the request for next year Motion Number: 2022-F& A-062 It was MOVED and SECONDED

**THAT the Finance and Audit Committee:** 

1. Receive for information the June 27, 2022, corporate report from the Director, Financial Services and Manager, Budgets and Accounting, titled "Draft 2021 Financial Statements;" and

2. Accept on behalf of City Council the 2021 Financial Statements as presented in the June 27, 2022, corporate report from the Director, Financial Services and Manager Budgets and Accounting, titled "Draft 2021 Financial Statements."

Motion CARRIED (6 to 0)

#### 5. <u>AUDIT FINDINGS REPORT FOR THE YEAR ENDED DECEMBER 31, 2021</u>

Corporate report dated June 27, 2022 from the Director of Financial Services and the Manager Budget and Accounting titled "Audit Findings Report for the Year Ended December 31, 2021".

Brandon Ma, Engagement Partner - KPMG and Kurtis Beaumont, Engagement Manager- KPMG, outlined the report submitted by KPMG LLP titled "Audit Findings Report for the year ended December 31, 2021".

It was noted there was an outstanding item for final sign-off on the statements where the City's legal firm needs to confirm in writing their legal status on outstanding items. This has been done verbally and once written confirmation is received the statements will have the final sign off.

<u>Corporate Officer Note:</u> Written confirmation was forwarded by Lidstone and Co. to KPMG on June 28, 2022.

Motion Number: 2022-F&A-063 It was MOVED and SECONDED

THAT the Finance and Audit Committee receive the corporate report dated June 27, 2022, from the Director, Financial Services, and Manager, Budgets and Accounting, titled, "Audit Findings Report for the year ended December 31, 2021."

Motion CARRIED (6 to 0)

6.	<b>CONCLUSION OF THE JUNE 27, 2022 FINANCE AND AUDIT COMMITTEE</b>
	MEETING

The meeting was concluded at 5:11 p.m.

	20ther.
Councillor Manning, Chairperson	Tracey Arthur, Director of Corporate
	Administration



# The Corporation of the City of White Rock

Audit Planning Report for the year ending December 31, 2022

KPMG LLP

November 28, 2022 for the Finance and Audit Committee meeting on December 5, 2022



### KPMG contacts

#### Key contacts in connection with this engagement

#### Brandon Ma, CPA, CA

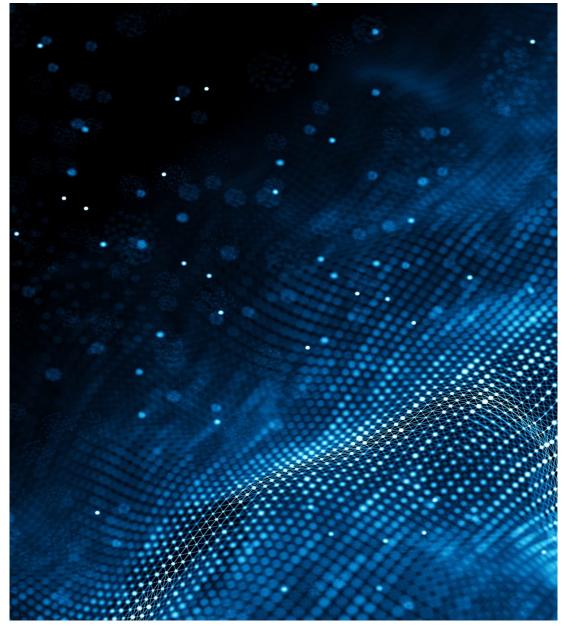
Engagement Partner 604–691-3562 bjma@kpmg.ca

#### **Kurtis Beaumont, CPA**

Manager 604-527-3712 aadeleye@kpmg.ca

#### Carol Chiang, CPA, CA

Concurring Review Partner 604-527-3652 cchiang@kpmg.ca





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This report to the Finance and Audit Committee (the "Committee") is intended solely for the information and use of management, the Committee, and Council, and should not be used for any other purpose or any other party. KPMG shall have no responsibility or liability for loss or damages or claims, if any, to or by any third party as this report to the Committee has not been prepared for, and is not intended for, and should not be used by, any third party or for any other purpose.



This Audit Planning Report is also available as a "hyper-linked" PDF document.

If you are reading in electronic form (e.g. In "Adobe Reader" or "Board Books"), clicking on the home symbol on the top right corner will bring you back to this page.



Click on any item in the table of contents to navigate to that section.



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#### Scope of the audit

Thank you for providing us with the opportunity to serve as external auditors for the Corporation of the City of White Rock (the "City"). We are pleased to provide for your review the following information relating to the planned scope and timing of our audit of the financial statements of the City as at and for the year ending December 31, 2022. Our audit will be performed in accordance with Canadian generally accepted auditing standards (CASs).

#### **Significant risks**





#### Required communications



We are committed to transparent and thorough reporting of issues to management and the Finance and Audit Committee (the "Committee"). Please refer to Appendix 1: Other required communications





We have not identified significant risks of material misstatement for the audit, except for the presumed risk of fraud resulting from management override of controls, which is required by professional standards.

