

The Corporation of the
CITY OF WHITE ROCK



Land Use and Planning Committee
POST-MEETING AGENDA

Monday, March 8, 2021, 6:30 p.m.

City Hall Council Chambers

15322 Buena Vista Avenue, White Rock, BC, V4B 1Y6

***Live Streaming/Telecast:** Please note that all Committees, Task Forces, Council Meetings, and Public Hearings held in the Council Chamber are being recorded and broadcasted as well included on the City's website at: www.whiterockcity.ca

The City of White Rock is committed to the health and safety of our community. In keeping with Ministerial Order No. M192 from the Province of British Columbia, City Council meetings will take place without the public in attendance at this time until further notice.

T. Arthur, Director of Corporate Administration

Pages

1. **CALL TO ORDER**

Councillor Kristjanson, Chairperson

2. **MOTION TO CONDUCT LAND USE AND PLANNING COMMITTEE MEETING WITHOUT THE PUBLIC IN ATTENDANCE**

RECOMMENDATION

WHEREAS COVID-19 has been declared a global pandemic;

WHEREAS the City of White Rock has been able to continue to provide the public access to the meetings through live streaming;

WHEREAS holding public meetings in the City Hall Council Chambers, where all the audio/video equipment has been set up for the live streaming program, would not be possible without breaching physical distancing restrictions due to its size, and holding public meetings at the White Rock Community Centre would cause further financial impact to City Operations due to staffing resources and not enable live streaming;

WHEREAS Ministerial Orders require an adopted motion in order to hold public meetings electronically, without members of the public present in person at the meeting;

THEREFORE BE IT RESOLVED THAT the Land Use and Planning

Committee (including all members of Council) authorizes the City of White Rock to hold the March 8, 2021 meeting to be video streamed and available on the City's website, and without the public present in the Council Chambers.

3. ADOPTION OF AGENDA

RECOMMENDATION

THAT the Land Use and Planning Committee adopt the agenda for March 8, 2021 as circulated.

4. ADOPTION OF MINUTES

5

RECOMMENDATION

THAT the Land Use and Planning Committee adopt the minutes of the February 8, 2021 meeting as circulated.

5. **1273 FIR STREET, WHITE ROCK ELEMENTARY SCHOOL EXPANSION -
DEVELOPMENT VARIANCE PERMIT (DVP 20-023)**

13

Corporate report dated March 8, 2021 from the Director of Planning and Development Services titled "1273 Fir Street, White Rock Elementary School Expansion - Development Variance Permit (DVP 20-023)".

RECOMMENDATION

THAT the Land Use and Planning Committee:

1. Recommend that Council direct staff to schedule the required Public Meeting for Development Variance Permit No. 436; and
2. Recommend that Council consider approval of Development Variance Permit No. 436.

6. EARLY REVIEW OF REZONING APPLICATION - 15916 RUSSELL AVENUE

87

Corporate report dated March 8, 2021 from the Director of Planning and Development Services titled "Early Review of Rezoning Application - 15916 Russel Avenue".

RECOMMENDATION

THAT the Land Use and Planning Committee recommends that Council direct staff to advance the zoning amendment Application at 15916 Russell Avenue to the next stage in the application review process.

7. CONCLUSION OF THE MARCH 8, 2021 LAND USE AND PLANNING COMMITTEE MEETING



Land Use and Planning Committee

Minutes

February 8, 2021, 5:00 p.m.

City Hall Council Chambers

15322 Buena Vista Avenue, White Rock, BC, V4B 1Y6

PRESENT: Councillor Chesney, Chairperson
Mayor Walker
Councillor Fathers
Councillor Johanson
Councillor Kristjanson (arrived at 5:09 p.m.)
Councillor Manning
Councillor Trevelyan

STAFF: Guillermo Ferrero, Chief Administrative Officer
Tracey Arthur, Director of Corporate Administration
Carl Isaak, Director of Planning and Development Services
Colleen Ponzini, Director of Financial Services
Greg Newman, Manager of Planning
Debbie Johnstone, Deputy Corporate Officer

1. **CALL TO ORDER**

Councillor Chesney, Chairperson

The Chairperson called the meeting to order at 5:00 p.m.

2. **ADOPTION OF AGENDA**

Motion Number: LU/P-013 It was MOVED and SECONDED

THAT the Land Use and Planning Committee adopt the agenda for February 8, 2021 as circulated.

Motion CARRIED

3. ADOPTION OF MINUTES

Motion Number: LU/P-014 It was MOVED and SECONDED

THAT the Land Use and Planning Committee adopt the minutes of the January 11, 2021 meeting as circulated.

Motion CARRIED

4. CORPORATE REPORTS

4.1 Application for Zoning Amendment – 14401 Sunset Drive (ZON/SUB 20-001)

Corporate report dated February 8, 2021 from the Director of Planning and Development Services titled "Application for Zoning Amendment - 14401 Sunset Drive".

Councillor Kristjanson arrived at the meeting at 5:09 p.m.

The Manager of Planning provided a PowerPoint regarding the application including a planning analysis.

The following discussion points were noted:

- Revised access confirmed: East building access is off Magdalen Crescent Lane / West building is off Sunset Drive
- Noted restrictive covenant (RC) is limited as to how it would be applied to the lands (not with the City)
- No encroachments: removal of the existing buildings is required

Motion Number: LU/P-015 It was MOVED and SECONDED

THAT the Land Use and Planning Committee recommend that Council give first and second readings to "*White Rock Zoning Bylaw, 2012, No. 2000, Amendment (CD65 – 14401 Sunset Drive) Bylaw, 2020, No. 2373*".

Motion CARRIED

Councillors Johanson and Kristjanson voted in the negative

Motion Number: LU/P-016 It was MOVED and SECONDED

THAT the Land Use and Planning Committee recommend Council direct staff to schedule the public hearing for "*White Rock Zoning Bylaw, 2012, No. 2000, Amendment (CD65-14401 Sunset Drive) Bylaw, 2020, No. 2373*".

Motion CARRIED

Councillors Johanson and Kristjanson voted in the negative

Motion Number: LU/P-017 It was MOVED and SECONDED

THAT the Land Use and Planning Committee recommend Council direct staff to resolve the following issues prior to final adoption, if Bylaw No. 2373 is given third reading after the public hearing:

- a. ensure that all engineering requirements and issues including servicing agreement completion and dedication of a 2.0 m X 2.0 m corner cut on the corner of Archibald Road and Sunset Drive are addressed to the satisfaction of the Director of Engineering and Municipal Operations; and
- b. demolish the existing buildings and structures to the satisfaction of the Director of Planning and Development Services; and
- c. process registration of a Section 219 restrictive covenant to prohibit secondary suites on each of the lots.

Motion CARRIED

4.2 REVISED APPLICATION FOR MAJOR DEVELOPMENT PERMIT APPLICATION - 14947 BUENA VISTA AVENUE (MJP 19-021)

Corporate report dated February 8, 2021 from the Director of Planning and Development Services titled "Revised Application for Major Development Permit Application - 14947 Buena Vista Avenue (MJP 19-021)".

The Manager of Planning provided a PowerPoint regarding the application including background on the revised application.

Motion Number: LU/P-018 It was MOVED and SECONDED

THAT the Land Use and Planning Committee recommend that Council issue Development Permit No. 430 for 14947 Buena Vista Avenue.

Motion CARRIED

Councillor Kristjanson voted in the negative

4.3 APPLICATION FOR CANNABIS LICENSE REFERRAL, ZONING BYLAW AMENDMENT, AND TEMPORARY USE PERMIT, 15053 MARINE DRIVE (LL/ZON/TUP-20-018)

Corporate report dated February 8, 2021 from the Director of Planning and Development Services titled "Application for Cannabis License Referral, Zoning Bylaw Amendment, and Temporary Use Permit, 15053 Marine Drive (LL/ZON/TUP-20-018)".

The Manager of Planning gave a PowerPoint presentation regarding the application including the proposal and process (consultation and feedback).

The following discussion points were noted:

- Customer access will be from the front of the store (Marine Drive) only
- Concern with people on the narrow sidewalk and possible spill over onto Marine Drive. Staff noted the current patio structure outside the store will be removed
- Would like to see hours mirror the nearby like business (to the East) operation hours
- Concern with a cannabis store in front of the pier
- Concern noting the nearby like business and the amount of traffic it has brought. Staff noted the Business Improvement Association (BIA) were consulted and parking was not flagged as a concern
- Would like there to be assurance where people can't pull over, stop in the parking lot etc. / block traffic
- It has been found with the other services like this there has been much garbage left outside (has been an issue), Applicant noted they have a recycling program and staff do go out and keep the store area clean (don't want the store to look bad) they are building a brand

Motion Number: LU/P-019 It was MOVED and SECONDED

THAT the Land Use and Planning Committee recommend that Council give first and second readings to "*White Rock Zoning Bylaw, 2012, No. 2000, Amendment (15053 Marine Drive – Cannabis store) Bylaw, 2021, No. 2375*".

Motion CARRIED

Motion Number: LU/P-020 It was MOVED and SECONDED

THAT the Land Use and Planning Committee recommend that Council direct planning staff to obtain public input through a combined public hearing (license referral & rezoning applications) and public meeting (temporary use permit) conducted as an electronic meeting with notice of the meeting given in accordance with Section 466 of the *Local Government Act*, including notice in newspapers and distribution by mail to property owners / occupants within 100 metres of the subject property.

Motion CARRIED

Motion Number: LU/P-021 It was MOVED and SECONDED

THAT the Land Use and Planning Committee recommend that Council direct planning staff to resolve the following issues prior to final adoption:

- a. Ensure that all engineering requirements and issues are resolved to the satisfaction of the Director of Engineering and Municipal Operations including, but not limited to, the receipt of approval for the encroachment of buildings and structures within the City's road right-of-way and confirmation of an agreement for the off-street loading of vehicles on a property generally being within 60 metres of the subject property (it may be required that the agreement be registered on title by way of a covenant); and
- b. That the applicant provide confirmation from the RCMP, that the agency has undertaken a review of the design / programming of the rear portion of the property, taking into account the principles of Crime Prevention Through Environmental Design.

Motion CARRIED

Motion Number: LU/P-022 It was MOVED and SECONDED

THAT the Land Use and Planning Committee recommend that Council authorize staff, pending the results of the electronic public hearing and public meeting, to forward a copy of this corporate report and the results of the public hearing to the Liquor and Cannabis Regulation Branch (LCRB) along with a resolution to advise that Council has considered the location of the proposed cannabis retail store and the potential for impacts to residents, and is in support of the cannabis license application at 15053

Marine Drive, subject to the inclusion of the following conditions within the license:

- a. The hours of retail (cannabis) sale shall be limited to the following:

Sun Mon Tues Wed Thurs Fri Sat

Open 09:00 09:00 09:00 09:00 09:00 09:00 09:00

Closed ~~22~~3:00 ~~22~~3:00 ~~22~~3:00 ~~22~~3:00 ~~22~~3:00 ~~22~~3:00 ~~22~~3:00

- b. Customer (non-employee) access to the retail store shall be limited to the Marine Drive (south) side of the building.
- c. The retail sale of cannabis and any related products shall be limited to a retail floor area of no greater than 62 square metres (667 square feet), being the space accessible via the Marine Drive (south) side of the property.

Amendment: Motion Number: LU/P-023 It was MOVED and
SECONDED

THAT The Land Use and Planning Committee amends the hours of operation for 15053 Marine Drive where closing will be **amended to close services at 22:00 p.m. from the proposed 23:00 p.m.**

Motion CARRIED

**Question was called on the Main Motion as Amended and it
was CARRIED**

Motion Number: LU/P-024 It was MOVED and SECONDED

THAT the Land Use and Planning Committee recommend to Council pending the results of the electronic public meeting and final adoption of Zoning Amendment Bylaw No. 2375, approve of the issuance of Temporary Use Permit 20-018. The TUP shall include conditions as follows:

- a. Customer access to the retail store shall be limited to the Marine Drive (south) side of the building.

- b. The Permittee shall lease from the City a minimum of two (2) parking spaces from the Montecito Parkade for the duration of the temporary use permit;
- c. The Permittee shall purchase one City of White Rock “Merchant” parking decal for the Waterfront Commercial area; and
- d. The owner shall remove all structures which encroach into the City’s boulevard along Marine Drive save and except for those that are tied, structurally, to the principal building. An encroachment agreement shall be executed for any portion of the building that is to remain within the City boulevard.

Motion CARRIED

4.4 CR-1 (TOWN CENTRE) ZONING AMENDMENT TO IMPLEMENT OFFICIAL COMMUNITY PLAN REVIEW RECOMMENDATIONS

Corporate report titled "CR-1 (Town Centre) Zoning Amendment to Implement Official Community Plan Review Recommendations".

The Director of Planning and Development Services gave a PowerPoint presentation to introduce the report information which is based on Part of Phase 3 of the Official Community Plan (OCP) Review.

The following discussion points were noted:

- Clarified that this is proposed amendment(s) to the City's Zoning Bylaw (CR-1 Town Centre Zoning)
- Previous engagement on the matter should also be considered
- Would like to see up to 12 stories in the Town Centre and 16 stories along North Bluff Road

Motion Number: LU/P-025 It was MOVED and SECONDED

THAT the Land Use and Planning Committee recommend that Council give first and second readings to “*White Rock Zoning Bylaw, 2012, No. 2000, Amendment (CR-1 Town Centre Revisions) Bylaw, 2021, No. 2376*”.

Motion CARRIED

Councillors Johanson, Kristjanson and Trevelyan voted the negative

Motion Number: LU/P-026 It was MOVED and SECONDED

THAT the Land Use and Planning Committee direct staff to schedule the public hearing for “*White Rock Zoning Bylaw, 2012, No. 2000, Amendment (CR-1 Town Centre Revisions) Bylaw, 2021, No. 2376*”.

Motion CARRIED

Councillors Johanson and Kristjanson voted in the negative

Motion Number: LU/P-027 It was MOVED and SECONDED

THAT the Land Use and Planning Committee directs staff as follows:

In addition to arranging the required newspaper notification of the public hearing, to mail notifications of this public hearing to the property owners of the 18 non-stratified properties in the Town Centre identified in this corporate report, despite this mailed notification not being required by the *Local Government Act* (per section 466(7)); and

Amendment: Motion Number: LU/P-028 It was MOVED and SECONDED

THAT staff arrange a full postcard mail out to all residents in White Rock to inform of the public hearing.


Motion CARRIED

Question was called on the Main Motion as Amended and it was CARRIED

5. **CONCLUSION OF THE FEBRUARY 8, 2021 LAND USE AND PLANNING COMMITTEE MEETING**

The Chairperson concluded the meeting at 7:11 p.m.

Mayor Walker



Tracey Arthur, Director of Corporate Administration

THE CORPORATION OF THE
CITY OF WHITE ROCK
CORPORATE REPORT



DATE: March 8, 2021

TO: Land Use and Planning Committee

FROM: Carl Isaak, Director, Planning and Development Services

SUBJECT: 1273 Fir Street, White Rock Elementary School Expansion – Development Variance Permit (DVP 20-023)

RECOMMENDATIONS

THAT the Land Use and Planning Committee:

1. Recommend that Council direct staff to schedule the required Public Meeting for Development Variance Permit No. 436; and
 2. Recommend that Council consider approval of Development Variance Permit No. 436.
-

EXECUTIVE SUMMARY

An application for a Development Variance Permit (DVP) has been received in support of a proposed eight (8) classroom expansion to White Rock Elementary School, located at 1273 Fir Street. The expansion extends the existing building toward the east (Fir Street) property line and has been designed to continue the established “top of ridge” of the School which requires relief from the maximum height standard set out in City of White Rock Zoning Bylaw, 2012, No. 2000. At the time the original building was constructed, the previous Zoning Bylaw did not have a maximum height for buildings in this zone. Staff have considered the feedback received from the public and the Applicant’s response to this feedback, in addition to applicable policies of the Official Community Plan and good planning principles. Staff recommend that the project proceed to a public meeting.

PREVIOUS COUNCIL DIRECTION

Not applicable.

INTRODUCTION/BACKGROUND

The City of White Rock has received a Development Variance Permit (DVP) application from the Board of Education of School District 36 (Surrey) (‘Applicant’) to add classrooms to White Rock Elementary at 1273 Fir Street. The property is designated Institutional in the Official Community Plan (‘OCP’) and is zoned Civic / Institutional Use (P-1) Zone in City of White Rock Zoning Bylaw, 2012, No. 2000 (‘Bylaw’). The Institutional designation in the OCP recognizes public or semi-public uses which serve the needs of the community. The Plan notes that the height and density of buildings will be based on their compatibility with surrounding development.

The application seeks relief from the maximum height permissions of the P-1 Zone to enable the construction of a 1,046 square metre (11,255 square foot) expansion to the east wall of the school. The Applicant has clarified that the immediate need for the expansion is to enable the relocation of students who are currently occupying portables on the west side of the school; there would be a minimal net increase to the level of student enrolment forecasted over the next 10 years. The portables would be removed concurrent with the construction of the addition. The variance, if approved, would permit a maximum building height of 12.4 metres to the “top of ridge” whereas the maximum height permitted in the P-1 Zone is 10.7 metres (i.e., relief of 1.7 metres or approx. 5.6 feet). The proposed “top of ridge” would continue the ridge line established by the existing school building.

The design of the school expansion includes a cupola (the “dome” type feature present in the existing building) which would have a maximum height of 15.7 metres (see Figure 1). Section 4.13.4 of the Bylaw allows exceedances from a maximum height standard for: “elevator shafts and stair towers that do not provide direct access to the roof; for antennas; for church spires, belfries and domes; for chimneys; for flag poles; and, for monuments; but no such structure shall cover more than 20 percent of the lot or, if located on a building, no more than 10 percent of the roof area of the building.” At the time of advertising the Public Information Meeting (PIM) the height of the cupola was recognized as being a component of the variance. However, on further review, staff have confirmed that the cupola is consistent in form and function with structures that are explicitly exempted from the maximum height provision (i.e., a church spire, belfry or dome) and therefore the cupola too is exempt from the maximum height limit. The Applicant has confirmed that the existing cupolas and the proposed cupola, together, would cover 3.4 percent of the roof area of the building and would therefore fall below the ten percent limit outlined in the Bylaw.

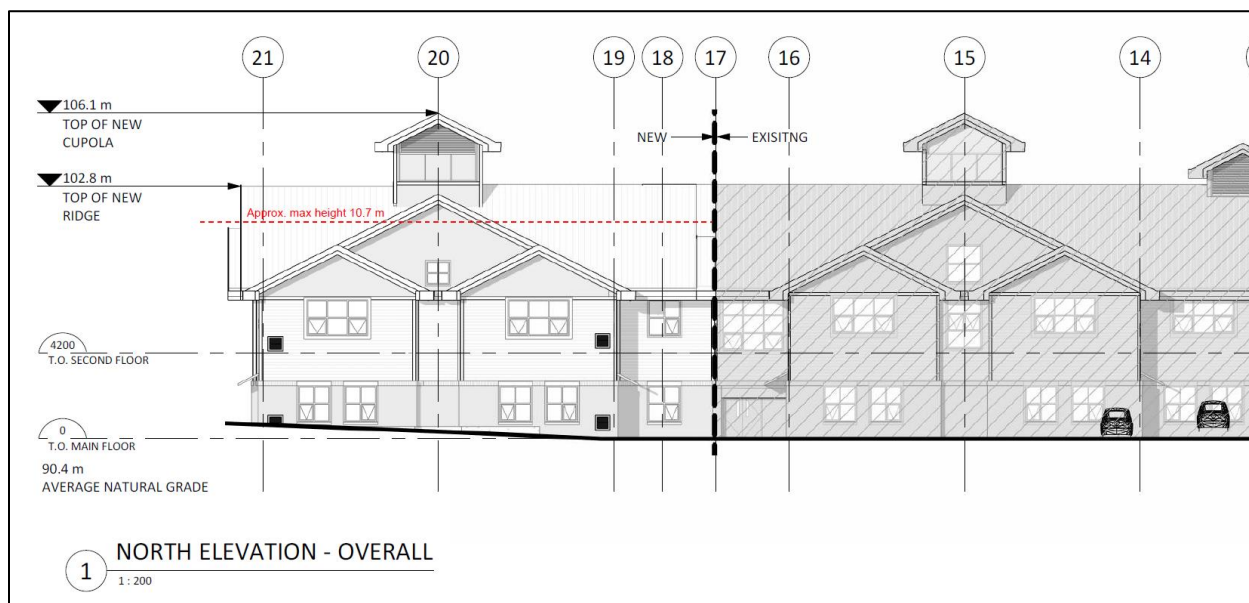


Figure 1: North Elevation – Illustration of Cupola and Top of Ridge relative to Existing School

Site Context

The subject property is surrounded by a mix of commercial and residential uses (see Figure 2). Lands immediately northeast of the property, being those most likely to be impacted by the requested height variance, are comprised of three and four-storey residential apartment and townhome buildings (see Appendix A – Site Photos). To the northwest, lands are comprised of public parkland / utility uses as well as commercial (restaurant) uses, the latter of which front

onto Johnston Road. The property at 1310 Johnston Road (being at the northeast corner of Johnston Road and Roper Avenue) is zoned Comprehensive Development Zone 61 (CD-61). The CD-61 Zone allows for a maximum building height of six storeys.

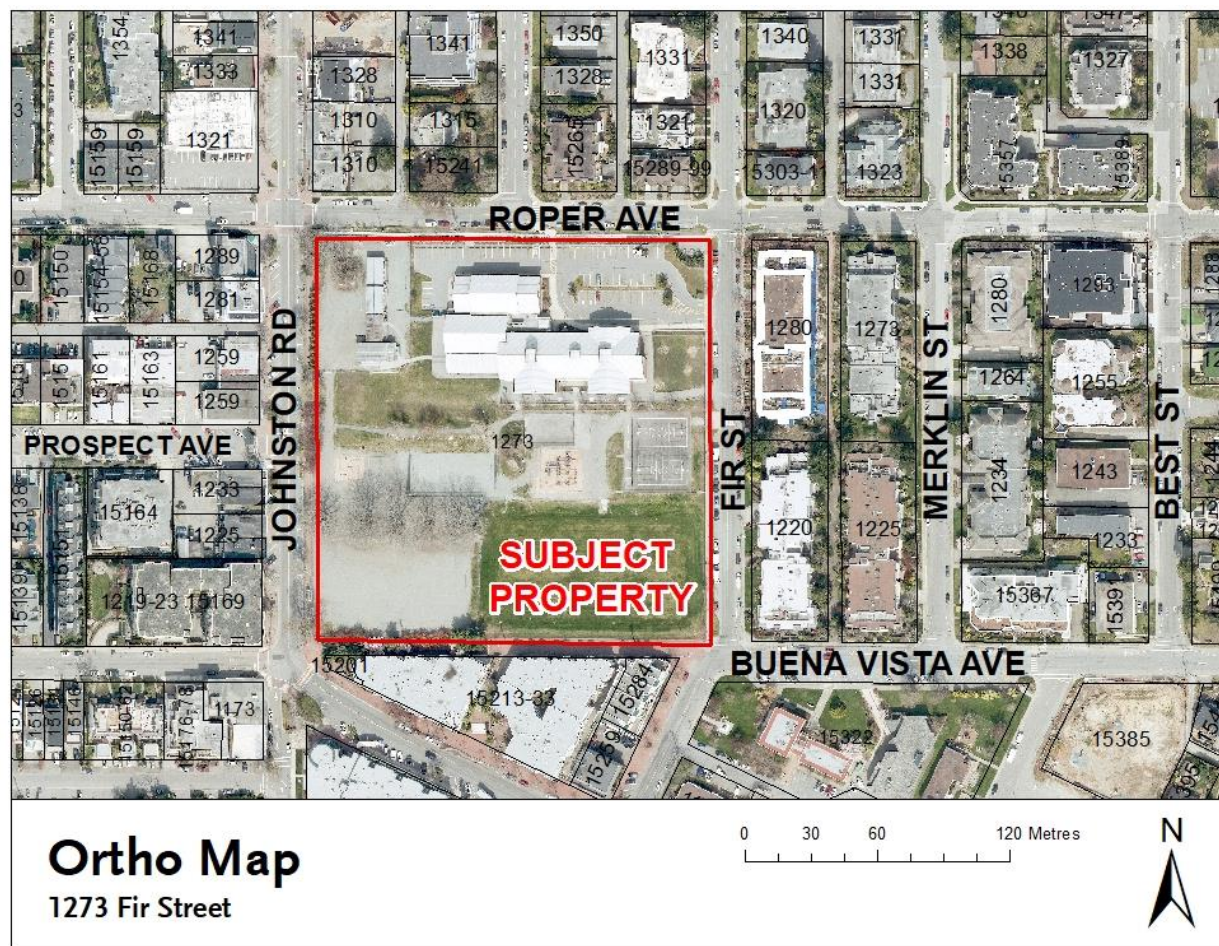


Figure 2: Aerial image of the subject property and abutting lands.

Consultation with the Public

On February 3, 2021 a Public Information Meeting (PIM) was held to raise awareness of the proposal. Approximately 12 people attended the meeting. Digital feedback forms were advertised during the PIM and made available until February 19, 2021. A total of six forms were received with all respondents expressing concern with the proposal (see Appendix B - Feedback Forms). Issues raised include:

1. Opposition to the inclusion of a “cupola” with opportunity for alternate design (e.g., skylights) to enable solar gain within the addition;
2. Negative impacts to property value and related declining impacts to tax revenue;
3. Loss of view to the water and resultant decline in the use and enjoyment of the property;
4. Opportunity to utilize other portions of the site (i.e., parking lot, sports fields, and west side of site in location of existing portables);
5. Opportunity to accommodate a flat roof to reduce view-related impacts.

The Applicant has provided a PIM Summary which offers a response to the issues outlined above (see Appendix C). Since the hosting of the PIM, residents, parents, teachers, and others have provided email correspondence to staff expressing support for the proposal. At the time of

preparing this report, approximately 80 such emails had been received. In some instances, commenters voiced concern about the City’s decision to deny the application and/or delay the advancement of the proposal. In such instances, staff clarified that the project was currently under review and that interested stakeholders would have an opportunity to express their concerns / support directly to Council during a public meeting.

Analysis

The properties northeast of the proposed addition, opposite Fir Street (east), and immediately south of the subject property are comprised of three-storey residential buildings, including both townhomes and apartment (strata) buildings. Considering the context, the height of the proposed school addition would be in keeping with the height of existing buildings in the immediate vicinity of the property. It is acknowledged that the addition will have an impact on the southward (water) views of residents living immediately north of the property. In evaluating this matter, staff have considered several factors given greater merit below.

The subject property was redeveloped with a new school between 2005 and 2007. Prior to this, the property was occupied by several school buildings (constructed circa 1962) including a three storey building which was located on the same site as where the eight classroom addition is proposed; these buildings collectively covered a larger area than that of the existing school with the proposed addition (see Figure 3). This is offered as acknowledgement of the historic use of the property and how prior buildings would have also affected views in the area. While the two properties immediately northeast of the property were built prior to the demolition of the former school, one new townhome has since been built at 1321 Fir Street. Residents of these homes have expressed concern about the variance and the impact of additional height on their southward views. Design alternatives, discussed in the Applicant’s PIM Summary and further outlined in their Design Rationale (see Appendix D), provide a basis for the design, as proposed.

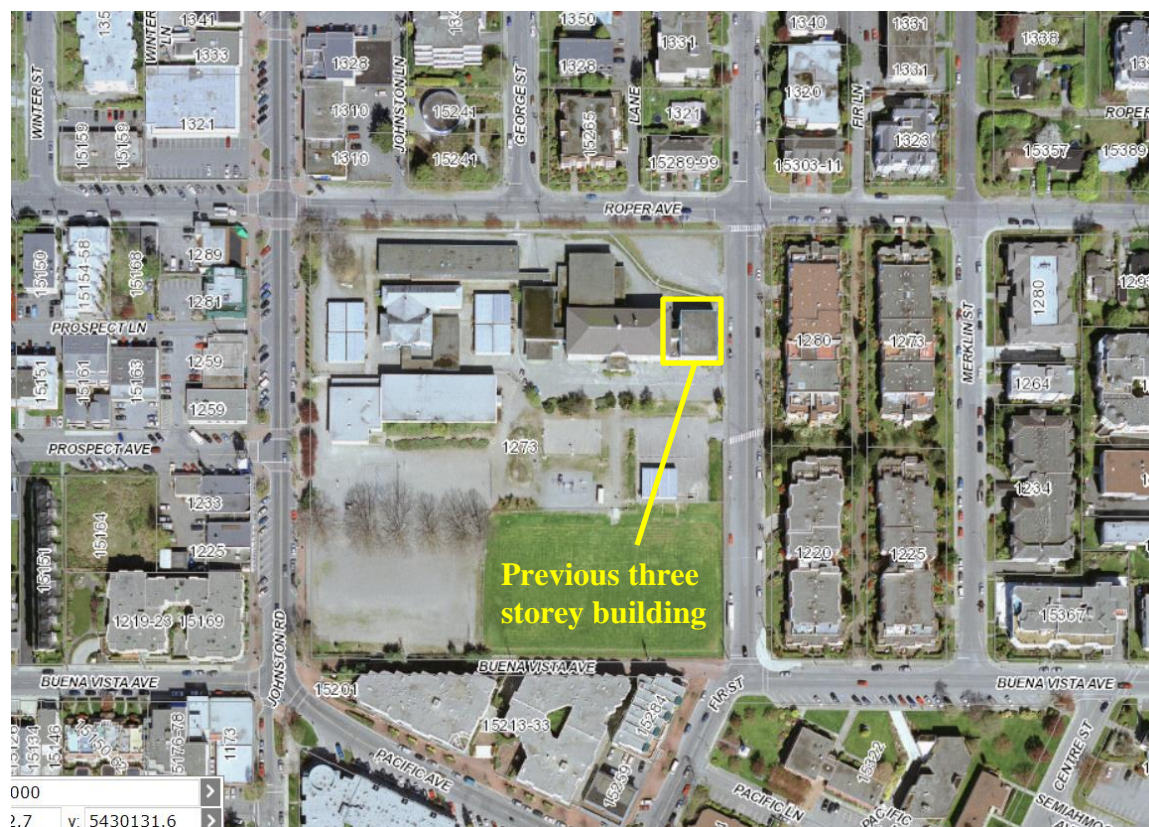


Figure 3: Aerial Image of Former Peace Arch Elementary School (April, 2004)

During the PIM, concerns were similarly expressed about the pitched roof design and the necessity of the cupola. The Applicant confirmed that the cupola not only brought light into the building but that the feature helped to ventilate the space, replacing the need for rooftop mechanical units. If the building was designed with a flat roof, the Applicant has provided that rooftop mechanical units would be required to support ventilation, heating and cooling. These mechanical units are considered a building feature similar to a “chimney” and are exempt from the maximum height provisions of the Bylaw (per Section 4.13.4). Taking this into account, while a flat roof design may reduce the height of the roof (i.e., from 12.4 metres as proposed to 10.7 metres as required), portions of this roof space would then be occupied by mechanical units which would have an impact on views and the overall aesthetic of the building.

Figure 4 below, prepared by the Thinkspace Architecture Planning Interior Design (‘Project Architect’) illustrates the differences between a flat-roofed building, with rooftop mechanical units, and the proposed pitched roof building with cupola. The illustration demonstrates the limited impact of the building, as proposed, on nearby views to the water. The drawing also highlights the aesthetic value to be gained from a design that continues the architectural aesthetic of the existing building into the addition. The Design Rationale provided by the Applicant notes that when the new school was being proposed, the City “requested/encouraged SD36 to create a design that maintained the form and character of the original 1914 school, respectful of the seaside community aspect of White Rock while paying homage to the history of the site as the long-term home of White Rock school”. Staff are supportive of the design in this regard.

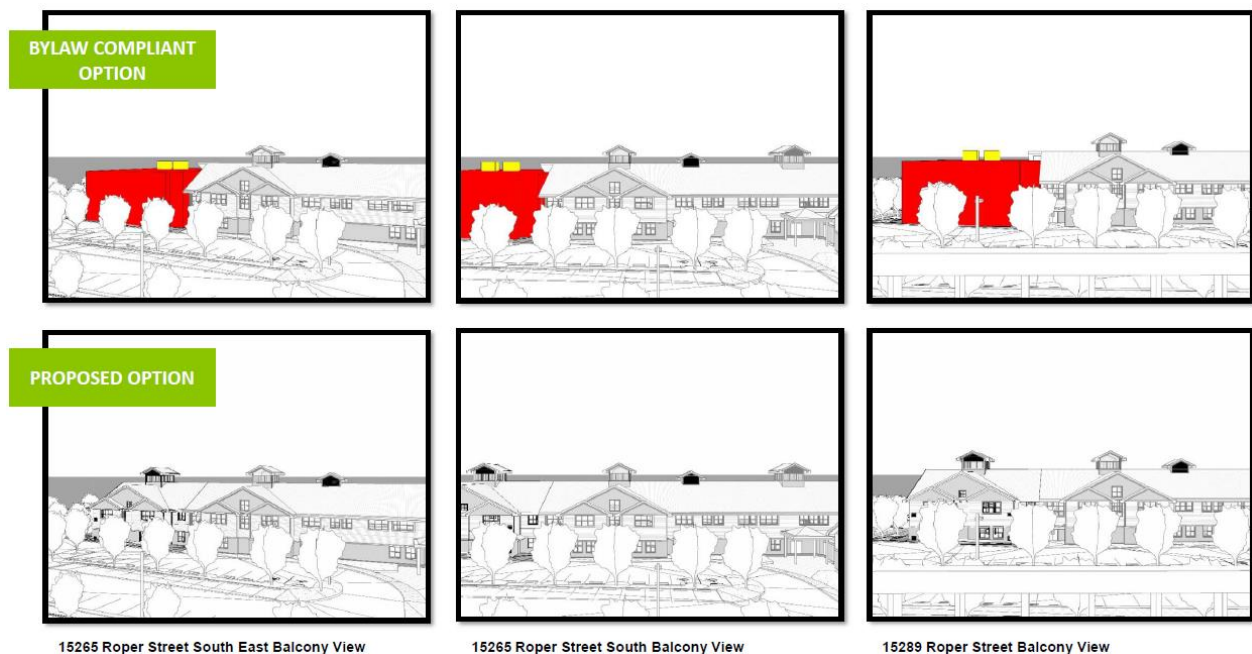


Figure 4: View Analysis Illustrating permitted building height (flat roof on top) against proposed, pitched, roof design

One final factor considered by staff pertains to the planned programming of the property. When the school site was redeveloped with the current building the lands immediately east of the building were intentionally set aside to accommodate future expansion. Servicing connections, positioned to the west of the site, and the overall layout of facilities such as parking, pedestrian walkways and vehicle lanes, are designed to enable the addition without disruption to the overall function of the school. Had the entire building been constructed at the time of the current building, no height variance would have been required under the height provisions in the Zoning Bylaw at the time. Further, the current zoning bylaw establishes a 6 metre (approx. 20 foot) minimum yard setback, applicable to all the property’s boundaries. The design respects these

setbacks and enhanced landscaping has been proposed along the eastern limit of the property to buffer the new construction from nearby residential uses while enhancing the aesthetic of the site along the City's boulevard. A draft version of Development Variance Permit No. 436 has been included in this report as Appendix E. The Permit requires that future development be in substantial compliance with the designs submitted with the application.

FINANCIAL IMPLICATIONS

Not Applicable.

LEGAL IMPLICATIONS

Not Applicable.

COMMUNICATION AND COMMUNITY ENGAGEMENT IMPLICATIONS

As noted, feedback received during and after the Public Information Meeting, has been considered in preparing this report and a draft Development Variance Permit for consideration by the City's Land Use Planning Committee and ultimately Council.

INTERDEPARTMENTAL INVOLVEMENT/IMPLICATIONS

The application was circulated to City Departments for review and comment. As noted, the intentional layout of the property, designed to enable an expansion of the building, has negated the need for any alteration to the proposal. There are no outstanding issues to be resolved as they relate to the DVP; it is noted that the City is in receipt of a building permit for the work.

CLIMATE CHANGE IMPLICATIONS

The ability to support a mix of uses and more intensive use of urban land lessens the need for outward sprawl which can bring increased reliance on the private automobile and other impacts (e.g., loss of farmland, destruction of wooded areas, etc.). Lower reliance on the auto can help reduce greenhouse gas emissions, recognized as a leading contributor to climate change. Further, more intensive use of land, serviced by roads, sewers, and other community facilities, helps to preserve undeveloped (green) lands which can be used as a resource to support reductions in greenhouse gas emissions.

ALIGNMENT WITH STRATEGIC PRIORITIES

There is no specific project or Council Strategic Priority that this proposal aligns with.

Allowing for the construction of a permanent expansion to the elementary school as an alternative to portables is understood to offer a better learning environment for students and responds to growing enrollment in the White Rock and South Surrey area. The expansion to White Rock Elementary School will support the long term needs of White Rock families. The variance from maximum building height, if approved, would accommodate the continuation of the architectural design and character of the School with limited impacts to existing residents.

OPTIONS / RISKS / ALTERNATIVES

The following options are available for Council's consideration:

1. Deny Development Variance Permit No. 436 and provide alternative suggestions to the Applicant on how the design could be revised to comply with City of White Rock Zoning Bylaw, 2012, No, 2000; or

2. Defer consideration of Development Variance Permit No. 436 and refer the application back to staff to address any issues identified by Council.

Either of the above alternatives would necessitate redesign of the building and ultimately delay its construction.

CONCLUSION

The Board of Education of School District 36 (Surrey) has made an application for a development variance permit to support the expansion of White Rock Elementary School. The variance from maximum height, if approved, would allow for the continuation of the existing roof ridge thereby complementing the existing architectural aesthetic of the building. An evaluation of an alternative (flat-roofed) building designs demonstrates the limited impact of the proposal on views and the aesthetic benefits that may be realized with approval of the variance. Staff recommend that the proposal proceed to Public Meeting and that Council consider the issuance of the Development Variance Permit.

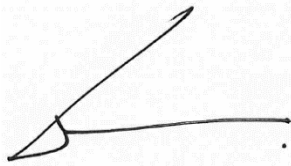
Respectfully submitted,



Carl Isaak, MCIP, RPP
Director, Planning and Development Services

Comments from the Chief Administrative Officer

I concur with the recommendations of this corporate report.



Guillermo Ferrero
Chief Administrative Officer

- Appendix A: Site Photos
- Appendix B: Feedback Forms
- Appendix C: PIM Summary
- Appendix D: Design Rationale
- Appendix E: Draft Development Variance Permit 436

WHITE ROCK ELEMENTARY SCHOOL – SITE PHOTOS (taken Feb 22, 2021)



Photo 1: East Elevation of School



Photo 2: North Elevation – looking south (location of addition at end of School – left side of image)



Photo 3: Looking North along Fir Street



Photo 4: West side of White Rock Elementary – Existing Portables on right



1273 Fir Street

FEEDBACK FORM

Public Information Meeting

6

Responses

07:06

Average time to complete

Active

Status

1. Please provide your name:

6

Responses

Latest Responses

"Bradley Tims"

"Shelley Torma"

"Kathleen Butler"

2. Please provide your address:

6

Responses

Latest Responses

"211-15233 Pacific Ave. Whiterock BC"

"#303 15233 Pacific Ave, White Rock BC V4B 1P8"

"205 - 15233 Pacific Avenue"

3. Do you support the proposed development application?



Yes

0



No

6



Undecided

0



4. Please provide your comments on the application:

5
Responses

Latest Responses

"Like the property to stay the way it is."

"The field is one of the very few green spaces available to the commun..."



Respondent



1

Anonymous

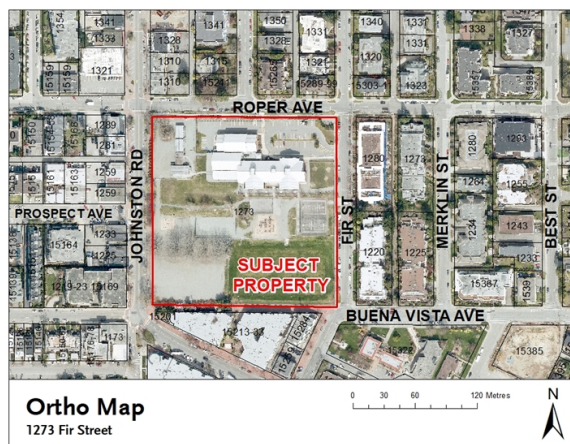


23:45

Time to complete



1273 Fir Street White Rock Elementary School Addition



The City of White Rock has received a Development Variance Permit (DVP) application which, if approved, would permit a 1,046 square metre (11,255 square foot) addition to the east side of White Rock Elementary. The variance sought would enable the addition to have heights of 12.4 metres to the “top of ridge” and 15.7 metres to the “top of cupola”, which would match the height of the existing ridge and cupola, whereas the existing Civic / Institutional Use (P-1) Zone establishes a maximum height of 10.7 metres; all other applicable standards of the P-1 Zone would be upheld in addition to the general standards of City of White Rock Zoning Bylaw, 2012, No. 2000 (e.g., parking).