#### Areas of focus for financial reporting

In planning our audit, we have identified the following areas of focus:

- Tangible capital assets
- Revenue, deferred revenue, and deferred development cost charges
- Valuation of post-employment benefits
- Expenses, including payroll
- Contingencies

#### **Materiality**



Materiality has been determined based on actual 2021 total expenses. We have determined materiality to be \$1,300,000 (2021 -\$1,500,000).

#### **Quality control and independence**



#### **Current developments**

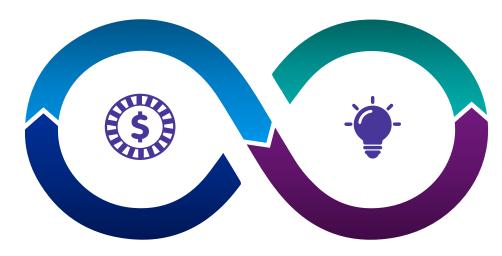


We are independent of the City and have extensive quality control and conflict checking processes in place. We provide complete transparency on all services and follow the City's approved protocols.

Please refer to Appendices 2 to 6 for newly effective auditing standards, newly effective accounting standards, changes to accounting standards, auditing and assurance insights, and thought leadership and insights.



### Materiality



We *initially determine materiality* at a level at which we consider that misstatements could reasonably be expected to influence the economic decisions of users. Determining materiality is a matter of *professional judgement*, considering both quantitative and qualitative factors, and is affected by our perception of the common financial information needs of users of the financial statements as a group. We do not consider the possible effect of misstatements on specific individual users, whose needs may vary widely.

We **reassess materiality** throughout the audit and revise materiality if we become aware of information that would have caused us to determine a different materiality level initially.

#### Plan and perform the audit

We *initially determine materiality* to provide a basis for:

- Determining the nature, timing and extent of risk assessment procedures;
- · Identifying and assessing the risks of material misstatement; and
- Determining the nature, timing, and extent of further audit procedures.

We design our procedures to detect misstatements at a level less than materiality in individual accounts and disclosures, to reduce to an appropriately low level the probability that the aggregate of uncorrected and undetected misstatements exceeds materiality for the financial statements as a whole.

#### **Evaluate the effect of misstatements**

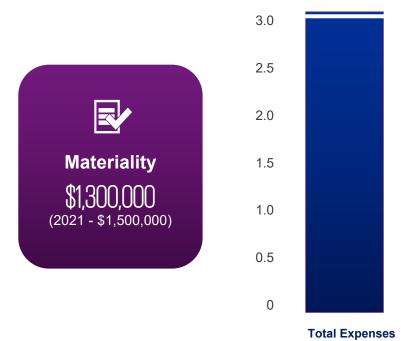
We also use materiality to evaluate the effect of:

- Identified misstatements on our audit; and
- Uncorrected misstatements, if any, on the financial statements and in forming our opinion.



**Benchmark** 

# Materiality



#### **Benchmark: Actual 2021 expenses**

\$44,700,000

Relevant metrics for a public sector organization includes total expenses, total revenues, and total assets

#### % of Benchmark

3%

The prescribed range is between 0.5% and 3.0% of the benchmark.

#### **Audit Misstatement Posting Threshold**

\$65,000

Threshold used to accumulate misstatements identified during the audit.



Prior year Current year



# Significant risks



#### Management Override of Controls

**RISK OF** 



Presumption
of the risk of fraud
resulting from
management
override
of controls

#### Why is it significant?

Management is in a unique position to perpetrate fraud because of its ability to manipulate accounting records and prepare fraudulent financial statements by overriding controls that otherwise appear to be operating effectively. Although the level of risk of management override of controls will vary from entity to entity, the risk nevertheless is present in all entities.

#### **Audit approach**

As this presumed risk of material misstatement due to fraud is not rebuttable, our audit methodology incorporates the required procedures in professional standards to address this risk. These procedures include:

- testing of journal entries and other adjustments;
- · performing a retrospective review of estimates; and
- evaluating the business rationale of significant unusual transactions.



# Significant risks



Management Override of Controls (continued)





Fraud Inquiries of those charged with governance

#### Inquiries required by professional standards

Professional standards require that we obtain your view on the risk of fraud. We make similar inquiries to management as part of our planning process:

- How do you oversee fraud risk assessments and the establishment of controls to address fraud risks?
- What are your views about fraud risks at the City?
- Are you aware of, or have you identified, any instances of actual, suspected, or alleged fraud, including misconduct or unethical behavior related to financial reporting or misappropriation of assets? If so, have the instances been appropriately addressed and how have they been addressed?
- Are you aware of or have you received tips or complaints regarding the City's financial reporting (including those received through the internal whistleblower program, if such program exists) and, if so, what was your response to such tips and complaints?
- What is the Committee's understanding of the City's relationships and transactions with related parties that are significant to the City?
- Does any member of the Committee have concerns regarding relationships or transactions with related parties and, if so, what are the substance of those concerns?
- Has the City entered into any significant unusual transactions?

If you have any matters you would like to bring to our attention, please contact Brandon Ma, Engagement Partner either by phone at 604-691-3562 or email at bjma@kpmg.ca.