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1

Please provide your name: *

Andrew Sader

2

Please provide your address:

2-1321 Fir St White Rock

3

Do you support the proposed development application?

- ☐ Yes
- ☒ No
- ☐ Undecided

4

Please provide your comments on the application:

Thank you for allowing residents to be part of this process and for providing us with the ability to voice comments and concerns. We understand the need to expand the school and get away from portables, With a toddler at home who will be attending this school in 2 years, we want her to have the best experience possible. Having said that, we only disagree with the current design proposal. Not the project in general. There is no functional reason to exceed the current height restrictions other than looks. The copula is completely unnecessary. One question we have is, why can't skylights be used for natural light instead? The only reason for the copula seems to be matching the one that is already there. We don't believe the city is in the business of driving down property values, as that means less tax revenue. But with the current design proposal, that is what would happen. Our unit (and our 3 neighbors) have large rooftop decks with panoramic views of the entire bay. This would adversely affect our view and the inherent value. We realize we don't own the view. and that views are subjective but it is a major part of our living enjoyment and a factor in property value. Please consider using other portions of the school's large property, or an alternate design, to add the much needed space but respect the requests of those most affected by these choices. Thank you again for your time and consideration. Andrew, Rachel and Ellie Sader 604.367.5423 andrewsader@gmail.com

Respondent



2

Anonymous

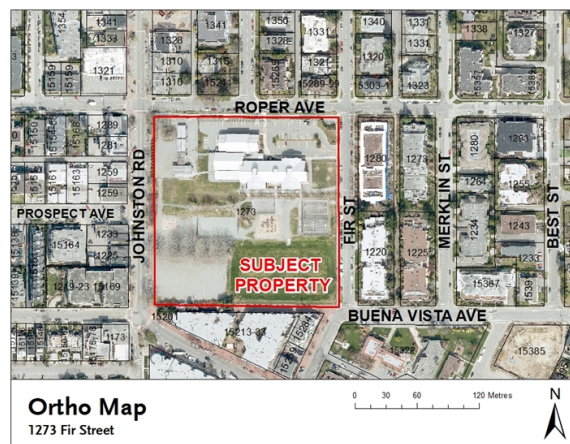


02:27

Time to complete



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1

Please provide your name: *

Karen McNulty

2

Please provide your address:

4-1321 Fir Street

3

Do you support the proposed development application?

- ☐ Yes
- ☒ No
- ☐ Undecided

4

Please provide your comments on the application:

To be clear, I am definitely in favour of getting students out of portables. That being said, I am not in favour of the current proposed expansion in location or design. As said by the architects, the proposal was designed from thoughts and by-laws in 2007 – plans can change in 14 years. We propose that the addition be built on the west side of the building attached to the classrooms, not the gym. There is plenty of room to build a one story addition with the proposed eight classrooms. There are no hydro obstructions on that side and to densify on that side makes more sense than the east side. As for the sports field – this is a very large piece of property with other options for either improving the existing sports areas or even using them. I have never seen the existing sports fields crowded with students. Building on the west side of the school has no negative impacts on the neighbourhood as a whole. As much as we are totally against the building of the addition on the east side, I feel the proposal in its present form should be addressed. As presented, if the variance is permitted, the views from our homes at 1321 Fir Street would be greatly impacted. The drawings submitted by the architect, although said to have been done through surveying, do not depict the enormity of the change; they only show the sliver of a view that would be left. At the very least we would implore the Council to uphold the current By-law and not allow for the variance which in turn would do away with the cupola. Peaked roofs at the 10.7 maximum could be a possibility; a flat roof would suffice. To say that the roof line MUST be the same as the main building for aesthetic purposes is misleading. There are several different roof lines on this building. To say grills on the side of the building would not suffice is untrue as there are other segments of the building serviced in this way. Redesigning takes time and money, however taking the easy road is not always the best road forward. I ask the Council to consider the impact the expansion of White Rock Elementary

has on the entire neighbourhood and proceed with an option that works for all concerned – school community and those living around it.

Respondent



3

Anonymous

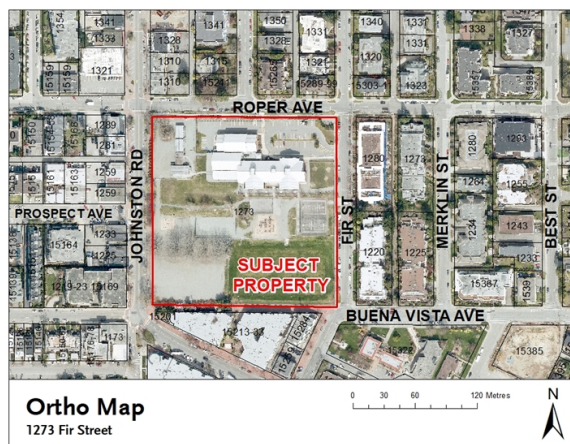


01:50

Time to complete



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1

Please provide your name: *

Don McNulty

2

Please provide your address:

4 - 1321 Fir Street

3

Do you support the proposed development application?

- ☐ Yes
- ☒ No
- ☐ Undecided

4

Please provide your comments on the application:

Regarding the variance requested by the Surrey School Board for the addition to Whiterock elementary school. As a resident of the area, I would like to voice my concern about the building of the addition on the east side of the school. It directly affects our property and view if built to the current specification. There is plenty of room for the new addition on the west side of the school attached to the classrooms there. If built there would be no effect to the community or the residential neighbours. The current plan directly affects the enjoyment of the residential neighbourhood properties. While I understand the need for the addition it is not necessary to build it where it affects the neighbours. Not only are they asking build on the east side, but they are requesting a variance to increase the height of the building beyond the current by laws. When we purchased our property, we looked at the possible future obstructions to our view to determine if the investment was sound. Knowing that the limit was 10.7M gave us some security that our property would only be affected by future construction to that height. To allow a higher building at this location would be detrimental to both our enjoyment of the property as well as the value of the investment. The proponent talks about what was there before, but this is of no relevance to this situation as decisions are made based on the information in place at the time. Our decision was based on the by-laws in effect when we purchased and are currently in place. In closing I would request that the addition be built on the west side of the school and that it be built to the existing by laws. Don McNulty 604 649 8152 4-1321 Fir Street White Rock BC V4B 4B3

Respondent



4

Anonymous

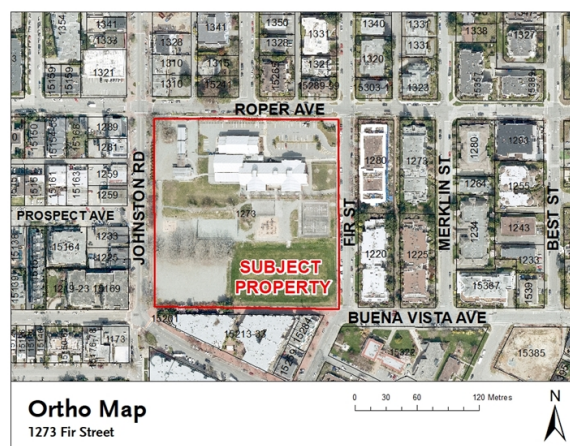


02:16

Time to complete



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1

Please provide your name: *

Kathleen Butler

2

Please provide your address:

205 - 15233 Pacific Avenue

3

Do you support the proposed development application?

- ☐ Yes
- ☒ No
- ☐ Undecided

4

Please provide your comments on the application:

The field is one of the very few green spaces available to the community. People use it for sports and in some cases just picnics. It is also wonderful for the school children to have green space during recess and lunch, and before school to practice sports. There has to be another solution - where the mobiles are? Where the parking lot is? Even the west side where it's mostly gravel and not used. Thank you.

Respondent



5

Anonymous

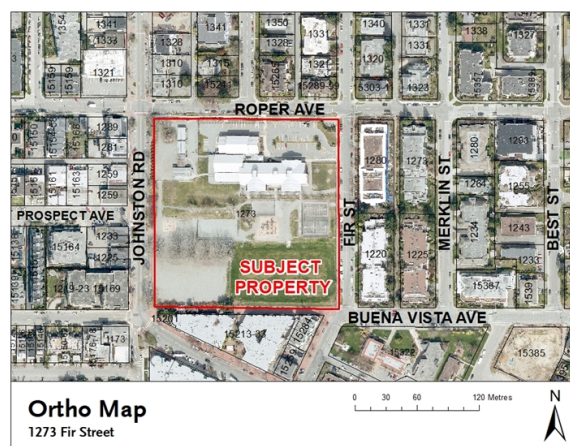


01:44

Time to complete



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1

Please provide your name: *

Shelley Torma

2

Please provide your address:

#303 15233 Pacific Ave, White Rock BC V4B 1P8

3

Do you support the proposed development application?

- ☐ Yes
- ☒ No
- ☐ Undecided

4

Please provide your comments on the application:



Respondent



6

Anonymous

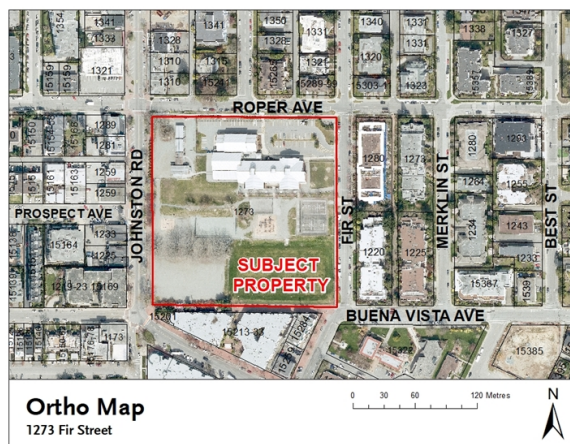


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Time to complete



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1

Please provide your name: *

Bradley Tims

2

Please provide your address:

211-15233 Pacific Ave. Whiterock BC

3

Do you support the proposed development application?

- ☐ Yes
- ☒ No
- ☐ Undecided

4

Please provide your comments on the application:

Like the property to stay the way it is.



February 19, 2021

City of White Rock
15322 Buena Vista Avenue,
White Rock, BC
V4B 1Y6

Attn: Greg Newman, Manager of Planning

Re: SD36 White Rock Elementary Addition – DVP00014 1273 Fir Street

Dear Greg,

Thank you for hosting the Public Information Meeting (PIM), February 3rd from 5:30 pm to 6:30 pm (PST). Included in this letter is a summary of the questions asked at the meeting along with SD36 response. Out of the feedback we received directly at the PIM, we would note that there were 3 in opposition of the proposed variance, 3 neutral and 2 in support. In total 3 out of 8 were against the variance proposal.

Since the PIM, we have been notified that to date there has been over 60 positive submittals in favor of approval of the proposed variance. The summary below does not include this additional positive feedback as the District has only been provided the content from the PIM and any additional negative feedback from the PIM feedback forms. We have received 3 additional negative feedback forms from new participants, and 2 negative feedback forms from attendees of the PIM. We would also like to clarify that any questions in duplicate have only been responded to once below.

To recap, the project is an 8 classroom addition to the existing White Rock Elementary School to relocate students from 3 portables currently on the site. This addition is located on the eastern area of the site that was prepared during the 2007 reconstruction of the school. At the time of the 2007 reconstruction, the design of the building was specifically conceptualized to respond to the design of and pay homage to the existing 1914 building that was initially on this site. In addition, the east end of the building incorporated physical work in 2007 that prepared it for the future addition.

School buildings are long term elements in the urban fabric. Unlike commercial buildings, they tend to be in existence for 50 years or more. As a result, the character of these facilities should be respectful of the character and scale of the community. The current design of the school respects the character of the neighbourhood and White Rock by incorporating a residential design language, typical in seaside communities. This design was requested/encouraged by the City of White Rock and the community during the 2007 reconstruction.

The intent of the addition is to respect and compliment the strong identity and character created by the current school design by providing a seamless transition between the existing building and addition. In 2007 when the school was built, the zoning for this site did not limit the height of buildings, while the current bylaw does have a 10.7m height limit measured to the top of the ridge. The existing building is 12.4m to the ridge therefore, if we are to match that height we require a variance of 1.7m.

Enclosed is the updated view analysis completed for the proposed addition versus the impact of a 10.7m high flat, compliant roof structure (shown in red) that would have rooftop mechanical units (shown in yellow). This analysis identifies a rather minimal loss of view between the proposed option and the bylaw compliant option. Currently, the comments received from the City of White Rock are primarily focused on the small loss of view not the aesthetic considerations of respecting the existing school design. We also received comments based on the location of the proposed addition which we would like to reiterate is not a factor within the bylaw height variance.

Participant 1 (Andrew Sader):
Question + Answer from PIM:

Q1: Was an attempt made to comply with the current bylaw or has this always been the plan to go straight to the variance application? Also, why not build on the west side of the lot, where the current high density corridor is?

A: When the original building from 1914-1967 was identified for demolition and reconstruction, the City of White Rock originally asked SD36 to save the 1914 building. As this was not possible, the City then requested/encouraged SD36 to create a design that maintained the form and character of the original 1914 school, respectful of the seaside community aspect of White Rock while paying homage to the history of the site as the long-time home of the White Rock School. In undertaking the design of the addition and understanding that schools are in place for 50 years or more, we focused on achieving a seamless addition, respecting the original design and wishes of the community. The variance of 1.7m for height is relatively small verses leaving a 50 year mark on the community with a design not in keeping with the residential/seaside aesthetic of the area.

Refer question from Participant 6, Q1 with respect to the question about the west side of the site.

Response to Additional Feedback Form:

With respect to the feedback form, the comment on the aesthetic is addressed above, the comment on the cupola is addressed in question from Participant 5, Q2, the comment on the views is addressed in question from Participant 5, Q1.

Relative to the comment on the building location. This DVP is based solely on this addition in this location. Other locations on the site cannot be considered for reasons primarily focused on functionality of educational space. Other reasons include preparatory work already completed in 2007, BC Ministry of Education approval limits and topography of the site.

Participant 2 (Anne):

Q1: Is this plan for existing registered numbers, or planning for the future growth? What happens 5 years down the line when there are more students? Bring back the portables?

A: The long range facilities plan proposes a 6 classroom addition to Peace Arch Elementary to support future growth within the direct White Rock elementary community.

The current 8 classroom addition at White Rock Elementary will remove the 3 portables currently onsite and address projected future growth.

Participant 3 (Anonymous):

Q1: Will there be improvements to traffic flow?

A: The existing parking lot and drop off area was originally sized to support this addition and meets the current by-law. The existing entry to the school and parking will not be impacted.

Q2: Why not build to the south, where ample space is available?

A: We have funding approval from the Ministry of Education to proceed only with the addition located to the east of the existing building, as preparation for tie-in and design planning was established in 2007 when the current existing building was demolished and rebuilt. Our business case also found other factors that contributed to this decision:

- Locating the students to the south will require a larger addition and renovation to the existing building would be significant resulting in displacement of students during the project.
- The existing grade differential between the ground just outside the school and the lower back south of the school is greater than 2m.
- The current configuration of the building requires a relatively straight forward realignment to the Hydro and TELUS services. A new building would require a much larger relocation/extension around the perimeter of the building.
- This would also significantly disrupt the planting and existing trees along the south edge of the school, which we are currently retaining.
- The students need to remain in the existing portables established in the west until the addition is complete.

Q3: Will there be noise abatement to shield neighbours from the new east side plaza?

A: Currently this area is a play field used by many students during the school day. The new addition will provide landscaping and new trees between the streetscape and the addition/ plaza.

The plaza will provide access to the classrooms within the addition.

Q4: Will there be accommodations for construction equipment and materials that will not interfere with Fir Street residences?

A: All construction onsite will meet current City of White Rock construction and noise bylaws.

Q5: What are the school district's projections for enrollment at WR Elementary over the next 5-10 years?

A: Listed in the 2020-21 Long Range Facilities Plan the 10 year student enrolment projection for South Surrey/ White Rock area is to increase from 4,613 to 4,840 by 2029. The future 6 classroom addition planned at Peace Arch Elementary in White Rock, as well as an 8 classroom addition planned at South Meridian Elementary will assist in creating additional space for the South Surrey and White Rock elementary community.

The current 8 classroom addition at White Rock Elementary will remove the 3 portables currently onsite and address projected future growth.

Q6: Is there any other school in Surrey that is positioned this close to a residential street (Fir)?

A: This building is within the established setbacks for this site. It is common at all school sites throughout the district (Surrey and White Rock) to construct the facility close to the existing building setback lines established by the municipality.

Participant 4 (Anonymous):

Q1: I think what most of the neighbours need to understand is that the addition is going to happen to move the students out of the portables. Would you prefer to look at an addition that matches the existing, or something that doesn't match and then mechanical equipment on the roof?

A: Please see updated view analysis completed for the proposed addition versus the impact of a 10.7m high compliant roof structure (shown in red) that would have rooftop mechanical units (shown in yellow).

The district believes that the most responsible approach for the community is to continue the existing design aesthetic that was completed with input from the City of White Rock and the community in 2007. A seamless addition will fit best into the community and continue to be an identifiable landmark for the next 50 years.

Participant 5 – (Don + Karen McNulty):

Question + Answers from PIM:

Q1: Not an insignificant difference on the height. When we purchased we checked the by laws and the limit of 10.7 was provided. This addition effectively reduces the view for our property significantly especially if allowed to be increased in height from the current by laws.

A: Please see updated view analysis completed for the proposed addition versus the impact of a 10.7m high compliant roof structure (shown in red) that would have rooftop mechanical units (shown in yellow). The current proposal versus the complaint roof design with the mechanical

units are similar in height. This analysis identifies a rather minimal loss of view between the proposed option and the bylaw compliant option.

Q2: Can we use skylights instead of the cupola?

A: The purpose of the cupola is primarily as a mechanical element to facilitate natural ventilation. Its secondary use is to allow natural light into the interior spaces of the school. The cupola is classified as a dome/ chimney under the bylaw and is not included in the total building height calculation. For natural ventilation, the cupola has louvers to relieve excess air out of the building to prevent over-pressurization, a mechanical function that matches all of the existing cupolas, and existing systems in the rest of the school. Removing the cupola would require mechanical ventilation units to be installed on the roof.

Q3: How tall are the current ceilings in each classroom on the second floor?

A: The second floor ceiling is a sloped from a scissor-truss and starts at 11'-0" to approximately 14'-0" in total.

Response to Additional Feedback Form:

There are a number of comments in two feedback forms from both members of this household, most of which are already addressed in this response.

The district confirms that in order to provide an accurate view analysis, the balconies of the noted properties as well as the streets and existing buildings were surveyed. Further, a significant amount of time and energy has been expended to confirm the information on the view analysis and it accurately represents the view impacts of this development.

The comment about moving the west side of the school has been addressed in in the questions from Participant 6, Q1 and comment form response from Participant 1. The comment on the view has been addressed above in response to Q1 as well as in response to Participant 4, Q1. The building aesthetic comments have been addressed in responses to Participant 1, Q1 and Participant 4, Q1.

Further to these responses, we provide the following: SD36 proposes to respect the original direction of the City of White Rock and the community in 2007 and provide an addition that seamlessly extends the original building. We believe that this is the right thing to do for the community, as this building can be expected to be hear for at least 50 years. The location of this addition was selected in 2007 and the existing floor plan and servicing was structured to support this future addition. BC Ministry of Education would not support an addition to this building in another location on the site as they have already supported the "rough-in" work to prepare for this addition that was completed in 2007. Further, the current approved funding for this addition does not include any renovations of the existing building as the work to support this addition was completed in 2007.

Participant 6 – (Steve Swenson):

Q1: Why not build on the west side where there is a great deal of space for building and construction equipment/supplies, with no obstruction of residential properties?

A: Notwithstanding the number of comments seeing to move the addition to another location on

the site, this DVP submission is specific to this addition at this location and height remains the only consideration of the variance request.