### Areas of focus for financial reporting

#### **Areas**

#### Why are we focusing here?

#### Audit approach

### Tangible Capital Assets ("TCA")

Tangible capital assets represent a significant portion of assets of the City. The assets owned by the City include land; buildings; machinery; furniture and equipment; vehicles; sewer; and water system infrastructure; and may require estimation.

- Update our understanding of the process activities and controls over tangible capital assets.
- Perform detailed testing of asset additions, including developer contributions, and inspection of supporting documentation to ensure it is appropriate to capitalize the costs.
- Test dispositions including inspection of supporting documentation and assessing if the gain or loss on disposition has been recorded appropriately.
- Review the reasonableness of estimated useful lives and amortization recognized. Review management's assessment of impairment, if any, to tangible capital assets.
- Assess whether the facts related to any impairment issues identified support a write down to the asset.
- Review agreements for contractual commitments and related disclosure requirements.



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# Areas of focus for financial reporting



#### Why are we focusing here?

#### **Audit approach**

Revenue, deferred revenue, and deferred development cost charges

Revenue is recorded on an accrual basis and is recognized when it is earned and measurable. Revenue relating to future periods, including property taxes, deferred development cost charges ("DCCs"), government grants, contributions for future capital works, and amounts collected for building permits, and facility upgrades, are reported as deferred revenue and recognized when earned.

As contributions are received for specified purposes and sometimes contain restrictions, there is a need to determine whether the amounts should be deferred or recognized as revenue.

- Update our understanding of the process activities over revenues and contributions received, amounts spent as well as deferral of unspent amounts.
- Evaluate the design and implementation of controls over contributions received and expenditures incurred, as well as management's review of related balances. Test the operating effectiveness of relevant controls based on results of initial control understanding and evaluation.
- Review the accounting for significant new agreements to determine whether stipulations or restrictions exist and how the funds should be recognized and/or deferred.
- Perform substantive procedures, including vouching and review of supporting documentation related to contributions received, to ensure that revenues are appropriately recognized, and deferred contributions are appropriately recorded.
- For DCCs, review the year-end fund balances and identify any funds with a negative balance. For funds with negative balances, inquire with management about the plan for future collection of DCCs.
- For Community amenity contributions, perform substantive test of details work over related revenue recognized and review related agreements to ensure appropriateness of amounts recognized.



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### Areas of focus for financial reporting



#### Why are we focusing here?

#### **Audit approach**

#### Valuation of postemployment benefits

The City provides certain postemployment benefits, compensated absences, and termination benefits to employees. Due to the complexities of the estimate, management has engaged an actuarial expert to assist in the development of the estimate.

- Obtain the valuation report as prepared by the City's actuarial expert and review select assumptions used for reasonableness.
- Obtain data inputs provided by the City to the actuary for use in determining the estimate and testing select items to determine accuracy of the data provided.
- Perform an analytical review over these amounts.
- Review note disclosure in the financial statements to determine if required disclosures under the accounting standards are appropriately included.

#### Expenses, including payroll

The City's expenses are closely monitored against Council approved budgets

- Update our understanding of process activities for expenses, including payroll.
- Evaluate the design and implementation of controls over expenses, as well as management's review of related balances. Test the operating effectiveness of relevant controls based on results of initial control understanding and evaluation.
- Analyze the change in expenses relative to the prior year based on changes in operations.
- Perform substantive procedures, including vouching and review of supporting documentation related to expenses incurred, to ensure expenses are appropriately recognized.
- Analyze the change in payroll expense relative to the prior year based on changes in head count and pay rates.
- Perform a search for unrecorded liabilities to ensure expenses are recorded Page 16 of 37 appropriate fiscal year.



### Areas of focus for financial reporting



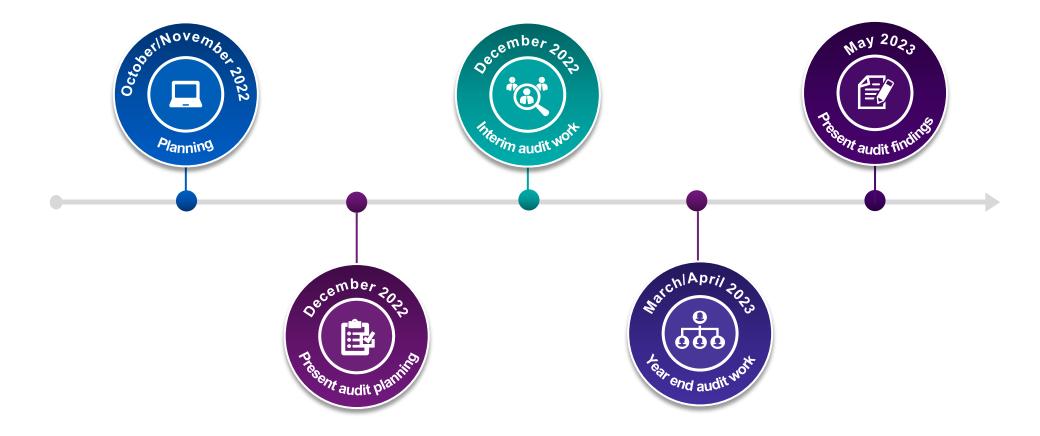
#### **Contingencies**

The City is required to make provisions for contingencies. This would include potential and known litigations and claims that are likely to result in liabilities for the City.

- Make inquiries with management with respect to any contingencies, commitments, and legal claims up to the audit report date.
- Obtain legal confirmations as appropriate.
- Assess appropriateness of financial statement treatment including related disclosures.



# Key milestones and deliverables





### Audit Quality: How do we deliver audit quality?

**Quality** essentially means doing the right thing and remains our highest priority. Our **Global Quality Framework** outlines how we deliver quality and how every partner and staff member contribute to its delivery.

'Perform quality engagements' sits at the core along with our commitment to continually monitor and remediate to fulfil on our quality drivers.

Our **quality value drivers** are the cornerstones to our approach underpinned by the **supporting drivers** and give clear direction to encourage the right behaviours in delivering audit quality.

We define 'audit quality' as being the outcome when:

- audits are executed consistently, in line with the requirements and intent of applicable professional standards within a strong system of quality controls; and
- all of our related activities are undertaken in an environment of the utmost level of objectivity, independence, ethics and integrity.



Doing the right thing. Always.





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# Appendices



Required communications



Newly effective auditing standards



Newly effective accounting standards



Changes to accounting standards



Audit and assurance insights



Thought leadership and insights



### Appendix 1: Required communications

#### **Auditor's report**

A copy of our draft auditor's report setting out the conclusion of our audit will be provided at the completion of the audit.

#### **Engagement contract**

The objectives of the audit, our responsibilities in carrying out our audit, as well as management's responsibilities, are set out in the engagement contract, a copy of which is available upon request from management.

#### **Audit findings report**

At the completion of the audit, we will provide our findings report to the Committee.

### Management representation letter

We will obtain from management certain representations at the completion of the audit. In accordance with professional standards, a copy of the representation letter will be provided to the Committee.

#### Independence

At the completion of our audit, we will re-confirm our independence to the Committee.

#### Internal control deficiencies

Control deficiencies identified during the audit will be communicated to management and the Committee.



### Appendix 2: Newly effective auditing standards

CAS 315 (Revised) Identifying and Assessing the Risks of Material Misstatement has been revised, reorganized and modernized in response to challenges and issues with the previous standard. It aims to promote consistency in application, improve scalability, reduce complexity, support a more robust risk assessment and incorporate enhanced guidance material to respond to the evolving environment, including in relation to information technology. Conforming and consequential amendments have been made to other International



Affects both preparers of financial statements and auditors

Applies to audits of financial statements for periods beginning on or after December 15, 2021

See here for more information from CPA Canada



#### We design and perform risk assessment procedures to obtain an understanding of the:

- entity and its environment;
- · applicable financial reporting framework; and
- entity's system of internal control.

### The audit evidence obtained from this understanding provides a basis for:

- identifying and assessing the risks of material misstatement, whether due to fraud or error; and
- the design of audit procedures that are responsive to the assessed risks of material misstatement.



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### Appendix 2: Newly effective auditing standards (continued)

#### Key change

#### Impact on the audit team

#### Impact on management

### Overall, a more robust risk identification and assessment process, including:

- New requirement to take into account how, and the degree to which, 'inherent risk factors' affect the susceptibility of relevant assertions to misstatement.
- New concept of significant classes of transactions, account balances and disclosures and relevant assertions to help us to identify and assess the risks of material misstatement.
- New requirement to separately assess inherent risk and control risk for each risk of material misstatement.
- Revised definition of significant risk for those risks which are close to the upper end of the spectrum of inherent risk.

When assessing inherent risk for identified risks of material misstatement, we consider the degree to which inherent risk factors (such as complexity, subjectivity, uncertainty, change, susceptibility to management bias) affect the susceptibility of assertions to misstatement.

We use the concept of the spectrum of inherent risk to assist us in making a judgement, based on the likelihood and magnitude of a possible misstatement, on a range from higher to lower, when assessing risks of material misstatement.

The changes may affect our assessments of the risks of material misstatement and the design of our planned audit procedures to respond to identified risks of material misstatement.

If we do not plan to test the operating effectiveness of controls, the risk of material misstatement is the same as the assessment of inherent risk. If the effect of this consideration is that our assessment of the risks of material misstatement is higher, then our audit approach may increase the number of controls tested and/or the extent of that testing, and/or our substantive procedures will be designed to be responsive to the higher risk.

We may perform different audit procedures and request different information compared to previous audits, as part of a more focused response to the effects identified inherent risk factors have on the assessed risks of material misstatement.





### Appendix 2: Newly effective auditing standards (continued)

#### Key change

#### Impact on the audit team

#### Impact on management

Overall, a more robust risk identification and assessment process, including evaluating whether the audit evidence obtained from risk assessment procedures provides an appropriate basis to identify and assess the risks of material misstatement.

When making this evaluation, we consider all audit evidence obtained, whether corroborative or contradictory to management assertions. If we conclude the audit evidence obtained does not provide an appropriate basis, then we perform additional risk assessment procedures until audit evidence has been obtained to provide such a basis.

In certain circumstances, we may perform additional risk assessment procedures, which may include further inquires of management, analytical procedures, inspection and/or observation.