The location of the proposed addition at the eastern side of the existing building has very important features to the students and teaching staff. From a teaching perspective it is very important for the Kindergarten classrooms and Grade 1-7 classrooms to have close adjacencies to one another for teaching support and student safety. From a student perspective creating community and mentorship between grades is critical for development of care for self and others. Other locations on the site cannot be considered as teaching adjacencies will be lost, as will functionality of the educational space.

The location of this addition was selected in 2007 and the existing floor plan and servicing was structured to support this future addition. BC Ministry of Education would not support an addition to this building in another location on the site as they have already supported the “rough-in” work to prepare for this addition that was completed in 2007. Further, the current approved funding for this addition does not include any renovations of the existing building as the work to support this addition was completed in 2007.

Lastly, the topography of the site presents limits to where an addition can be located as we cannot provide internal ramps and stairs in corridors in an elementary setting as this presents hazards to the youngest students. In addition, the 3 existing portables need to remain and host student's onsite until the addition is completed.

Participant 7 – (Tim):

Q1: Have sightline analysis from the roof top patios of 1321 Fir Street?

A: Yes, this was included in the original presentation and is included in our updated view analysis attached.

Participant 8 – (Wendy):

Q1: When will work begin?

A: Assuming that the DVP application is approved, construction will begin in the summer of 2021. Should this variance not be accepted, the project will be forced into redesign which means that the critical summer construction season will be lost. We estimate that the project delay could be as much as a year which would have substantial impacts on costs due to escalation in the market. The redesign and escalation costs are not included within the current budget approval and may result in a need to go back to the Ministry of Education for additional funding. If additional funding is not granted, there is a real threat that the project could be cancelled entirely resulting in the addition of more portables to the site, to address the projected growth in the community.

Statement: I like the proposed Addition. Adds more character to the school, than a box.

To summarize, this project is to be built in an area of the site that was designated for this purpose in 2007. The design respects the intent of the City of White Rock and the community from 2007 and provides a seamless transition between the existing school and the addition, maintaining the current strong visual identity. In order to maintain the seamlessness of the addition a 1.7m variance to the new height bylaw is required which will allow us to match the heights of the existing building.

This addition is also a very important benefit to the community to provide quality spaces for our learners and future growth by removing them from portables, and also respecting the community fabric by ensuring that important architectural elements are maintained.

We look forward to continuing to work with the City of White Rock to build the future eight classroom addition at the White Rock elementary school.

Sincerely,

Alana Kuroyama, BID PMP



Project Manager
Capital Project Office

Context

View Analysis – View from neighboring residences

BYLAW COMPLIANT
OPTION



PROPOSED OPTION



15265 Roper Street South East Balcony View

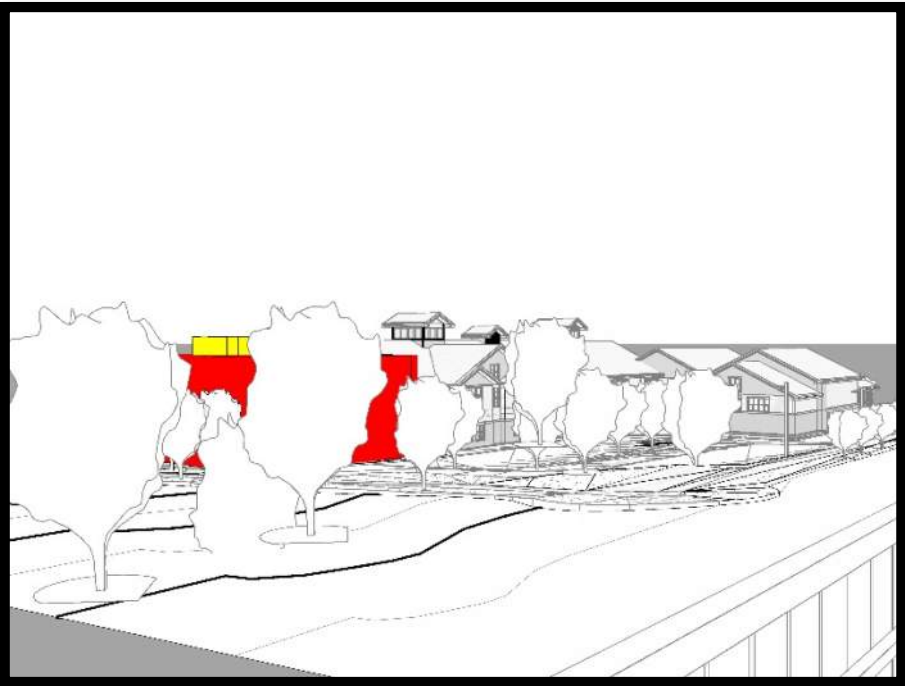
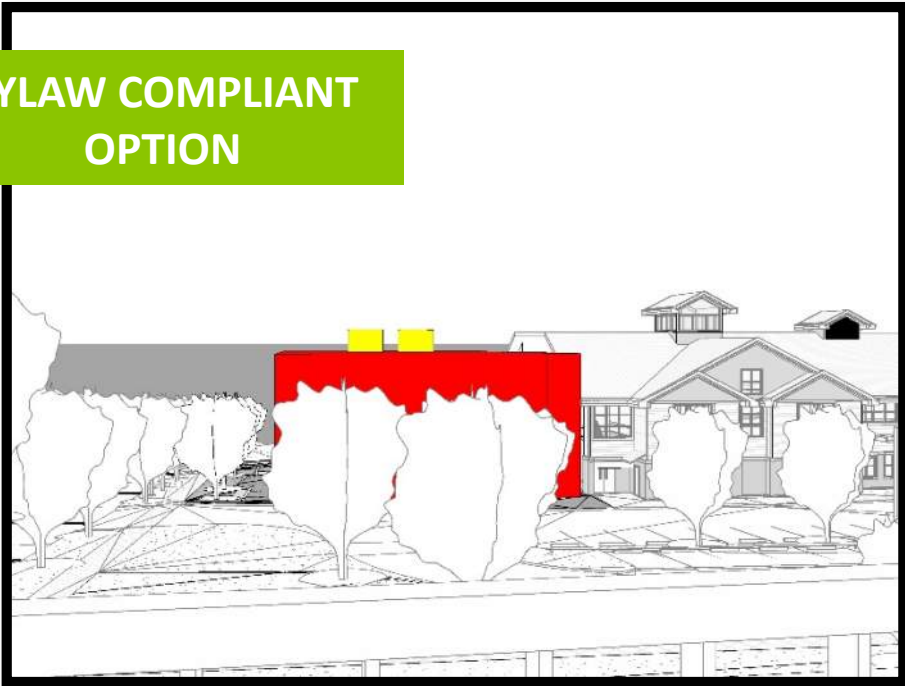
15265 Roper Street South Balcony View

15289 Roper Street Balcony View

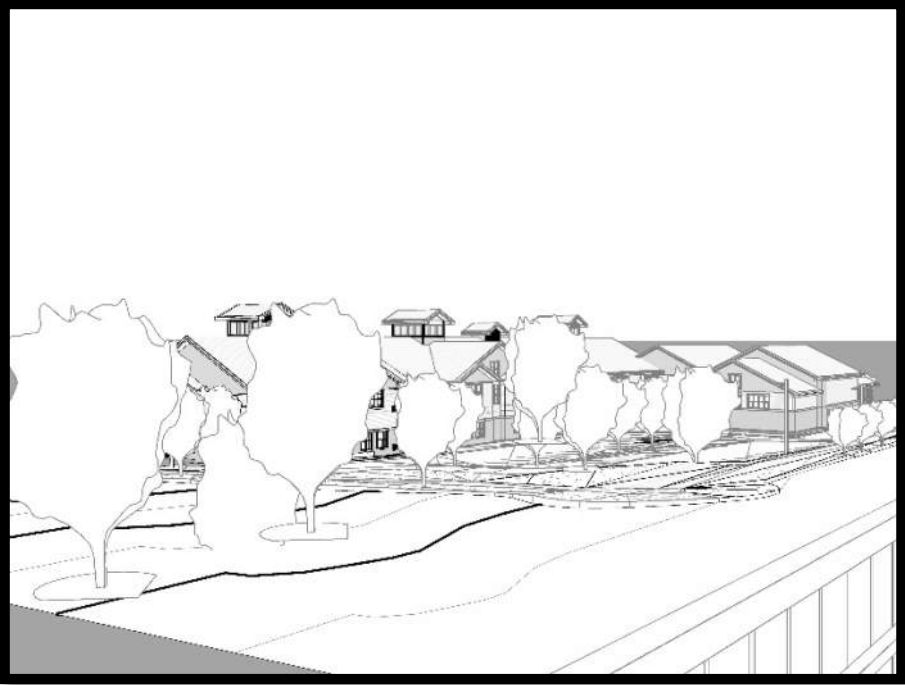
Context

View Analysis – View from neighboring residences

BYLAW COMPLIANT
OPTION



PROPOSED OPTION



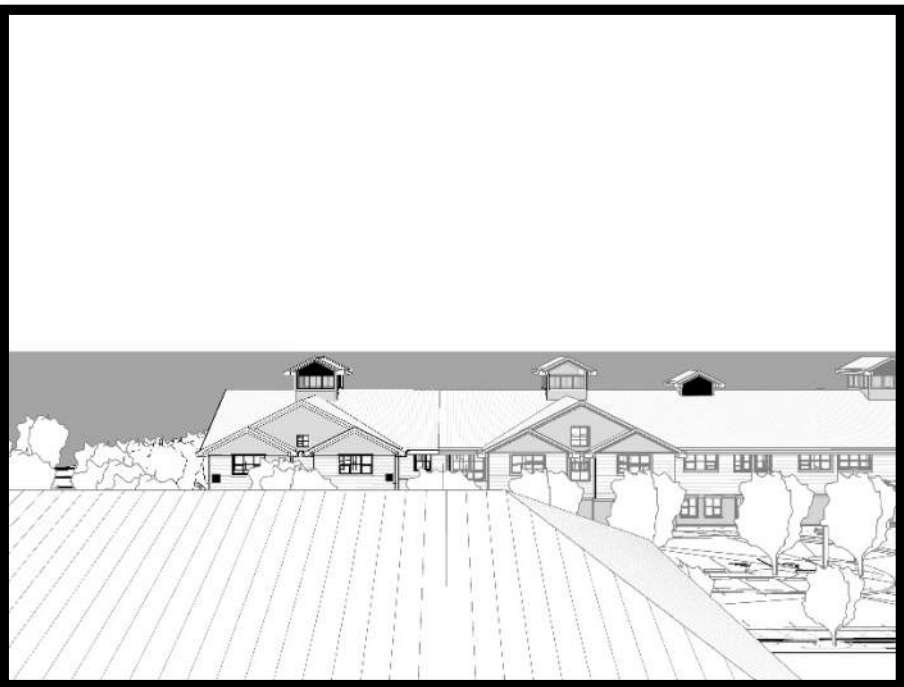
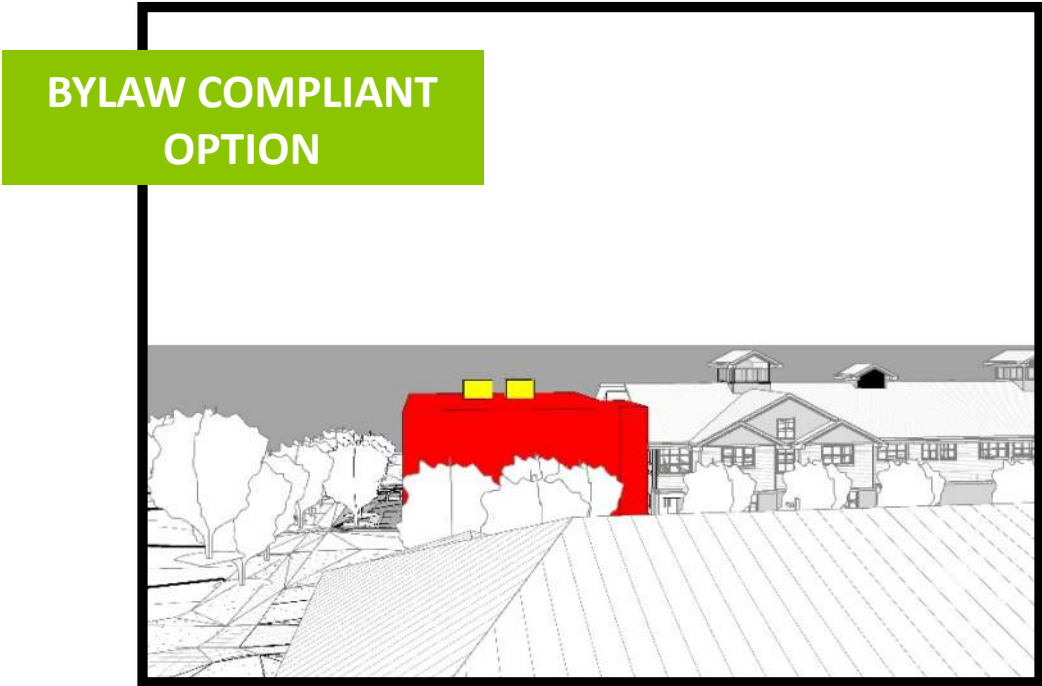
15299 Roper Street Balcony View

15311 Roper Street Balcony View

15303 Roper Street Balcony View

Context

View Analysis – View from neighboring residences



1321 Fir Street Front Building Rooftop View

1321 Fir Street Back Building Rooftop View

White Rock Elementary School Addition

Development Variance Application Design Rationale

On behalf of School District 36 (SD36), Thinkspace Architecture is pleased to submit the application for a Development Variance Permit for a height variance for the addition to the White Rock Elementary School located at 1273 Fir Street.

The proposed development meets the objectives and aspirations of SD36 currently and as established in 2007 when the current building was constructed. It also complies with the OCP requirements for the Lower Town Centre area in that new developments are to be compatible with adjacent buildings.

School buildings are long term elements in the urban fabric. Unlike commercial buildings, they tend to be in existence for 60 years or more. As a result, the character of these facilities should be respectful of the character and scale of the community. When the original building from 1914-1967 was identified for demolition and reconstruction, the City of White Rock originally asked SD36 to save the 1914 building and display it somewhere on the existing site. As this was not possible, the City then requested/encouraged



1914 Original Building



3 storey addition 1920's



SD36 to create a design that maintained the form and character of the original 1914 school, respectful of the seaside community aspect of White Rock while paying homage to the history of the site as the long-time home of the White Rock School.

The current design of school respects the character of the neighbourhood and the City of White Rock by incorporating a residential design language and aesthetic typical in seaside communities. Further, the design of the building was specifically conceptualized to respond to the design of the original 1914 building.

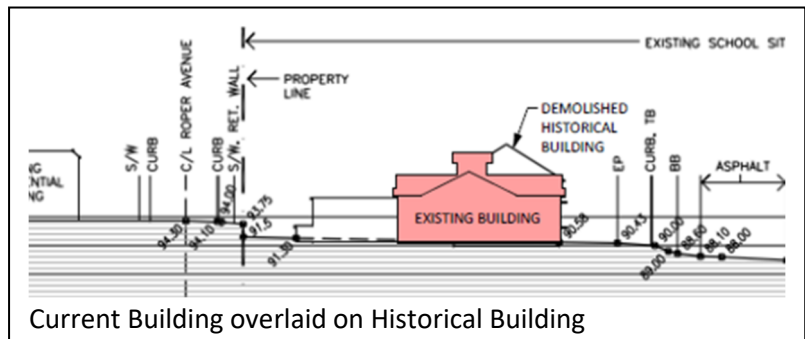
The intent of the addition design is to respect the original wishes of the City of White Rock in 2007 and the strong identity created by the current school design for not only the school community, but the Lower Town Centre community. This



Existing Building (2007)

school design is in keeping with the seaside village aesthetic that embodied the original 1914 school building and we propose maintaining that aesthetic in the design, form and character of the new addition. This is best achieved with a seamless addition to the existing building, matching the existing ridge line.

Notwithstanding that the bylaw in 2007 did not limit building height on this site, the current 2 storey building was constructed to be substantially lower (12.4m to ridge) than the original 3 storey buildings (approx. 16m to the ridge). Unfortunately, today's new bylaw established an even lower maximum height of 10.7m. This means that the existing building is non-conforming with respect to height. As a result, to create a design that seamlessly connects and respects the original design, a variance of 1.7m to the existing zoning bylaw height is required.



for naturally ventilating buildings. The high level of the cupola is a good location for the large louvers, away from building occupants.

Alternative Compliant Designs

Height Compliance

In order to construct an addition within the height limits of the bylaw, the building may have to be a flat roof building at 10.7m plus roof top mechanical units to replace the natural ventilation of the cupolas. These roof top mechanical units are deemed “chimneys” under the bylaw, and therefore not included in the overall height calculation. These units could not be screened as the screens would exceed the height bylaw. The images below generally show the shape of this potential addition (red) as well as the roof top mechanical units that may be required (yellow).



We acknowledge that an addition located on the east side will impact properties that currently have a view through this empty space, however, as demonstrated above, the view impact of the flat roof version with mechanical units is very similar to the proposed version that matches the existing form and character of the school. Currently, the approval from the Ministry of Education requires that the addition be located on the east end.

Educational Spaces

We do not deny that the building could be built to comply with the height limits of the bylaw, however, we do not believe that is in the best interests of the White Rock community for this addition on this site. We refer you to the history of the design process for the current school. It was the City of White Rock and the Community that originally requested the direction of the current design. While we have not done the design work for the alternative solutions, if the building does become a flat roof structure, the form and

character of the existing building would not be maintained, as the pitched roof is a significant architectural element in the design of the existing building and a primary characteristic in creating the seaside village motif.

In addition to form and character, the existing building has the pitched roofs that create large, vaulted ceilings in the upper floor classrooms, thus increasing their openness and achieving better acoustics. These classrooms are character defining features for the White Rock School, sought after by students and teachers alike. We anticipate that a flat roof design that meets the bylaw height will have flat ceilings for the 2nd floor spaces. While not an insurmountable deficit, it will likely make the addition, the poor cousin to the original building.

Accessibility

The current layout of the school is based on inclusivity and accessibility requirements for elementary schools. It is impractical and dangerous to provide ramps and stairs within the floor plate of an elementary school. The design reflects a need to not only provide access within the school but also from the exterior to the main floor classrooms at several locations. The access to these locations is provided with sloped surfaces for ease of access for all students and parents. Should we consider adding stairs and ramps inside the building, our issues on the site would only be aggravated as the north part of the floorplate needs to go up to the street from the existing main floor, but the south part of the floorplate would need to do down to Fir Street.

Project Timeline

Should this variance not be accepted, the project will be forced into redesign which means that the critical summer construction season will be lost. We estimate that the project delay could be as much as a year which would have substantial impacts on costs due to escalation in the market. The redesign and escalation costs are not included within the current budget approval and may result in a need to go back to the Ministry of Education for additional funding. If additional funding is not granted, there is a real threat that the project could be cancelled entirely resulting in the addition of more portables to the site, to address the projected growth in the community.

Conclusion

We strongly believe that the design as proposed represents the best option for the community as it respects the original request of the City of White Rock for a form and character that acknowledges this as the site for the past century as White Rock School. The White Rock School is a long term asset for the City of White Rock and SD36, therefore, we believe that respect to form and character of the building should be paramount.

We acknowledge that the addition will impact properties that currently have a view, however, whether the addition is bylaw compliant or not, the difference in view impact is insignificant and should be offset by the continuity of form and character of this long term asset of the community.

In order to maintain the form and character of the addition relative to the existing building, we request a Development Variance Permit to allow for the increased height of the new addition to match the existing ridge height of the existing building. The variance requested is 1.7m.