Overall, a more robust risk identification and assessment process, including performing a 'stand back' at the end of the risk assessment process.

We evaluate whether our determination that certain material classes of transactions, account balances or disclosures have no identified risks of material misstatement remains appropriate. In certain circumstances, this evaluation may result in the identification of additional risks of material misstatement, which will require us to perform additional audit work to respond to these risks.





### Appendix 2: Newly effective auditing standards (continued)

#### Key change

#### Impact on the audit team

#### Impact on management

Modernized to recognize the evolving environment, including in relation to IT.

New requirement to understand the extent to which the business model integrates the use of IT.

When obtaining an understanding of the IT environment, including IT applications and supporting IT infrastructure, it has been clarified that we also understand the IT processes and personnel involved in those processes relevant to the audit.

Based on the identified controls we plan to evaluate, we are required to identify the:

- IT applications and other aspects of the IT environment relevant to those controls; and
- related risks arising from the use of IT and the entity's general IT controls that address them.

Examples of risks that may arise from the use of IT include unauthorized access or program changes, inappropriate data changes, risks from the use of external or internal service providers for certain aspects of the entity's IT environment or cybersecurity risks.

We will expand our risk assessment procedures and are likely to engage more extensively with your IT and other relevant personnel when obtaining an understanding of the entity's use of IT, the IT environment and potential risks arising from IT. This might require increased involvement of IT audit professionals.

Changes in the entity's use of IT and/or the IT environment may require increased audit effort to understand those changes and affect our assessment of the risks of material misstatement and audit response.

Risks arising from the use of IT and our evaluation of general IT controls may affect our control risk assessments, and decisions about whether we test the operating effectiveness of controls for the purpose of placing reliance on them or obtain more audit evidence from substantive procedures. They may also affect our strategy for testing information that is produced by, or involves, the entity's IT applications.

Enhanced requirements relating to exercising professional skepticism.

New requirement to design and perform risk assessment procedures in a manner that is not biased toward obtaining audit evidence that may be corroborative or toward excluding audit evidence that may be contradictory. Strengthened documentation requirements to demonstrate the exercise of professional scepticism.

We may make changes to the nature, timing and extent of our risk assessment procedures, such as our inquires of management, the activities we observe or the accounting records we inspect.



# Appendix 2: Newly effective auditing standards (continued)

#### Key change

#### Impact on the audit team

#### Impact on management

Clarification of which controls need to be identified for the purpose of evaluating the design and implementation of a control. We will evaluate the design and implementation of controls that address risks of material misstatement at the assertion level as follows:

- · Controls that address a significant risk.
- Controls over journal entries, including non-standard journal entries.
- Other controls we consider appropriate to evaluate to enable us to identify and assess risks of material misstatement and design our audit procedures

We may identify new or different controls that we plan to evaluate the design and implementation of, and possibly test the operating effectiveness to determine if we can place reliance on them.

We may also identify risks arising from IT relating to the controls we plan to evaluate, which may result in the identification of general IT controls that we also need to evaluate and possibly test whether they are operating effectively. This may require increased involvement of IT audit specialists.



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# Appendix 3: Newly effective accounting standards

**PS 3280 Asset Retirement Obligations ("PS 3280")** is a new accounting standard effective for the City's fiscal year ending December 31, 2023. This standard addresses the reporting of legal obligations associated with the retirement of certain tangible capital assets by public sector entities. This significant new accounting standard has implications that have the potential to go beyond financial reporting.

#### Financial reporting implications

A liability for asset retirement costs will be recorded with a corresponding increase in the cost of tangible capital assets in productive use, resulting in a decrease (increase) to the net financial assets (net debt) reported in the Statement of Financial Position.

Asset retirement obligations associated with tangible capital assets that are not recognized or no longer in productive use are expensed.

Additional non-cash expenses for the amortization of tangible capital assets and accretion will be recognized annually.

The total cost of legally required retirement activities will be recognized earlier in a tangible capital asset's life. There is no change to the total cost recorded over an asset's life.

A rigorous process needs to be established to support updates to the ARO measurement on an annual basis post-initial implementation.

#### **Asset management implications**

The asset retirement date used to determine the asset retirement liability needs to be consistent with the useful life of the related tangible capital asset. As a result, public sector entities need to assess whether the useful lives of tangible capital assets continue to be accurate and consistent with asset management plans.

Many public sector entities are using the implementation of PS 3280 as an opportunity to develop or refine their asset management plans.

#### **Funding implications**

PS 3280 does not provide guidance on how the asset retirement liability should be funded. Many public sector entities currently fund retirement costs as they are incurred at the end of the asset's life. Public sector entities will need to assess whether this practice remains appropriate or if funding will be obtained over the life of the asset.

#### **Budget implications**

In addition to budgeting for costs associated with the initial implementation of PS 3280, public sector entities will need to consider if the non-cash accretion expense and additional amortization expense will be included in the annual budget.

Public sector entities operating under balanced budget legislation or similar guidelines will need to obtain guidance from the provincial government or governance bodies to determine the impact of PS 3280 on current requirements.

#### **Capital planning implications**

PS 3280 requires legal obligations associated with the retirement of tangible capital assets to be recorded when the assets are acquired, constructed, or developed. As a result, the cost of legally required retirement activities will need to be considered at the inception of a capital project to determine the financial viability and impact of the project.



# Appendix 3: Newly effective accounting standards (continued)

PS 3280 Asset Retirement Obligations ("PS 3280") is a new accounting standard effective for the City's fiscal year ending December 31, 2023. This standard addresses the reporting of legal obligations associated with the retirement of certain tangible capital assets by public sector entities. The following checklist is intended to provide you with reminders for key activities in each phase of your PS 3280 implementation project. The items noted are not a complete list of factors influencing the successful adoption of PS 3280, nor is it intended to provide any type of assurance.

#### **Project planning**

- □ Project team is cross-functional and includes Finance and non-Finance personnel.
- Sufficient personnel resources are available for the implementation project.
- Where required, external experts have been engaged.
- The project plan identifies who is responsible for each project task.
- Project timelines are reasonable.
- Auditor involvement has been scheduled at each significant project milestone.
- Asset retirement obligations policy has been drafted.
- Funding is available for PS 3280 implementation costs.
- Recurring project updates are provided to the Audit Committee or other governance body to engage them in the implementation process.

#### Scoping

- The tangible capital assets listing reconciles to the audited financial statements.
- Agreements (e.g., leases, statutory rights of way, etc.) have been reviewed for potential legal obligations.
- □ Productive and non-productive assets have been included in the scoping analysis.
- Assets with similar characteristics and risks have been grouped together in the scoping analysis.
- All relevant legal acts, regulations, guidelines, etc. have been identified.
- Relevant internal stakeholders have been interviewed to obtain information about potential retirement obligations.

#### Measurement

- Cost information is relevant and reliable.
- Only costs directly attributable to legally required retirement activities have been included in the liability.
- ☐ If applicable, the discount rate is consistent with the risks and timelines inherent in the cash flows.
- ☐ If discounting is applied, it is based on reliable information to inform the timing of future cash flows.
- ☐ Asset retirement obligations have been linked to specific tangible capital assets.
- ☐ The useful life of the tangible capital asset remain appropriate and are consistent with estimated asset retirement date.
- ☐ The transition method selected is appropriate based on the measurement information available.
- □ Calculations are mathematically accurate.

#### **Financial reporting**

- ☐ Financial statements have been mocked up to include asset retirement obligations.
- Note disclosures, including significant accounting policies, have been drafted.
- Documentation prepared during the project has been reviewed to ensure it is accurate and complete.
- □ Plans have been implemented for the annual post-implementation review and update of the asset retirement obligation liability.



# Appendix 4: Changes in accounting standards

Standard	Summary and implications
Revenue	<ul> <li>The new standard PS 3400, Revenue, is effective for fiscal years beginning on or after April 1, 2023.</li> <li>The new standard establishes a single framework to categorize revenue to enhance the consistency of revenue recognition and its measurement.</li> <li>The standard notes that in the case of revenue arising from an exchange transaction, a public sector entity must ensure the recognition of revenue aligns with the satisfaction of related performance obligations.</li> <li>The standard notes that unilateral revenue arises when no performance obligations are present, and recognition occurs when there is authority to record the revenue and an event has happened that gives the public sector entity the right to the revenue.</li> </ul>
Purchased Intangibles	<ul> <li>The new PS Guideline 8, <i>Purchased intangibles</i>, is effective for fiscal years beginning on or after April 1, 2023 with earlier adoption permitted.</li> <li>The guideline allows public sector entities to recognize intangibles purchased through an exchange transaction. The definition of an asset, the general recognition criteria and GAAP hierarchy are used to account for purchased intangibles.</li> <li>Narrow scope amendments were made to PS 1000, <i>Financial statement, concepts</i> to remove the prohibition to recognize purchased intangibles and to PS 1201, <i>Financial statement presentation</i>, to remove the requirement to disclose purchased intangibles not recognized.</li> <li>The guideline can be applied retroactively or prospectively.</li> </ul>
Public Private Partnerships	<ul> <li>The new standard PS 3160, <i>Public private partnerships</i>, is effective for fiscal years beginning on or after April 1, 2023.</li> <li>The standard includes new requirements for the recognition, measurement and classification of infrastructure procured through a public private partnership.</li> <li>The standard notes that recognition of infrastructure by the public sector entity would occur when it controls the purpose and use of the infrastructure, when it controls access and the price, if any, charged for use, and it controls any significant interest accumulated in the infrastructure when the public private partnership ends.</li> <li>The public sector entity recognizes a liability when it needs to pay cash or non-cash consideration to the private sector partner for the infrastructure.</li> <li>The infrastructure would be valued at cost, which represents fair value at the date of recognition with a liability of the same amount if one exists. Cost would be measured in reference to the public private partnership process and agreement, or by discounting the expected cash flows by a discount rate that reflects the time value of money and risks specific to the project.</li> <li>The standard can be applied retroactively or prospectively.</li> </ul>