**THE CORPORATION OF THE
CITY OF WHITE ROCK**



DEVELOPMENT VARIANCE PERMIT NO. 436

1. This Development Variance Permit No. 436 is issued to **BOARD OF EDUCATION OF SCHOOL DISTRICT NO. 36 (SURREY)** as the owner and shall apply only to ALL AND SINGULAR that certain parcel or tract of land and premises situate, lying and being in the City of White Rock, in the Province of British Columbia, and more particularly known and described as:

Legal Description: Lot 1, Plan BCP15882, Section 11, Township 1, New Westminster Land District, White Rock Elem & Semiahmoo Sr Sec

PID: 026-188-899

As indicated on Schedule A

2. This Development Variance Permit No. 436 is issued pursuant to the authority of Section 498 of the *Local Government Act, R.S.B.C. 2015, Chapter 1* as amended, and in conformity with the procedures prescribed by "White Rock Planning Procedures Bylaw, 2017, No. 2234," as amended.
3. The provisions of the "City of White Rock Zoning Bylaw, 2012, No. 2000," as amended, is varied as follows:
 - (a) Section 6.22.4 is varied to permit a *principal building* having a maximum height 12.4 metres, being measured to the "top of ridge" of the roof.
 - (b) Pursuant to Section 4.13.4 of the Zoning Bylaw, the "cupolas", having a maximum height of 15.7 metres, are deemed to be exempt from the maximum height of buildings subject to any specified limit on roof coverage.
4. Said lands shall be developed in accordance with all terms, conditions, and provisions of this permit and any plans and specifications attached to this permit which shall form a part hereof.
5. Terms and Conditions:
 - (a) The development shall generally conform to the drawings attached hereto as Schedule B.
6. Where the holder of this Development Variance Permit does not receive final approval of a building permit for the proposed development within two (2) years after the date this Permit was issued, the Permit shall lapse, unless the Council, prior to the date the Permit is scheduled to lapse, has authorized the extension of the Permit.
7. This permit does not constitute a Sign Permit, a Tree Management Permit or a Building Permit.

Authorizing Resolution passed by the Council on the _____ day of _____ 2021.

This development variance permit has been executed at White Rock, British Columbia, the _____ day of _____ 2021.

The Corporate Seal of THE CORPORATION
OF THE CITY OF WHITE ROCK was hereunto
affixed in the presence of:

Mayor – Darryl Walker

Director of Corporate Administration – Tracey Arthur

Location Map
1273 Fir Street

The map shows the following streets and adjacent property lots:

- Prospect Ave:** 15139, 15138, 15131, 15151, 15161, 15163, 1259, 1259, 1233, 1225, 1219-23, 15169.
- Johnston Rd:** 15124, 15126, 15134, 15146, 15150-62, 15176-78, 1173.
- Buena Vista Ave:** 15201, 15213-33, 15259, 15284, 15322, 15385, 15416, 1395, 1396.
- Roper Ave:** 1328, 1310, 1310, 1341, 1315, 15241, 1350, 1328, 15265, 15289-99, 1331, 1321, 1340, 1320, 15303-1, 1331, 1323, 1338, 1327, 15357, 15389.
- Fir St:** 1280, 1273, 1220, 1225.
- Merklin St:** 1280, 1264, 1234, 1255, 1243, 1233, 15367, 15391.
- Best St:** 1288, 1271, 1261, 1244, 1233, 1233, 15409.

The **SUBJECT PROPERTY** is located at 1273 Fir Street.

Scale: 0, 30, 60, 120 Metres. North arrow pointing up.

Schedule B
Architectural Drawings
[cover page]

DRAFT

WHITE ROCK
ELEMENTARY SCHOOL CLASSROOM ADDITION

1273 FIR STREET, WHITE ROCK, BRITISH COLUMBIA

EXISTING PHOTOGRAPH

N.T.S.



RENDERING

A T C



ISSUED FOR DEVELOPMENT
VARIANCE PERMIT

1273 FIR STREET, WHITE ROCK, BRITISH COLUMBIA

EXISTING PHOTOGRAPH

N.T.S.

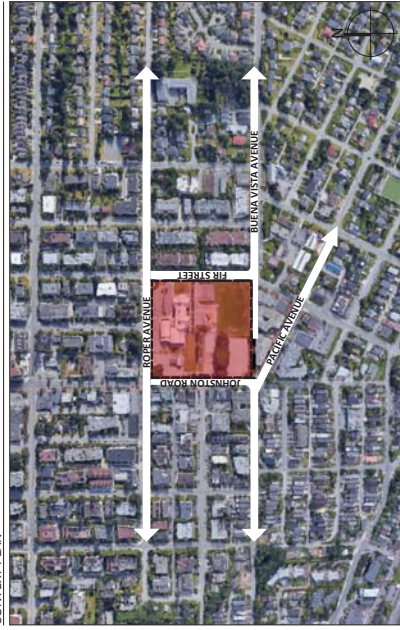


RENDERING

A T C



CONTENTS



Sheet Number D0	Cover Sheet
Project Number 200810	White Rock Elementary School Classroom Addition 123 Pk St, White Rock BC V6B 5A6

PROJECT STATISTICS

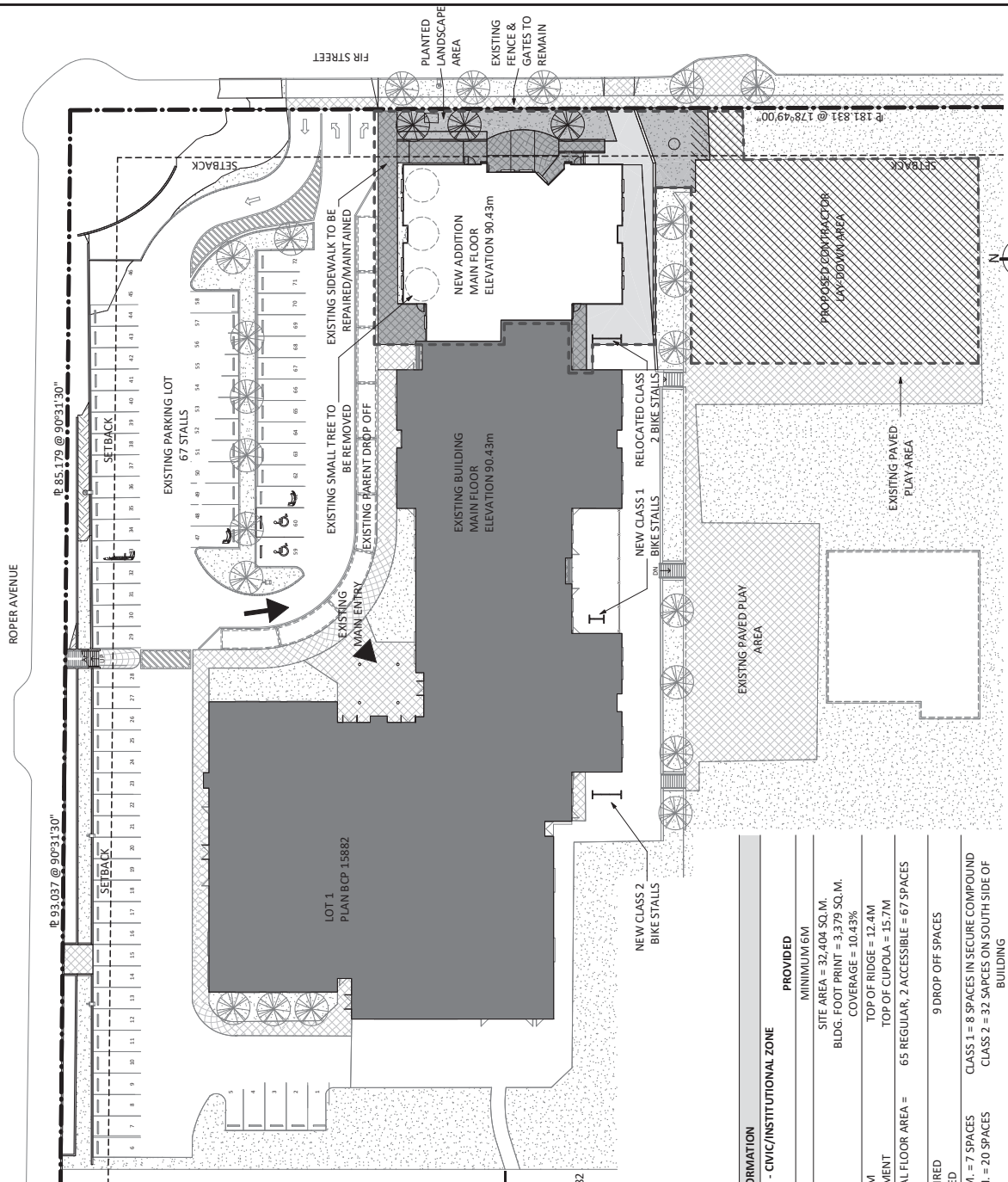
STREET ADDRESS:
1273 FIR STREET, WHITE ROCK, BC

LEGAL DESCRIPTION:
LOT 1, SECTION 11, TOWNSHIP 1, NEW WESTMINSTER DISTRICT PLAN BCP 15882

SITE AREA = 32,404 sq.m.

FLOOR AREA (sq.m.):		NEW	TOTAL
MAIN FLOOR	EXISTING	533	3,373
2ND FLOOR	EXISTING	1,276	1,789
TOTAL GROSS AREA	EXISTING	1,046	5,162

ZONING		P-1 - CIVIC/INSTITUTIONAL ZONE	
ZONING		REQUIRED	PROVIDED
MINIMUM SETBACKS, ALL LOT LINES		6M	MINIMUM 6M
LOT COVERAGE		MAX 50%	SITE AREA = 32,404 SQ. M. BLDG. FOOT PRINT = 3,379 SQ. M. COVERAGE = 10.43%
EXISTING BUILDING HEIGHT		CURRENT BYLAW = 10.7M 1999 BYLAW = NO REQUIREMENT	TOP OF RIDGE = 12.4M TOP OF CUPOLA = 15.7M
EXISTING OFF STREET PARKING AS PER 4.14		1 SPACE PER 92 SQ. M. OF INSTITUTIONAL FLOOR AREA = 57 SPACES	65 REGULAR, 2 ACCESSIBLE = 67 SPACES
EXISTING OFF STREET LOADING AS PER 4.15.2 & 4.15.3		CURRENT BYLAW = 4 REQUIRED 1999 BYLAW = 1 REQUIRED	9 DROP OFF SPACES
BIKE PARKING AS PER 4.16.3 (NOT REFERENCED IN P-1)		CLASS 1 = 0.25 SPACES PER 200 SQ.M. = 7 SPACES CLASS 2 = 0.75 SPACES PER 200 SQ.M. = 20 SPACES	CLASS 1 = 8 SPACES IN SECURE COMPOUND CLASS 2 = 32 SPACES ON SOUTH SIDE OF BUILDING



1 SITE PLAN
1/200

200810
Project Number

White Rock Elementary School
Classroom Addition

Overall Site Plan

D1.0
Sheet Number

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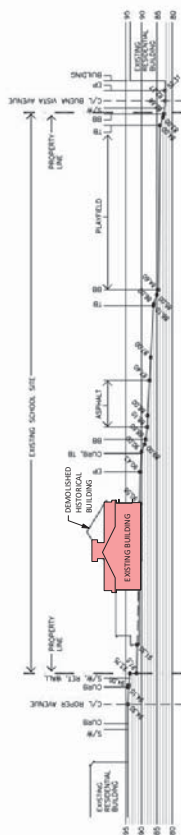
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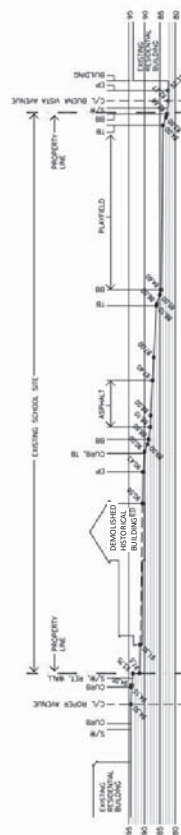
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HISTORICAL SITE INFORMATION

SITE SECTION 1:750



HISTORICAL SITE INFORMATION

SITE SECTION 1:750



HISTORICAL SITE INFORMATION



HISTORICAL SITE INFORMATION

AERIAL PHOTO OF DEMOLISHED BUILDING (2004)



HISTORICAL SITE INFORMATION

PHOTO 3



HISTORICAL SITE INFORMATION
PHOTO 2



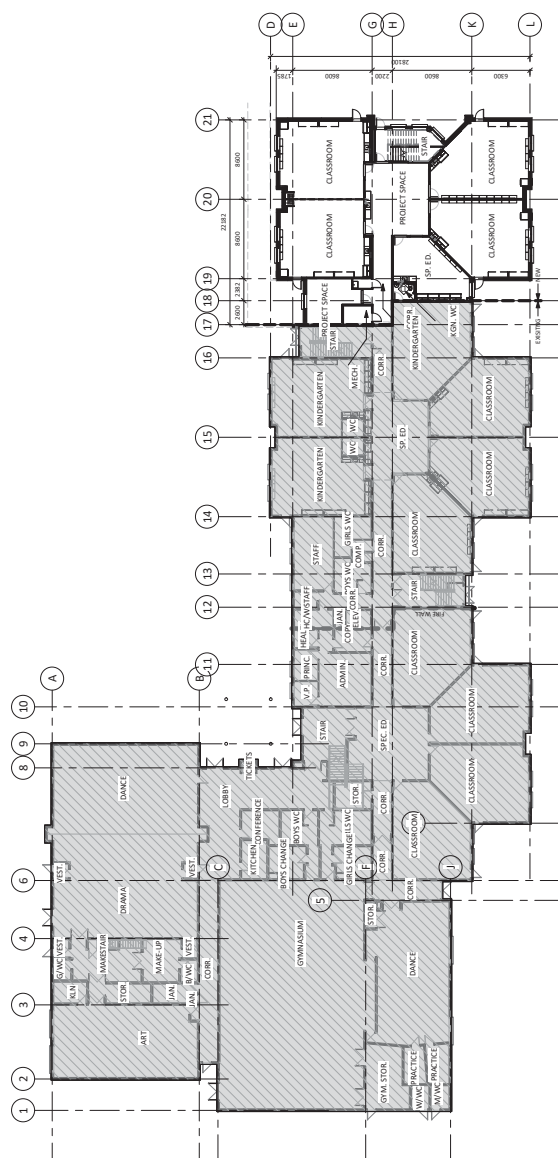
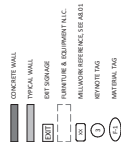
HISTORICAL SITE INFORMATION

PHOTO 1

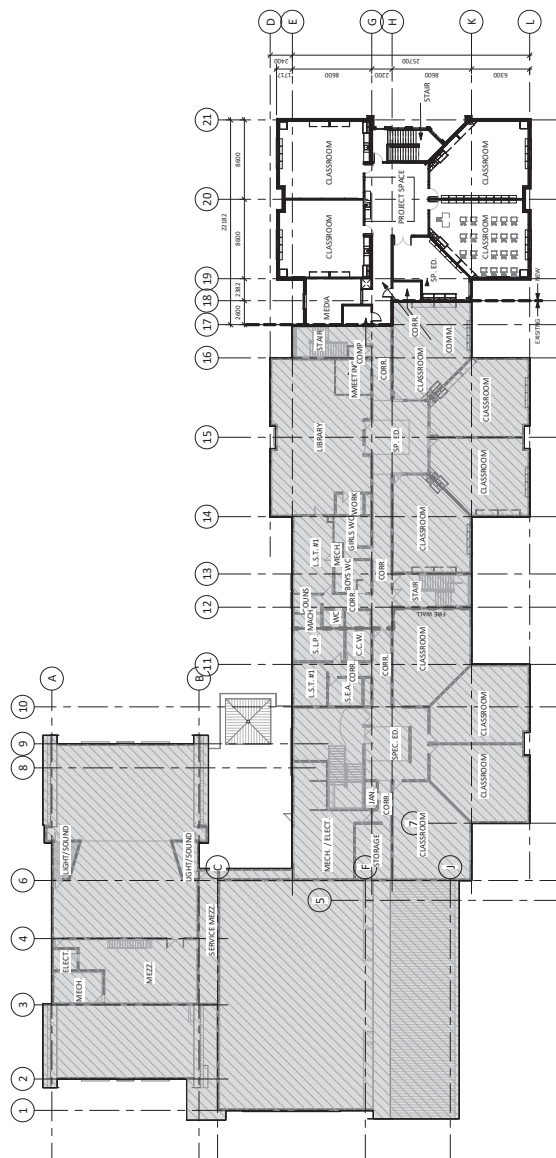
FLOOR PLAN NOTES

8. PAINT ALL WALLS PT-1 UNLESS OTHERWISE NOTED
9. PAINT OUT MD F PANELS TO MATCH ADJACENT WALL COLOUR
10. ALL BASE BOARDS ARE 102mm HIGHING.
11. VINYL FLOORING UNQ.

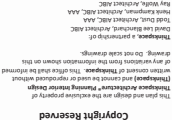
FLOOR PLAN LEGEND



1 MAIN FLOOR PLAN - OVERALL

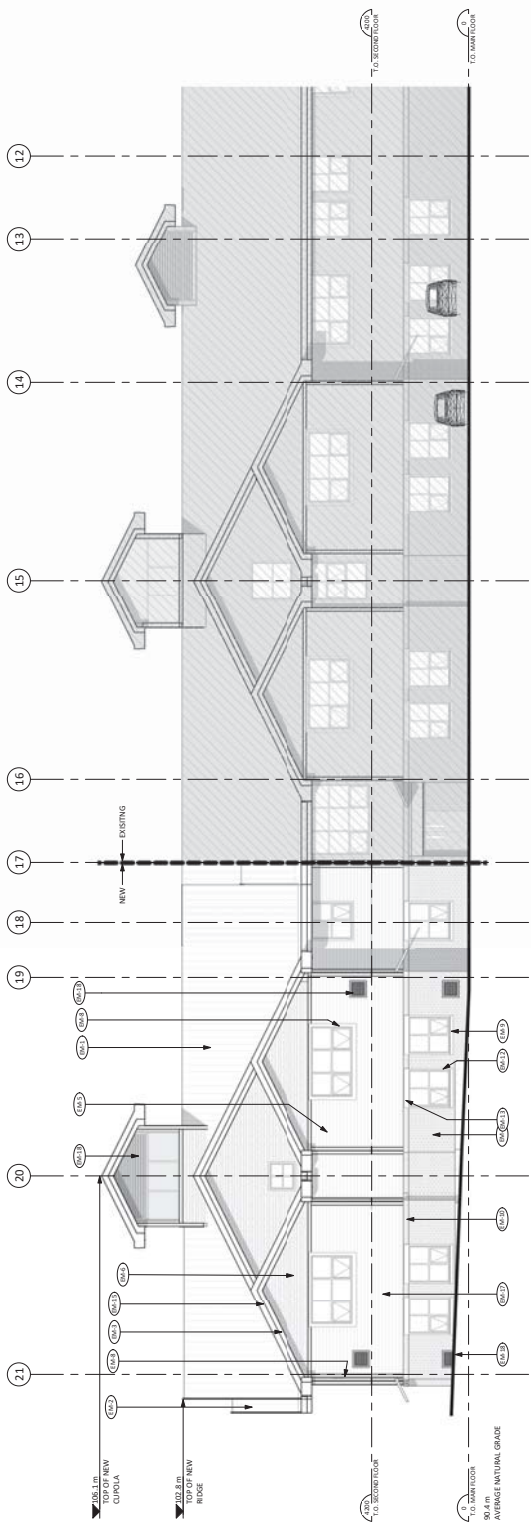


2 SECOND FLOOR PLAN - OVERALL
1:250

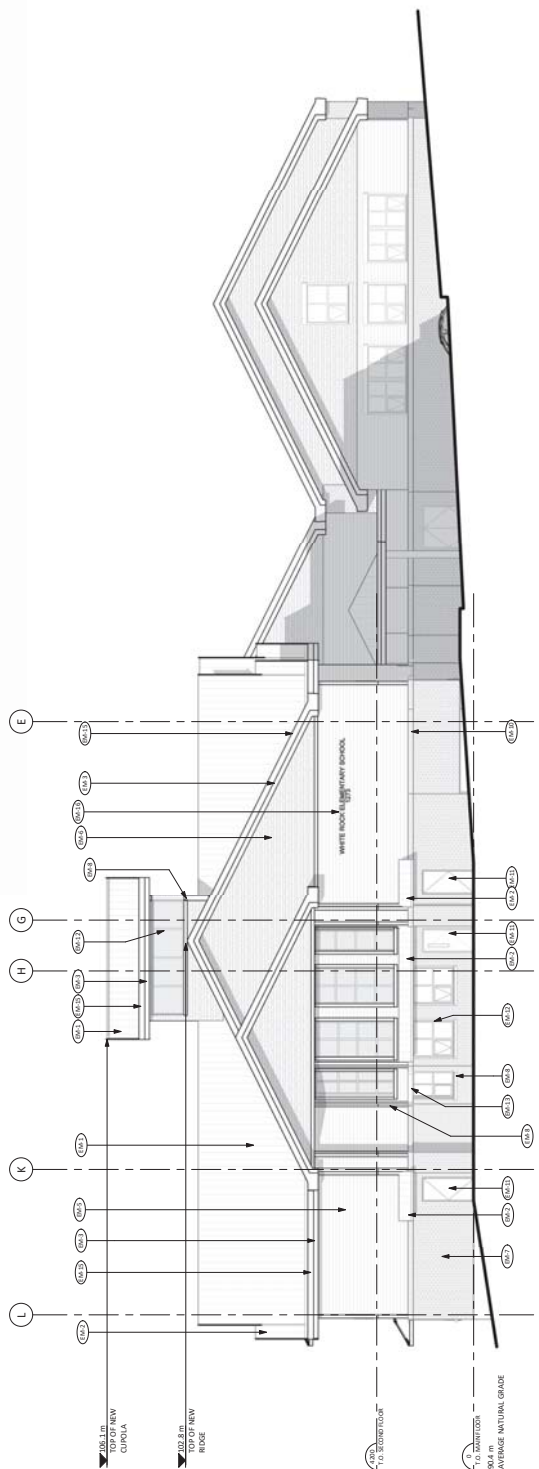


ELEVATION KEYNOTES & MATERIALS

- [illegible]