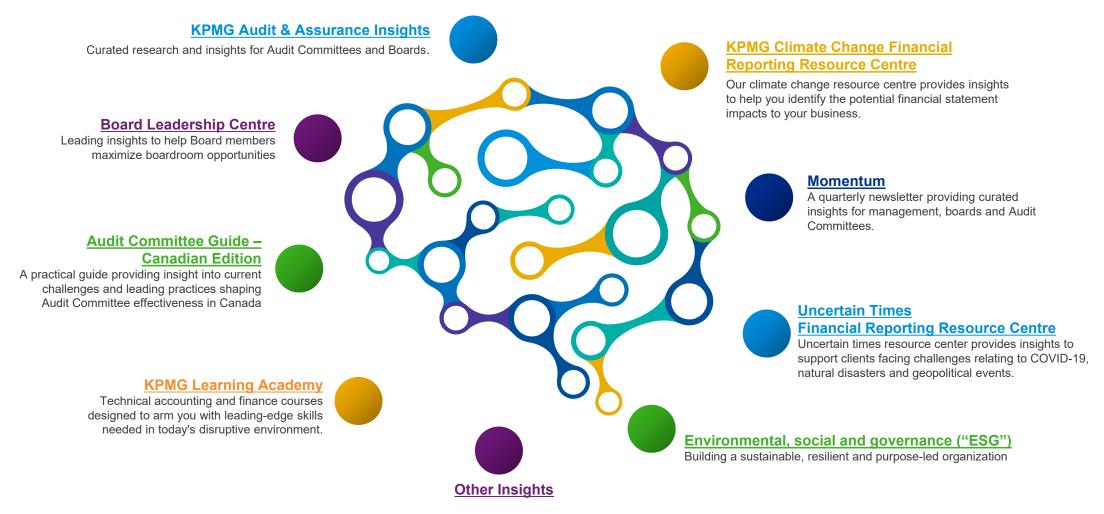


Standard	Summary and implications
Concepts Underlying Financial Performance	<ul> <li>The revised conceptual framework is effective for fiscal years beginning on or after April 1, 2026 with earlier adoption permitted.</li> <li>The framework provides the core concepts and objectives underlying Canadian public sector accounting standards.</li> <li>The ten chapter conceptual framework defines and elaborates on the characteristics of public sector entities and their financial reporting objectives. Additional information is provided about financial statement objectives, qualitative characteristics and elements. General recognition and measurement criteria, and presentation concepts are introduced.</li> </ul>
Financial Statement Presentation	• The proposed section PS 1202, Financial statement presentation, will replace the current section PS 1201, Financial statement presentation. PS 1202, Financial statement presentation, will apply to fiscal years beginning on or after April 1, 2026 to coincide with the adoption of the revised conceptual framework. Early adoption will be permitted.
	The proposed section includes the following:
	<ul> <li>Relocation of the net debt indicator to its own statement called the statement of net financial assets/liabilities, with the calculation of net debt refined to ensure its original meaning is retained.</li> </ul>
	Separating liabilities into financial liabilities and non-financial liabilities.
	Restructuring the statement of financial position to present total assets followed by total liabilities.
	Changes to common terminology used in the financial statements, including re-naming accumulated surplus (deficit) to net assets (liabilities).
	• Removal of the statement of remeasurement gains (losses) with the information instead included on a new statement called the statement of changes in net assets (liabilities). This new statement would present the changes in each component of net assets (liabilities), including a new component called "accumulated other".
	A new provision whereby an entity can use an amended budget in certain circumstances.
	<ul> <li>Inclusion of disclosures related to risks and uncertainties that could affect the entity's financial position.</li> </ul>
	The Public Sector Accounting Board is currently deliberating on feedback received on exposure drafts related to the reporting model.



### Appendix 5: Audit and assurance insights

Our latest thinking on the issues that matter most to Audit Committees, Board of Directors and Management.



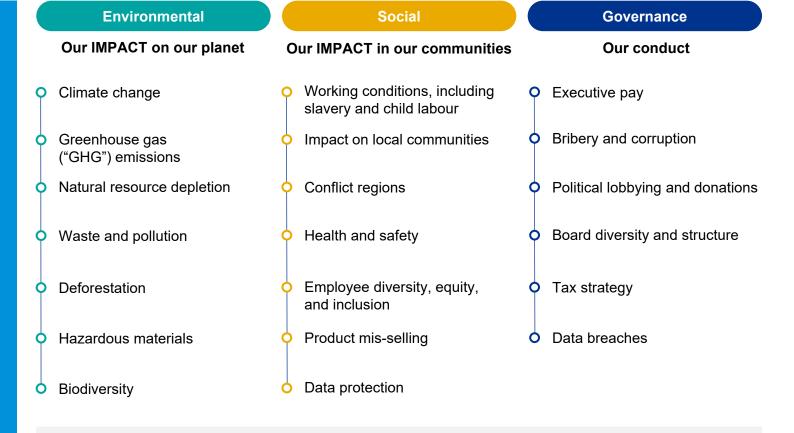


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# Appendix 6: Thought leadership and insights

#### What is ESG?

ESG is a framework to integrate environmental, social and governance risks and opportunities into an organization's strategy to build long term financial sustainability and create value. ESG includes a wide range of non-financial scoring categories, used by investors and other stakeholders to assess the impact of a company's products and business practices on sustainability and social causes.



ESG strategies can help entities deliver long-term value through effective engagement with all stakeholders – generating trust and a competitive advantage.