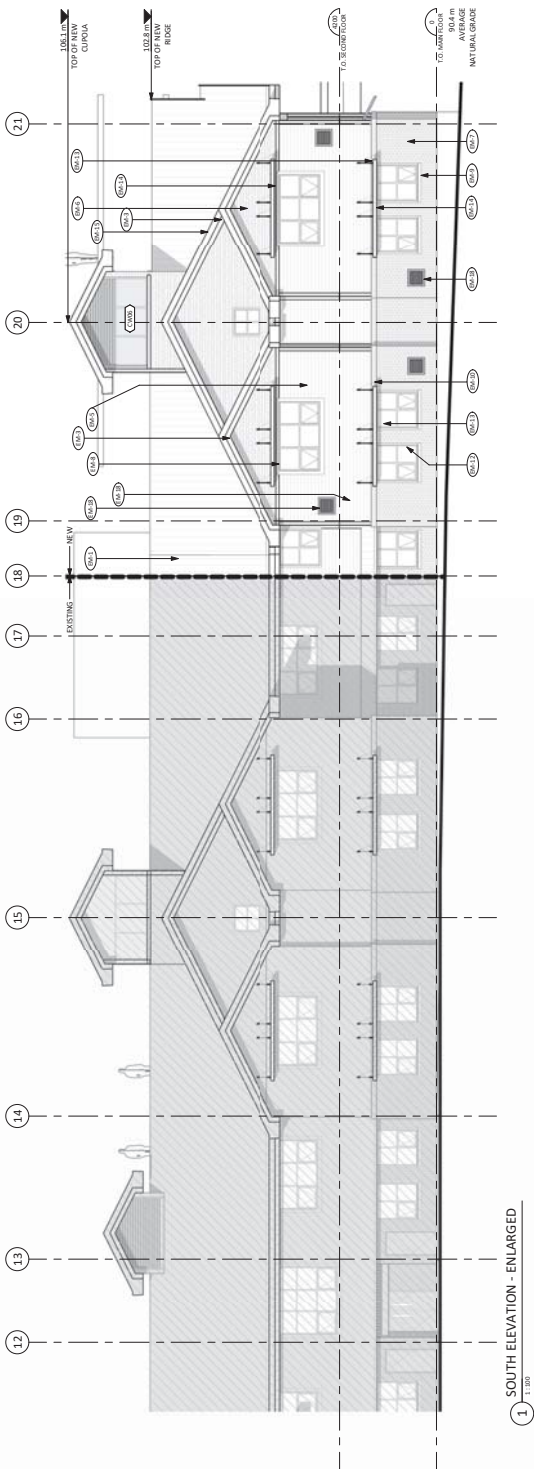
1 NORTH ELEVATION - ENLARGED
1:100



2 EAST ELEVATION - ENLARGED
1 : 120

ELEVATION KEYNOTES & MATERIALS

- | | |
|-------|--|
| E0-1 | PREPARED SURFACING - GREY TO MATCH EXISTING |
| E0-3 | PREPARED SURFACING - GREY TO MATCH EXISTING |
| E0-5 | PREPARED ALUMINUM ALKAL. WHITE |
| E0-6 | PLAIN Siding - GREY TO MATCH EXISTING |
| E0-6 | SHAPES ROUND Siding - GREY TO MATCH EXISTING |
| E0-7 | MAINTENANCE BLOCK - COLOUR TO MATCH EXISTING |
| E0-7 | CEMENT/TUILES TILES - WHITE TO MATCH EXISTING |
| E0-8 | PRECAST CONCRETE WINDOW SILL - COLOUR TO MATCH EXISTING |
| E0-9 | MAINTENANCE BLOCK Siding - COLOUR TO MATCH EXISTING |
| E0-12 | PREPARED SURFACING ALUMINUM WINDOW |
| E0-21 | SECURITY DOOR |
| E0-24 | ALUMINUM SASH - DARK GREY |
| E0-25 | PREPARED SURFACING PLUSHING - COLOUR TO MATCH EXISTENT SURFACE |
| E0-28 | MECHANICAL SILL - PAINTED GREY TO MATCH Siding |



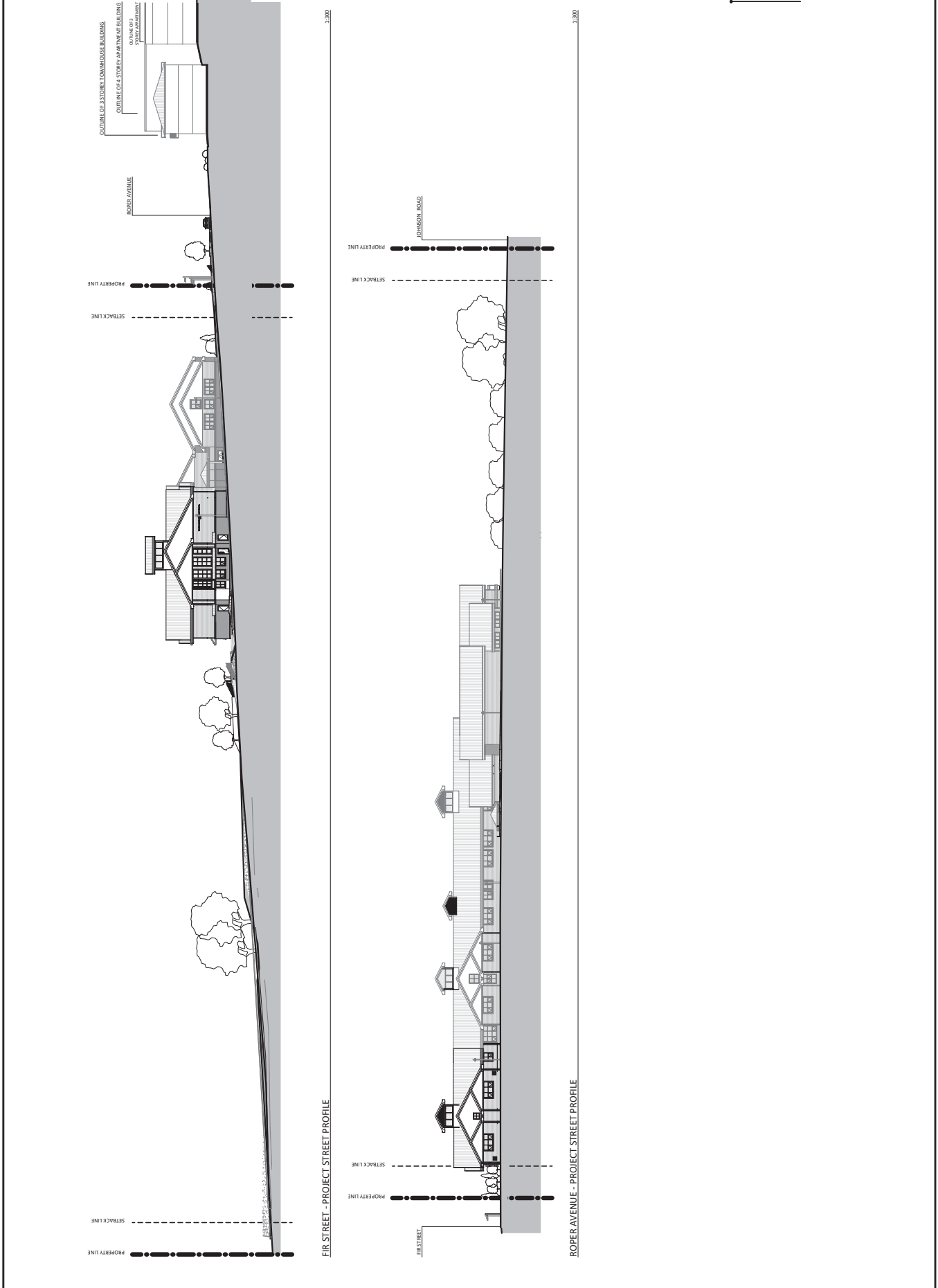
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200810	Project
CLASSROOM ADDITION	Project
WHITE ROCK ELEMENTARY SCHOOL	Project
SITE SECTIONS	Project
DS.0	Project

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10 AM 12 PM 2 PM 4 PM

MARCH/SEPTEMBER 21ST

N.T.S.



10 AM

12 PM

2 PM

4 PM

JUNE 21ST

N.T.S.



10 AM

12 PM

2 PM

4 PM

DECEMBER 21ST

N.T.S.

4 PM - SUNSET TYPICAL AT 4:16 PM. NOTE THESE SHADOWS REPRESENT SHADOWS FROM THIS SITE ONLY. MOST OF THIS AREA WILL BE IN SHADOW FROM OTHER BUILDINGS AT THIS TIME.

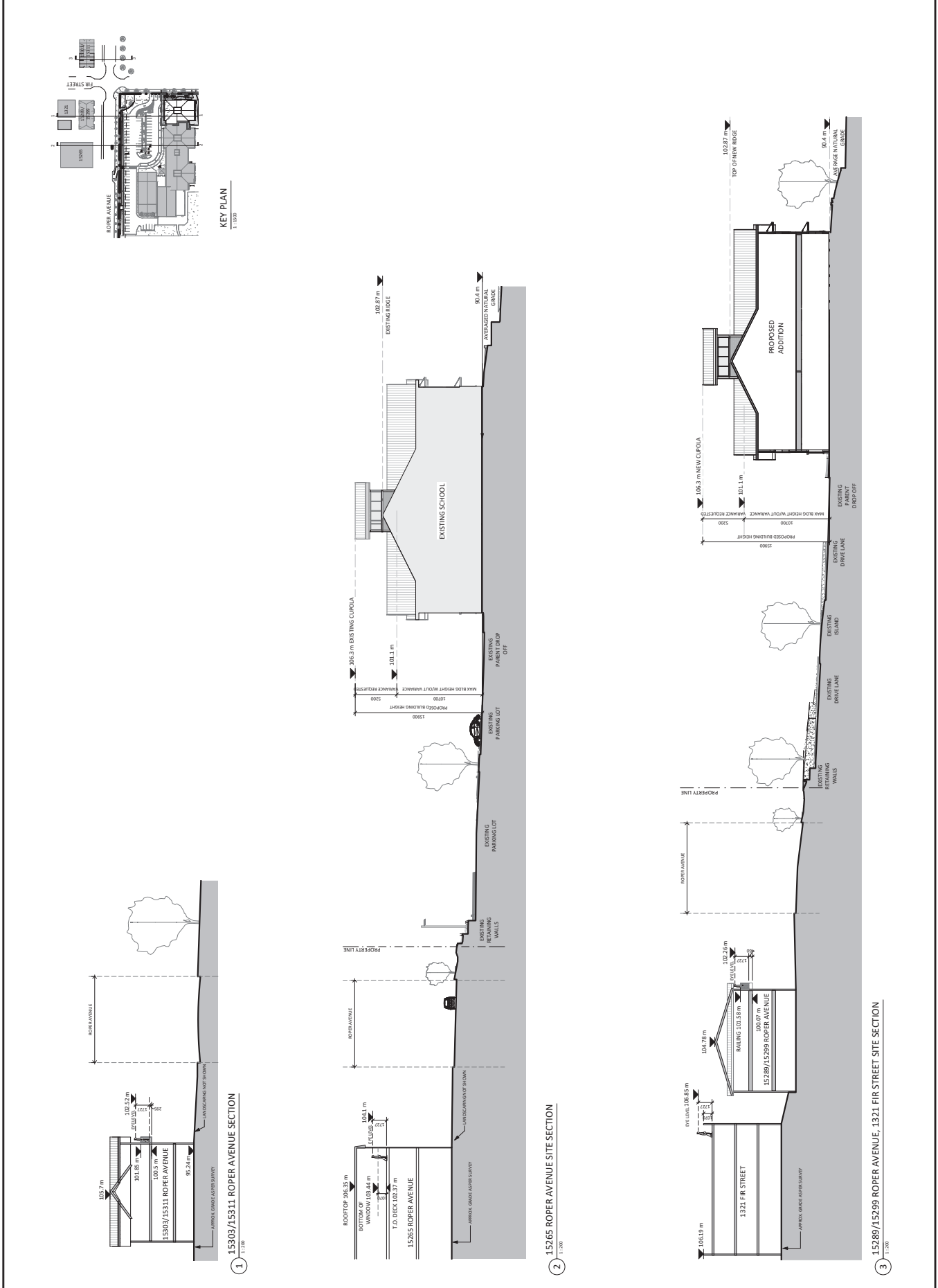
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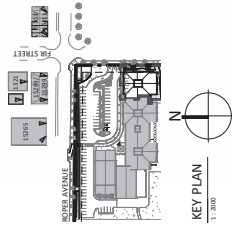
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WHITE ROCK ELEMENTARY SCHOOL	Project
CLASSROOM ADDITION	Project
SHADOW STUDY	Project
D6.0	Sheet Number



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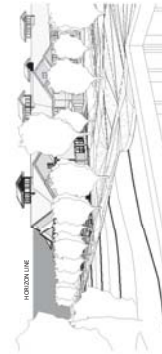




KEY PLAN
1:2000



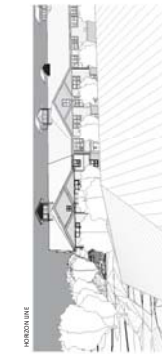
15311 ROPER BALCONY



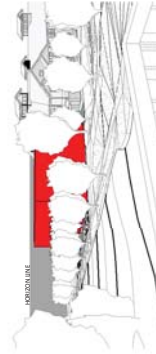
15303 ROPER BALCONY



1321 FIR BACK BUILDING ROOFTOP



1321 FIR FRONT BUILDING ROOFTOP



15299 ROPER BALCONY



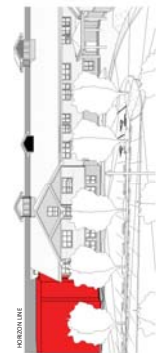
15289 ROPER BALCONY



15265 ROPER SOUTH VIEW



15265 ROPER SOUTH EAST VIEW



VIEW ANALYSIS NOTES

- PERSPECTIVE SHOWN AT 17.28mm (5'8") ABOVE ASSUMED DECK HEIGHT
- MOBILITY LINE IS APPROXIMATED FOR REFERENCE

Development Variance Permit

1273 Fir Street

WHITE ROCK
My City by the Sea!

March 8, 2021

Page 71 of 101





Ortho Map

1273 Fir Street

0 30 60 120 Metres

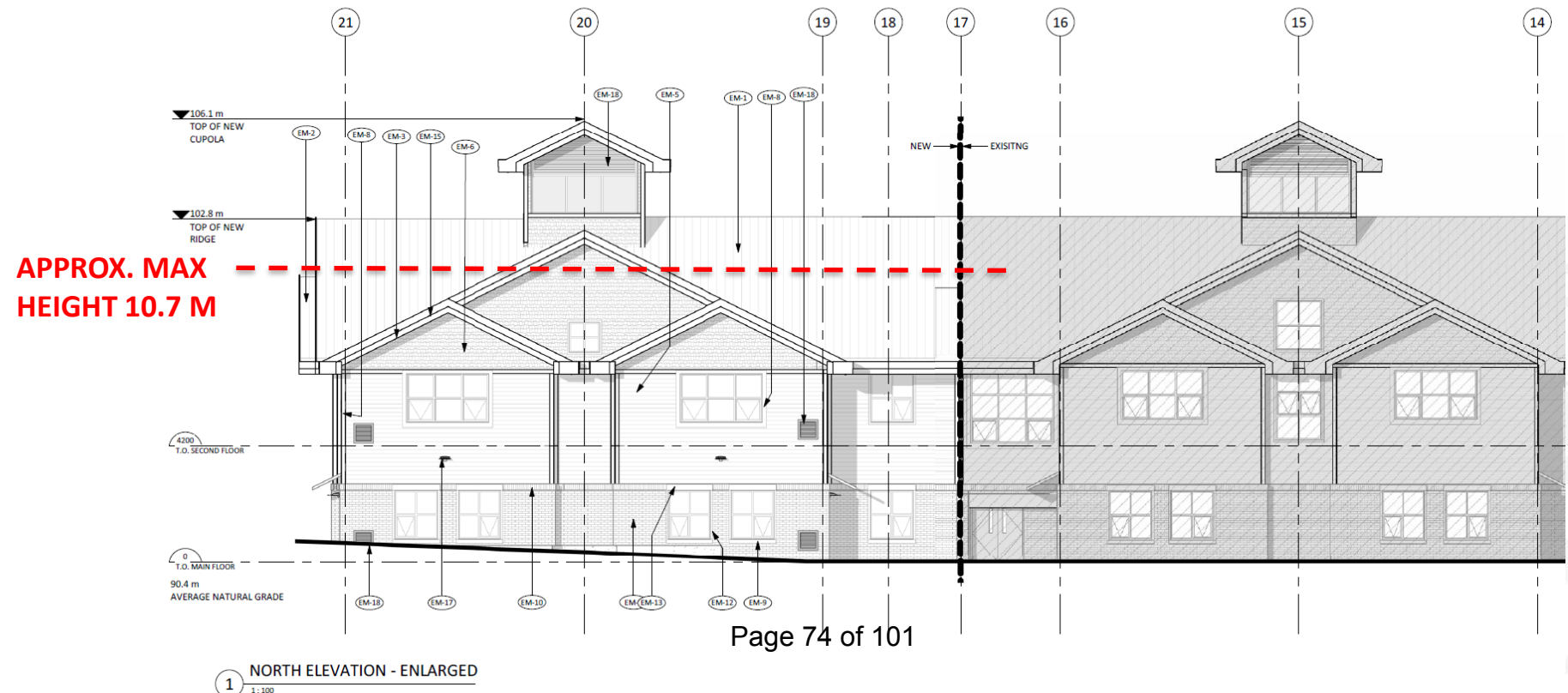


PROPOSAL

- Development Variance Permit (DVP) application to enable 8-classroom (11,255 ft²) expansion to White Rock Elementary School;
- Expansion sought to relocate students from portables to more permanent space. Limited net increase in student enrolment forecast over the next 10 years, portables would be removed concurrent with construction of the addition;
- **Expansion requires relief from the max. height standard of the Civic / Institutional Use (P-1) Zone as outlined in City of White Rock Zoning Bylaw, 2012, No. 2000;**
- The maximum height in the P-1 Zone is 10.7 metres whereas the proposed “top of ridge” of the building addition is 12.4 metres (i.e., **relief of 1.7 metres or roughly 5.6 feet**);

PROPOSAL

- Building addition has been designed to continue the existing “top of ridge” and includes a cupola which would replicate other cupolas on the building – *per Section 4.13.4 of the Zoning Bylaw, the cupola, being similar to a “dome”, would be exempt from the maximum height standard, subject to roof area / coverage limitations (met).*