# Appendix 6: Thought leadership and insights (continued)

#### Thought leadership – Environmental, social and governance ("ESG")

Note: Click on images to visit document link.



CoP26 made progress towards tackling climate change, but there is much more to do.

At KPMG, we're committed to accelerating the changes required to fight climate change.



In this report, KPMG considers how leading corporations and investors can take action to capture the value that can be found in a healthy, sustainable ocean economy.



This highlights a five-part framework to help organizations shape the total impact of strategy and operations on performance both externally, and internally.



The Green City outlines the need of the cities and the buildings in them to reflect climate consciousness.

The link provides guidance on what that looks like and the first steps to meeting those objectives.



This report outlines the updates in regulatory sustainability reporting.

Its focus is comparing and contrasting proposals from the ISSB, EFRAG, and the SEC.



This article outlines the importance of Gender-lens investing and how it aims on promoting equity and sustainability.



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# Appendix 6: Thought leadership and insights (continued)

#### Thought leadership – Environmental, social and governance ("ESG") (continued)

Note: Click on images to visit document link.

### Getting started on the inclusion and diversity journey

In the age of transparency, businesses must implement inclusion and diversity practices

In this age of transparency, businesses must act proactively to implement strategic inclusion and diversity ("I&D") practices.

This link is a guide for organizations on their own transformation journey.

### Climate change, human rights and institutional investors

The adverse impacts to people from a changing climate will create risks for institutional investors throughout the value chain

As the severity of climate impacts increase, so do the socio-economic disruptions due to the risk and fall of climate impacted sectors and projects.

This article breaks down the impact on institutional investors.

#### **KPMG's Climate Change Financial Reporting Resource Centre**

KPMG's climate change resource centre provides FAQs to help you identify the potential financial statement impacts for your business.

Click here to access KPMG's portal.

### How the 'S' in ESG is changing the way we do business

The social component of ESG calls for more heart, empathy and interconnectedness

The "S" in ESG is becoming critical as people and organizations become more conscious about how the social aspect of business will impact their future.

**Appendices** 

This article touches on the social movements driving business change.



This article outlines how ESG is impacting valuation and performance of the underlying companies institutional investors have a stake in.

Market statistics highlight the issues surrounding responsible investment.

#### A closer look at the GHG Protocol

Chartered Professional Accountants of Canada (CPA Canada) and the Institute for Sustainable Finance (ISF) produced a 23-page report (<u>click here</u>) on the GHG Protocol. The report looks to inform potential preparers and users of emissions disclosure; policy makers; standard setters; regulators; and others, and to spur important additional research into key aspects of emissions disclosure and standards that require closer attention.



Key Milestones and Deliverables Highlights Audit plan Audit approach **Audit Quality Appendices** 

# Appendix 6: Thought leadership and insights (continued)

#### **ESG Discovery | Client journey**



#### What is ESG Discovery?

· ESG Discovery through KPMG Ignition is a 3hour session held virtually or in-person, bringing you relevant insights to inspire thinking and inspire change.



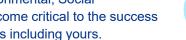
#### What we'll cover

- · Overview of ESG and how it applies to your organization and industry.
- Results and analysis of selfassessment.
- · Identification of ESG stakeholders and their interests.
- · Scenario planning exercises.
- · Prioritization of key actions.



#### Why book an ESG Discovery session?

• The consideration of ESG (Environmental, Social and Governance) factors has become critical to the success of organizations across all sectors including yours.



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#### **Exceptional experience**

Explore and better understand your organization's ESG challenges and opportunities through a highly interactive ideation session that will help you prioritize next steps on your ESG journey.

#### Time commitment for you and selected individuals

- · Sponsor attends 30-min kick-off call.
- Provided ESG 101 material and a 15-minute ESG self-assessment questionnaire.
- · All participate in a 3-hour ESG Discovery session.
- · Sponsor attends a 30-minute debrief following session with KPMG



#### What you'll get

- · An understanding of current and future state impacts of ESG to your organization.
- Clarity of the ESG priority areas for your organization going forward and how KPMG can help



#### **Next steps**

 Connect with your KPMG Partner to explore booking an ESG Discovery session for your organization.





### Appendix 6: Thought leadership and insights (continued)

#### **Thought leadership – Public sector**

#### **Voices on 2030: Digitalizing Government**

What will the world look like in 2030? How will citizen and customer expectations evolve? And what can public sector organizations be doing today to help ensure they can meet these expectations? We spoke with leaders and disruptors from around the world, across the public and private sector to explore answers to these questions.

Click here to access KPMG's portal.

### Why Audit Committees Should Know About Asset Retirement Obligations

Many public sector entities are currently working through the various aspects of the implementation of the Asset Retirement Obligation standard. In this publication we have provided some key insights to make this complex topic easy to understand by senior level management and those charged with governance at these organizations.

Click here to access KPMG's portal.

#### Perspectives on PS 3280, Asset Retirement Obligations

This guide provides KPMG's perspective on key implementation issues and technical interpretations of the guidance in PS 3280.

Contact your KPMG team for your copy of the guide.







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KPMG member firms around the world have 227,000 professionals, in 145 countries.