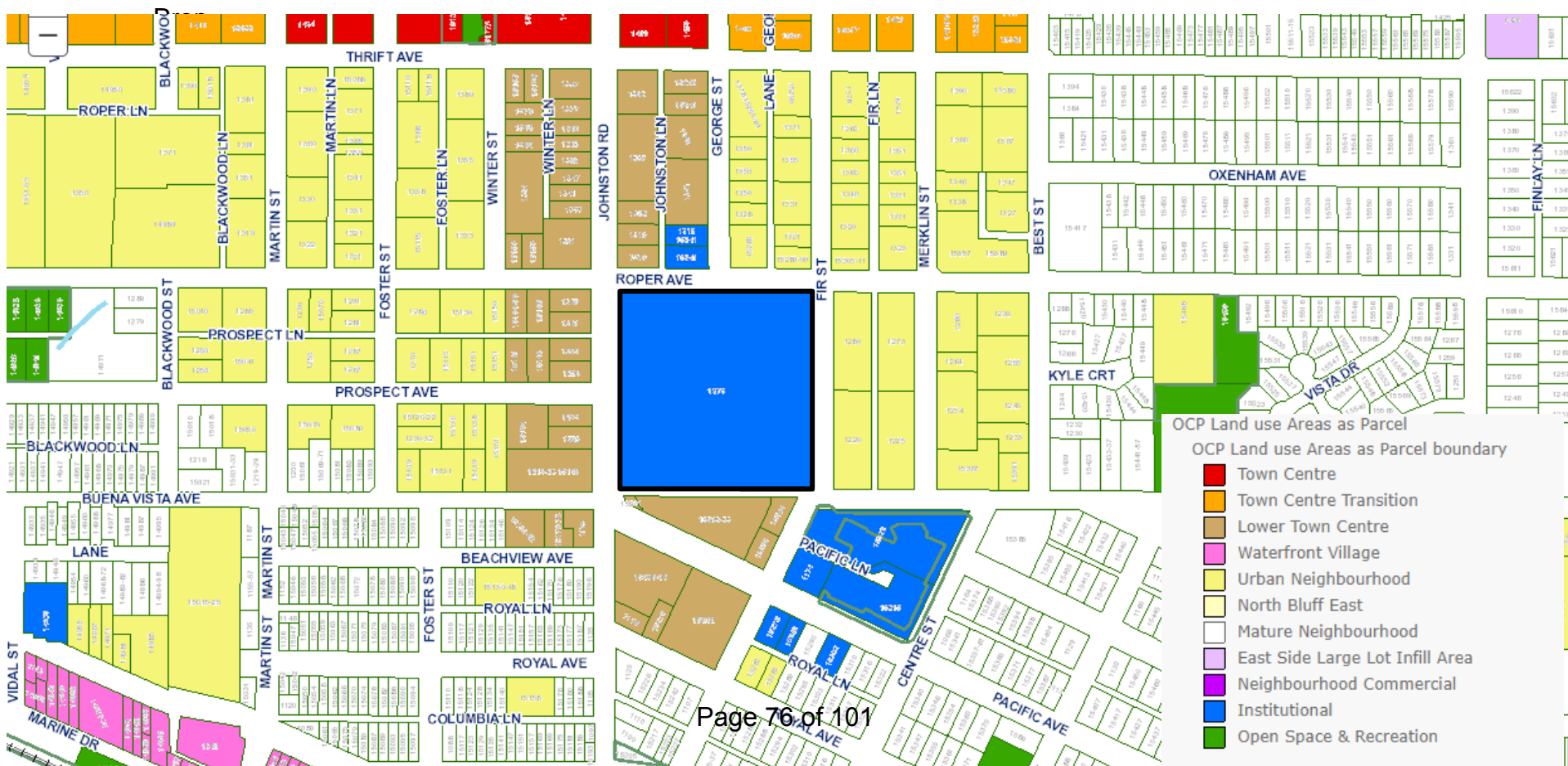


CONSULTATION & FEEDBACK

- Digital Public Information Meeting held February 3, 2021
- Approximately 12 people attended the PIM
- Issues raised include:
 - Opposition to inclusion of the “cupola” citing other opportunities to support solar gain within the addition;
 - Concern about negative impacts to property value (tax revenue);
 - Loss of views to the water – decline in use and enjoyment of property;
 - Opportunities available to use other portions of the property;
 - Opportunity to accommodate flat roof to reduce view-related impacts;
- Since the PIM approximately 80 emails received with residents, parents, teachers and others expressing support for the variance
- Applicant provided PIM Summary (Appendix C) and a Design Rationale (Appendix D) as follow up to the feedback received

PLANNING ANALYSIS

- Property designated “institutional” in OCP – recognizes the public or semi-public uses which serve the needs of the community. The Plan notes the height and density of buildings will be based on their compatibility with surrounding development.

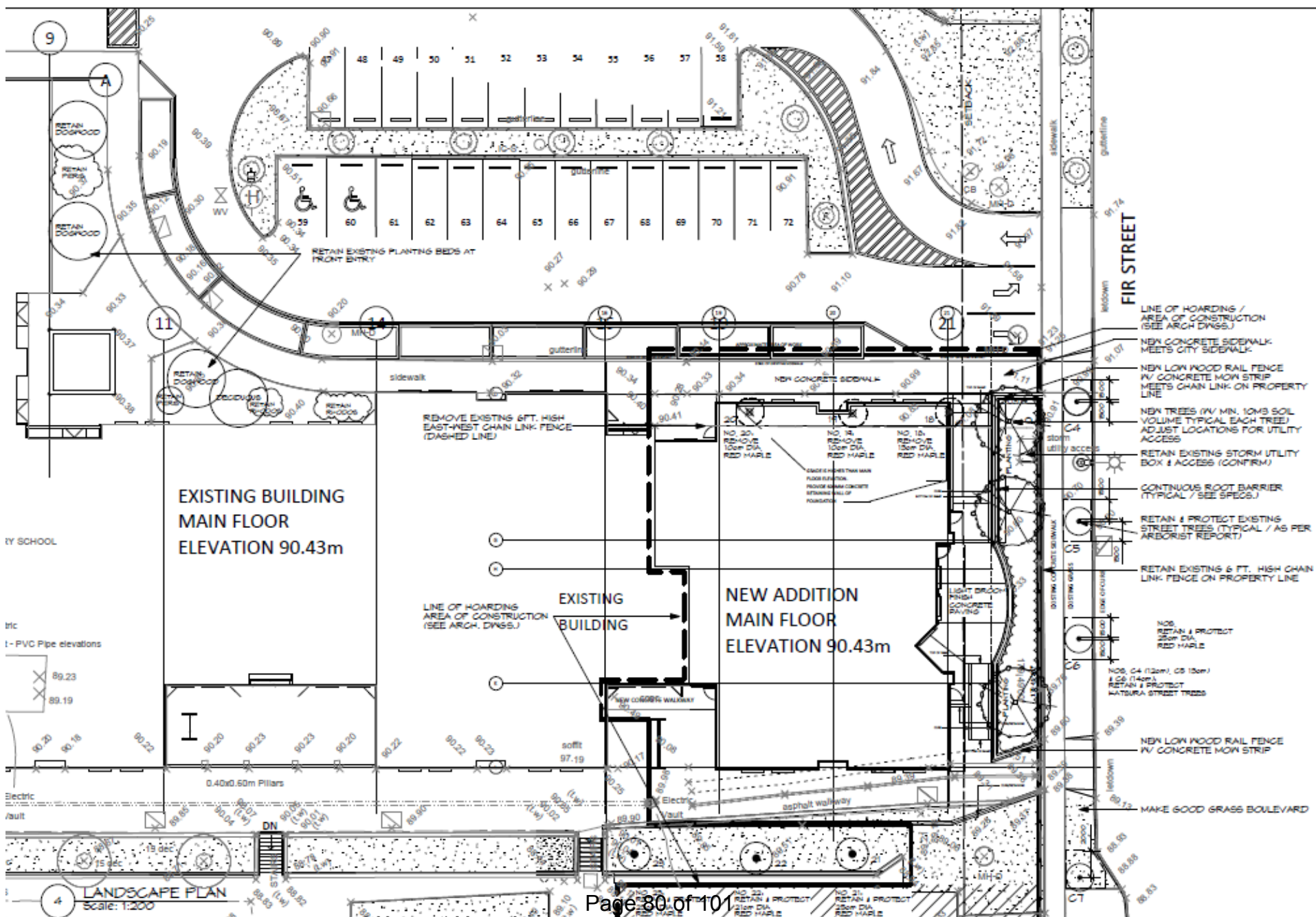


2004 CONTEXT



[illegible]



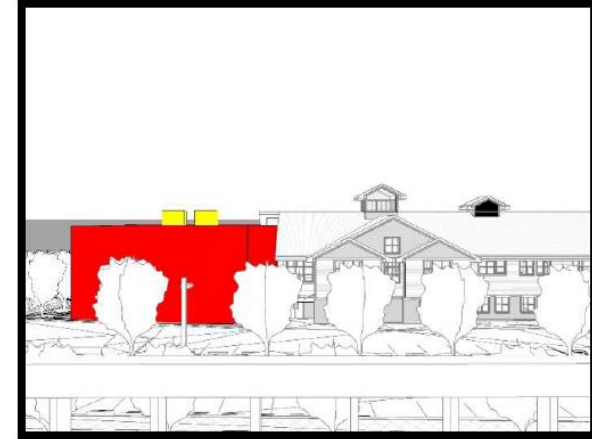






VIEW IMPACTS

BYLAW COMPLIANT OPTION



PROPOSED OPTION



15265 Roper Street South East Balcony View

15265 Roper Street South Balcony View

15289 Roper Street Balcony View

VIEW IMPACTS

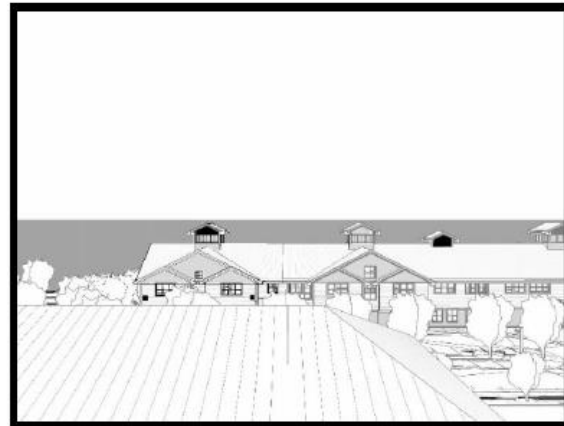
**BYLAW COMPLIANT
OPTION**



PROPOSED OPTION



1321 Fir Street Front Building Rooftop View



1321 Fir Street Back Building Rooftop View

STAFF RECOMMENDATION

THAT the Land Use and Planning Committee:

1. Recommend that Council direct staff to schedule the required Public Meeting for Development Variance Permit No. 436; and
2. Recommend that Council consider approval of Development Variance Permit No. 436.

THE CORPORATION OF THE
CITY OF WHITE ROCK
CORPORATE REPORT



DATE: March 8, 2021

TO: Land Use and Planning Committee

FROM: Carl Isaak, Director, Planning and Development Services

SUBJECT: Early Review of Rezoning Application – 15916 Russell Avenue

RECOMMENDATION

THAT the Land Use and Planning Committee recommends that Council direct staff to advance the zoning amendment Application at 15916 Russell Avenue to the next stage in the application review process.

EXECUTIVE SUMMARY

The City has received an initial Application for rezoning which, if approved, would permit the subdivision of the property at 15916 Russell Avenue. In accordance with the amendments to the Planning Procedures Bylaw, 2017, No. 2234 approved in September 2020, all rezoning applications are brought forward to Land Use and Planning Committee for early input and direction on whether an application can proceed to public information meeting or should be denied as it would not be supported by Council.

PREVIOUS COUNCIL DIRECTION

Resolution # and Date	Resolution Details
September 14, 2020 2020-443	THAT Council gives first, second, and third reading to "City of White Rock Planning Procedures Bylaw, 2017, No. 2234, Amendment (Initial Information Reports for Zoning Amendments) Bylaw, 2020, No. 2357."
September 28, 2020 2020-473	THAT Council give final reading to "City of White Rock Planning Procedures Bylaw, 2017, No. 2234, Amendment (Initial Information Reports for Zoning Amendments) Bylaw, 2020, No. 2357."

INTRODUCTION/BACKGROUND

The City has received a zoning bylaw amendment Application to change the zoning of the property at 15916 Russell Avenue (see Appendix A – Location & Ortho Maps). The Application proposes to change the zoning of the property from the “RS-1 One Unit Residential” Zone to the “RS-4 One Unit (12.1m Lot Width) Residential” Zone. If the Application were approved the minimum lot width requirements would be reduced enabling the subdivision of the property. Table 1 that follows provides a snapshot of the existing and proposed zoning.

Table 1: Existing and Proposed Zoning Standards

	Current Zoning	Proposed Zoning
Zone	RS-1	RS-4
Use	One-unit Residential	One-unit Residential
Max. Height	7.7m	7.7m
Min. Lot Width	15.0m	12.1m
Min. Lot Depth	27.4m	27.4m
Min. Lot Area	464.0m ²	410.0m ²
Density	0.5 times lot area	
Parking Spaces	2 (+1 for secondary suite)	

The Official Community Plan (OCP) designates the property “Mature Neighbourhood.” The designation supports single family homes with secondary suites. The OCP establishes development permit area (DPA) guidelines applicable to infill projects which take the form of duplexes, triplexes and “intensive residential development.” The latter refers to zoning amendment and subdivision applications that would result in lots having frontage of less than 12.1 metres. In this case, if the rezoning were approved, the subdivision would result in lots having frontage of approximately 12.28 metres and therefore the DPA guidelines would not apply.

Tree Management & Protection

As illustrated in Appendix B (Subdivision Plan), there are eight (8) trees that are subject to White Rock Tree Management Bylaw, 2008, No. 1831. This includes seven (7) on-site trees and one (1) off-site tree. An Arborist Report prepared by Woodridge Tree Consulting Arborists Ltd. (dated February 18, 2021) recommends that six (6) of the on-site trees be removed and that the one (1) off-site tree be removed. Permission from the owner of the off-site tree, which is noted as being in “poor health”, would be required prior to its removal. Table 1 below identifies the trees to be removed and those to be retained. The table also identifies the amount of securities that would be held against trees to be retained or removed; for those trees that would be removed the security would be held against replacement trees and where replacement trees cannot be accommodated on-site the City may take cash-in-lieu.

Table 2: Tree Management

Tree Ref.	Species	DBH (cm) [total]	Retain / Remove	Replacement Security	# of Replacements
843	Lombardy Poplar	94	Remove	\$3,000	2
844	Western Red Cedar	50	Remove	\$3,000	2
845	Western Red Cedar	34	Remove	\$3,000	2
846	Western Red Cedar	55	Remove	\$4,500	3
847	Western Red Cedar	51	Retain	\$4,500	NA
848	Silver Birch	93	Remove	\$3,000	2
849	Black Locust	74	Remove	\$6,000	4
OS1	Red Alder	75	Remove	\$3,000	2
Total				\$30,000.00	20

Part 8, Section 3 of the City’s Tree Management Bylaw, provides that a minimum of one (1) replacement tree must be planted on each lot that is the location of a protected tree subject to an application. City staff will be working with the Applicant to identify opportunities for increased, on-site tree plantings, going beyond the minimum one (1) tree required by the Tree Bylaw. In discussing the project with the Applicant, staff suggested that a planting plan be prepared to

demonstrate the potential for on-site replacement trees to offset the impacts of removals; the Applicant's Project Arborist has provided a Replacement Tree Plan included in Appendix C. Over time, the positive environmental impact of these replacements trees, if given room to grow, could exceed that lost as a result of the subdivision and subsequent development of each lot. The ability to secure plantings could be achieved through the implementation of a tree covenant, registered on title of each property, as a condition of any future subdivision approval.

FINANCIAL IMPLICATIONS

Not applicable.

LEGAL IMPLICATIONS

Not applicable.

COMMUNICATION AND COMMUNITY ENGAGEMENT IMPLICATIONS

The project would proceed to a public information meeting (PIM) if Council were supportive of the rezoning moving forward to the next stage. Following the PIM, and circulation of the application for interdepartmental comments, a bylaw would be presented to Council for 1st and 2nd readings following which the Application would be subject to a Public Hearing, enabling additional community engagement. Notice of both the PIM and Public Hearing would be circulated to owners and occupants of properties within 100 metres of the subject property.

INTERDEPARTMENTAL INVOLVEMENT/IMPLICATIONS

The early review of rezoning applications brings such applications before the Land Use and Planning Committee (LUPC) prior to referral to internal City departments, and several external agencies (e.g., School District, RCMP, etc.).

CLIMATE CHANGE IMPLICATIONS

Not applicable.

ALIGNMENT WITH STRATEGIC PRIORITIES

This rezoning Application relates to the City's "Our Environment" objective to protect and increase the tree canopy and enhance greenspace in the community. The removal of six (6) trees as a result of the subdivision would reduce the tree canopy in the short-term but may also enable the City to see eight (8) replacement trees established to the longer term benefit of the community.

OPTIONS / RISKS / ALTERNATIVES

Alternatives to the staff recommendation include:

1. LUPC may direct staff to obtain additional project-specific information prior to deciding whether to advance or deny the Application;
2. LUPC may deny the Application; or
3. LUPC may direct the Application to proceed to the next stage in the process and give additional direction on any additional focus or scrutiny during the review process.

CONCLUSION

Council has adopted amendments to the Planning Procedures Bylaw which enable an early review of rezoning applications. This corporate report presents a rezoning Application for the property at 15916 Russell Avenue, which if approved, would permit the property to be subdivided. At this preliminary stage, the Applicant has indicated that the proposed subdivision would require the removal of six (6) protected trees and as compensation for such the Applicant is proposing that eight (8) replacement trees be planted.

If the application is advanced to the next stage in the process, the Applicant would be required to submit a complete application package with items as outlined in Schedule H to Planning Procedures Bylaw, 2017, No. 2234, and would then proceed to a public information meeting.

Respectfully submitted,



Carl Isaak, MCIP, RPP
Director, Planning and Development Services

Comments from the Chief Administrative Officer

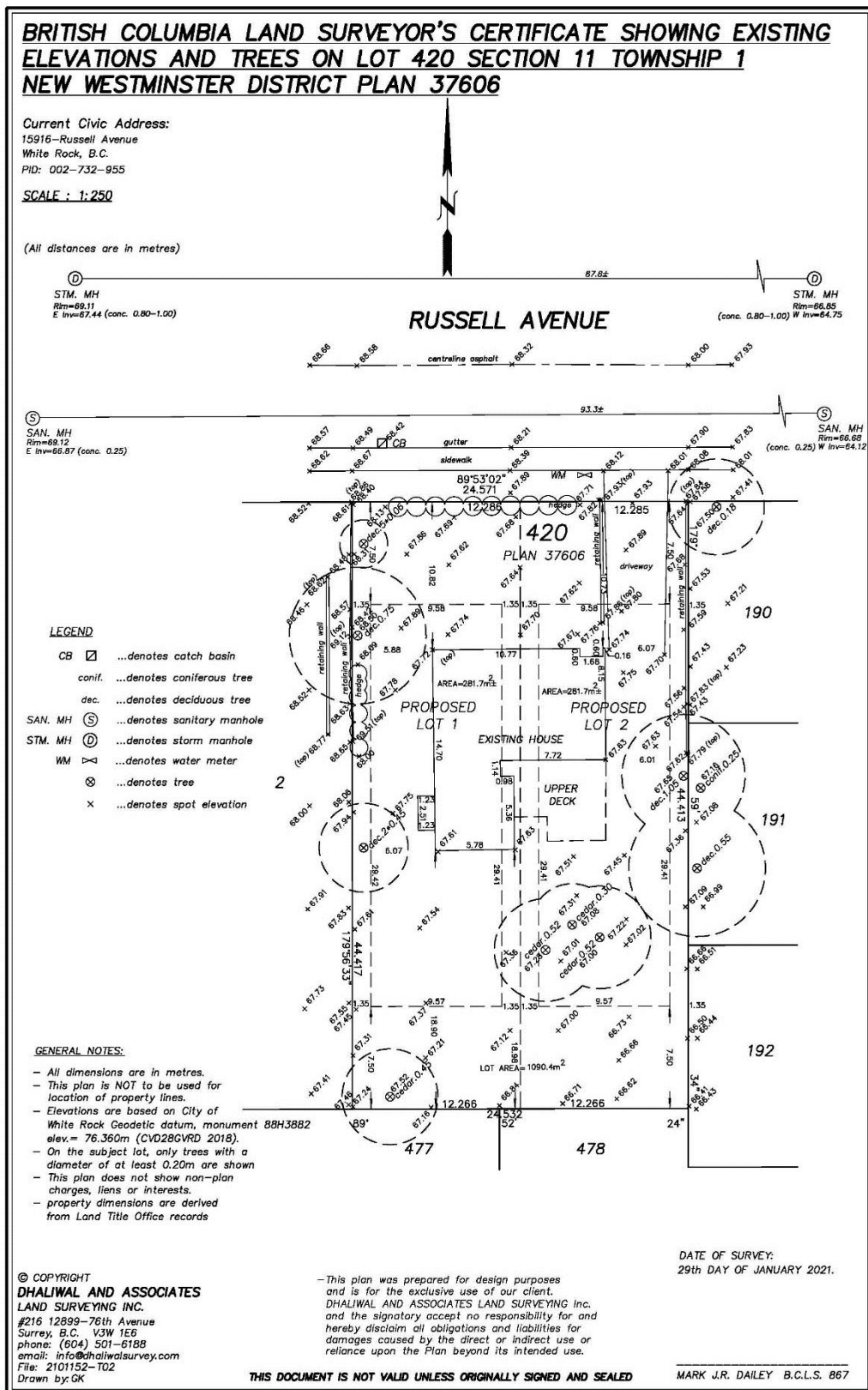
I concur with the recommendation of this corporate report.



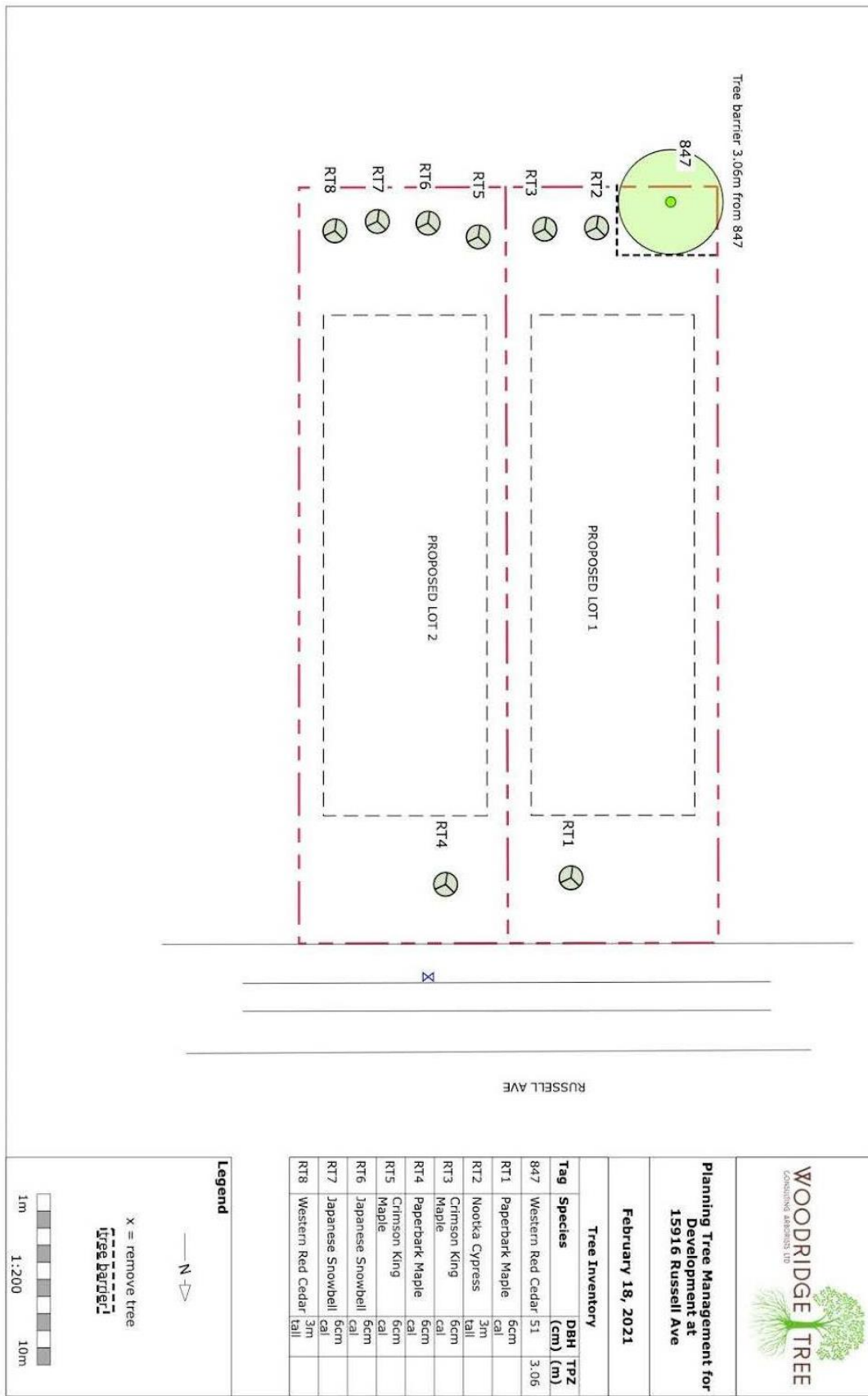
Guillermo Ferrero
Chief Administrative Officer

- Appendix A: Location and Ortho Maps
- Appendix B: Subdivision Plan
- Appendix C: Replacement Tree Plan

Appendix B – Subdivision Plan



Appendix C – Replacement Tree Plan



15916 Russell Avenue

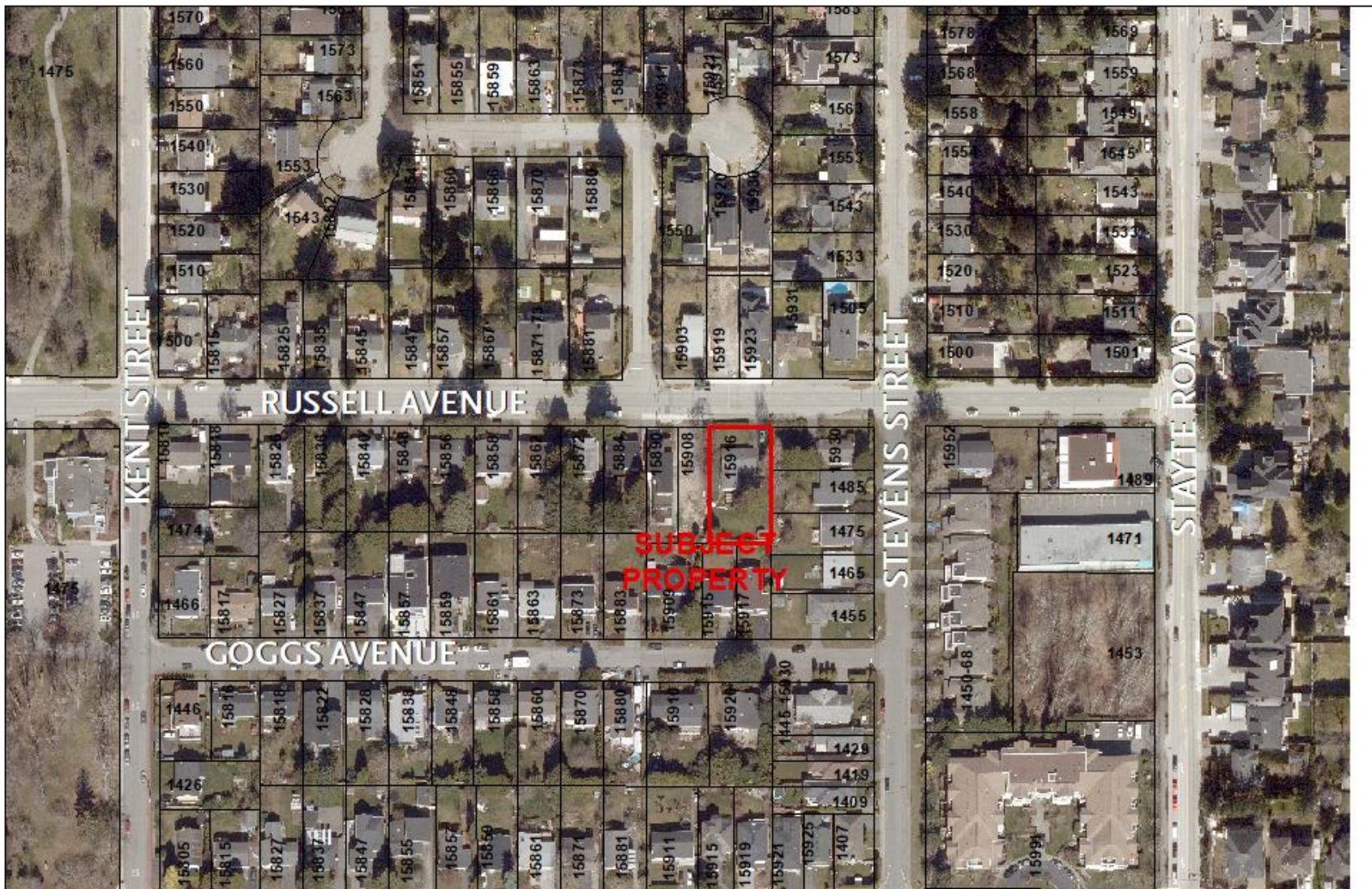
Zoning Bylaw Amendment

(initial submission)

WHITE ROCK
My City by the Sea!

March 8, 2021

Page 94 of 101



Ortho Image

15916 Russell Avenue

0 40 80 160 Metres

Page 95 of 101



PROPOSAL

- Rezoning from “RS-1 One Unit Residential” Zone to the “RS-4 One Unit (12.1m Lot Width) Residential” Zone
- Rezoning would support future subdivision of the property

Table 1: Existing and Proposed Zoning Standards

	Current Zoning	Proposed Zoning
Zone	RS-1	RS-4
Use	One-unit Residential	One-unit Residential
Max. Height	7.7m	7.7m
Min. Lot Width	15.0m	12.1m
Min. Lot Depth	27.4m	27.4m
Min. Lot Area	464.0m ²	410.0m ²
Density	0.5 times lot area	
Parking Spaces	2 (+1 for secondary suite)	

PLANNING ANALYSIS

- Property designated “Mature Neighbourhood” in the OCP
- Policies support low profile housing (SFD, duplex, triplexes)
- OCP policies support preservation of mature, healthy, trees
- Proposal would result in tree loss -- impact could be offset (over time) by on-site plantings -- implemented by tree covenant



TREE MANAGEMENT

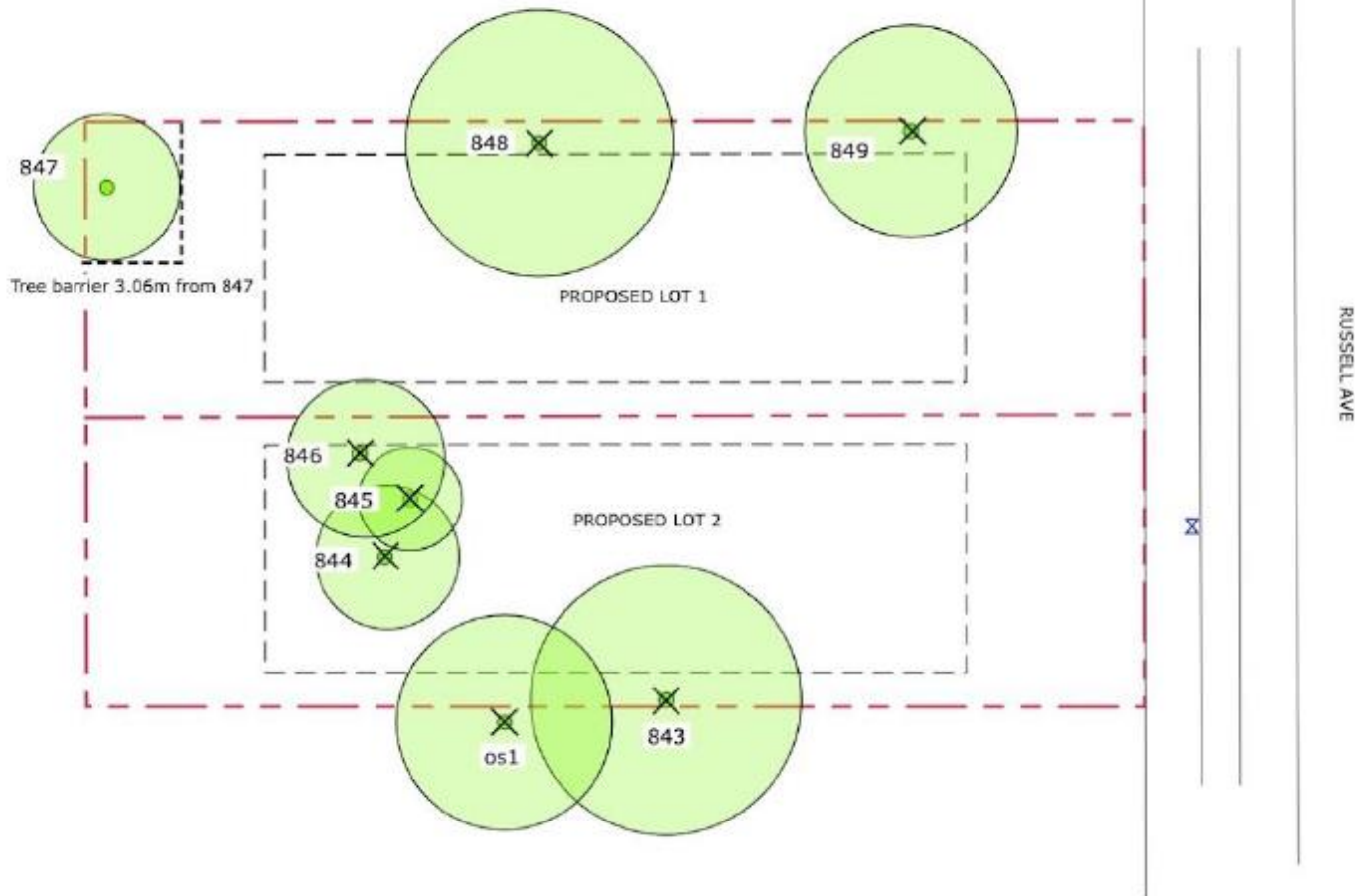
- 8 “protected trees” per Tree Management Bylaw No. 1831

Table 2: Tree Management

Tree Ref.	Species	DBH (cm) [total]	Retain / Remove	Replacement Security	# of Replacements
843	Lombardy Poplar	94	Remove	\$3,000	2
844	Western Red Cedar	50	Remove	\$3,000	2
845	Western Red Cedar	34	Remove	\$3,000	2
846	Western Red Cedar	55	Remove	\$4,500	3
847	Western Red Cedar	51	Retain	\$4,500	NA
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849	Black Locust	74	Remove	\$6,000	4
OS1	Red Alder	75	Remove	\$3,000	2
Total				\$30,000.00	20

- Common approach has been to take cash-in-lieu of trees outside of a minimum of **one** replacement – largely due to infill (site) constraints
- Replacement Tree Plan proposes 3 replacement trees on lot 1 and 5 trees within lot 2; staff have evaluated existing trees and are in general agreement with the findings of the Arborist – removals with on-site replacement may provide for long-term environmental benefits

TREE MANAGEMENT



Planning Tree Management for Development at 15916 Russell Ave

February 18, 2021

Tree Inventory

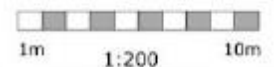
Tag	Species	DBH (cm)	TPZ (m)
843	Lombardy Poplar	94	5.64
844	Western Red Cedar	50	3.00
845	Western Red Cedar	34	2.16
846	Western Red Cedar	55	3.30
847	Western Red Cedar	51	3.06
848	Birch	93	5.58
849	Robinia	74	4.44
os1	Alder	75	4.50

Legend

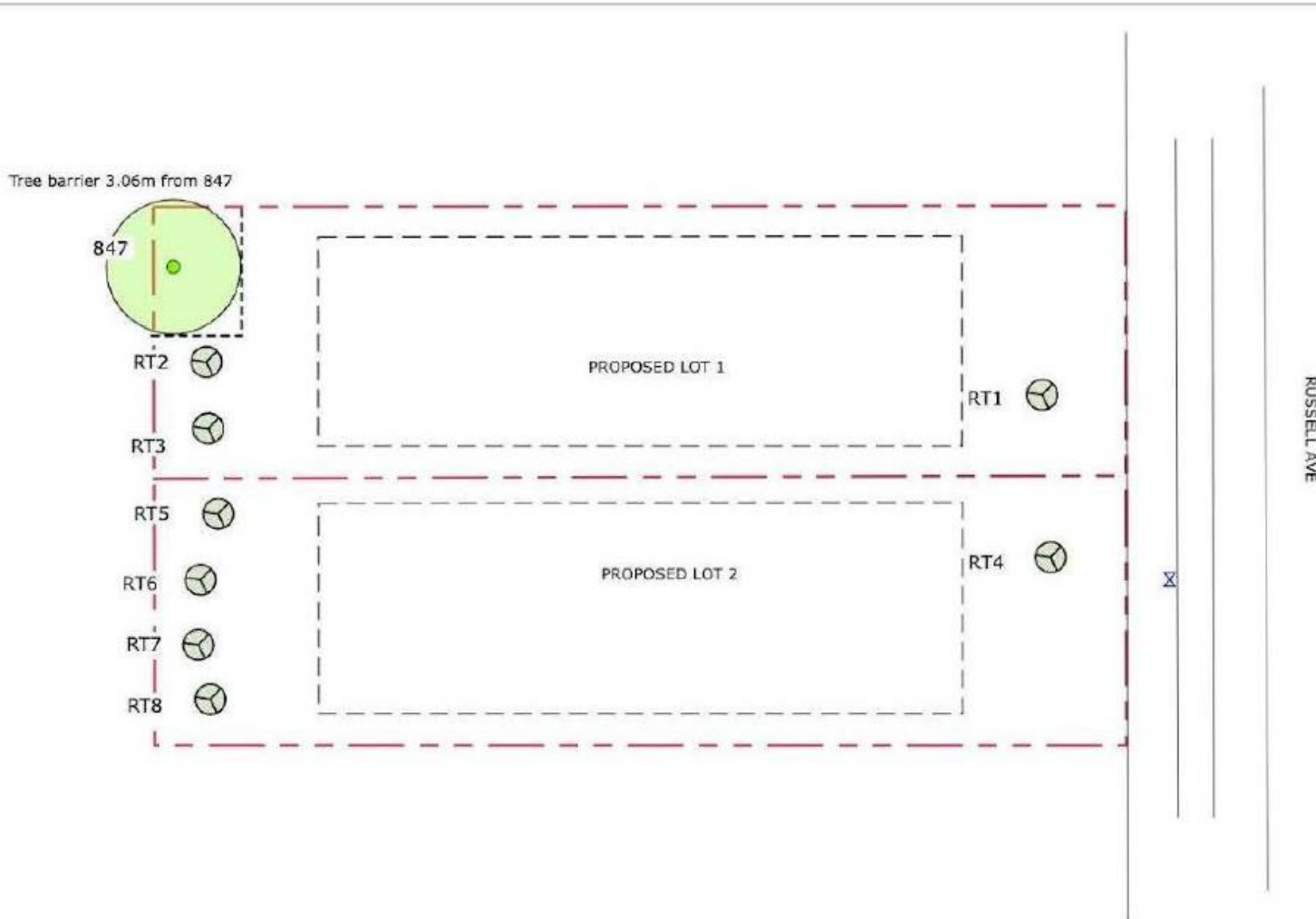
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x = remove tree

(green circle) = tree barrier



TREE MANAGEMENT



Planning Tree Management for Development at 15916 Russell Ave

February 18, 2021

Tree Inventory

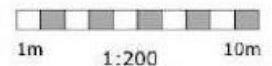
Tag	Species	DBH (cm)	TPZ (m)
847	Western Red Cedar	51	3.06
RT1	Paperbark Maple	6cm cal	
RT2	Nootka Cypress	3m tall	
RT3	Crimson King Maple	6cm cal	
RT4	Paperbark Maple	6cm cal	
RT5	Crimson King Maple	6cm cal	
RT6	Japanese Snowbell	6cm cal	
RT7	Japanese Snowbell	6cm cal	
RT8	Western Red Cedar	3m tall	

Legend



x = remove tree

Tree barrier



RECOMMENDATION

THAT the Land Use and Planning Committee recommend that Council:

- direct staff to advance the zoning amendment application at 15916 Russell Avenue to the next stage in the application review process.